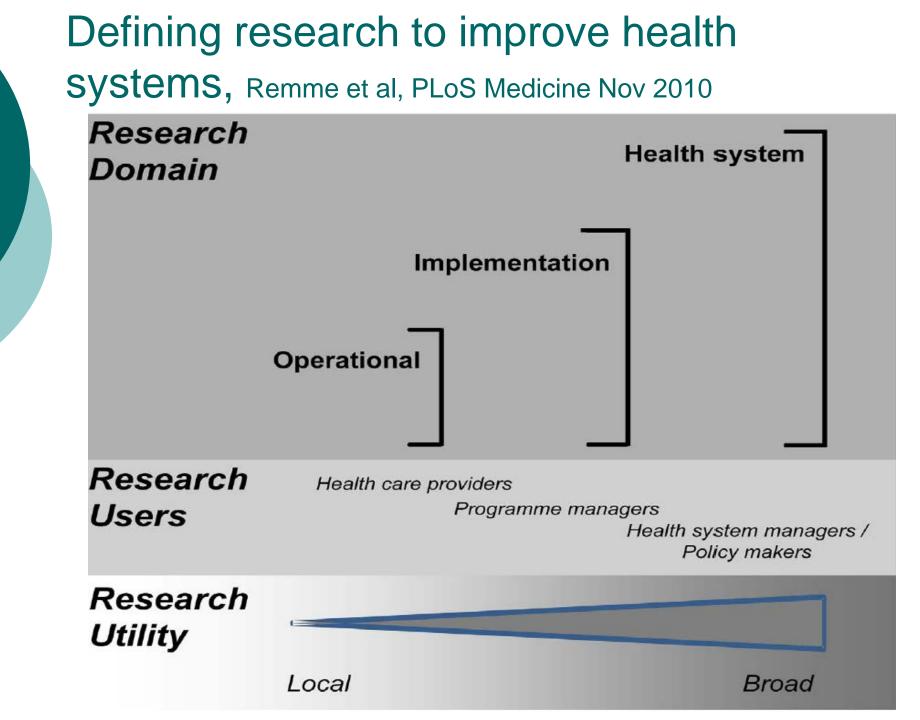
Operations Research and Implementation Science

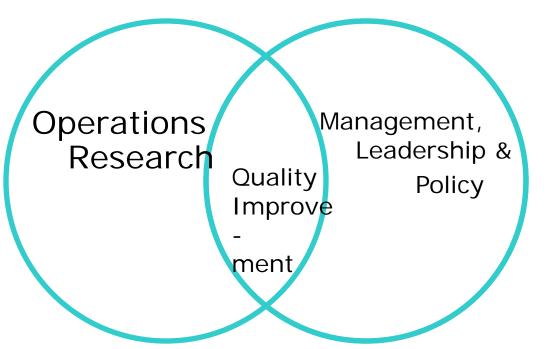
Introduction

Operations Research Mini-Course July 2011

Stephen Gloyd Professor and Associate Chair Department of Global Health University of Washington



'Implementation Science' in Health Umbrella concept for rigorous approaches to improving health care delivery (Gloyd 2009)



Critical elements:

Information technology, financing, human resources, logistics, anthropology, clinical science

Operations research - HAI/UW model

Problem identification

- 1. Validate data/indicators
- 2. Identify variability in performance (disaggregate!)
- Map steps/identify bottlenecks compare high and low performers - plus other studies (qualitative or quantitative) as necessary

Intervention & assessment

- 4. Make changes to address bottlenecks
- 5. Measure impact of changes
- 6. Expand changes, impact policy

Operations research - HAI/UW model

Today's course

Problem identification

- 1. Validate data/indicators (Gloyd)
- 2. Identify variability in performance (disaggregate!) (Micek)
- 3. Map steps/identify bottlenecks compare high and low performers plus other studies (qualitative or quantitative) as necessary (*Micek, Gimbel Pfeiffer*)

Intervention & assessment

- 4. Make changes to address bottlenecks (Micek, Gimbel, Hughes)
- 5. Measure impact of changes (Micek, Gimbel, Ghate, Hughes)
- 6. Expand changes, impact policy (Sherr)

WHAT ARE INDICATORS?

- o reflection of a given situation (IMR, LE, years of educ)
- variables which help measure changes (% attended births, % immunized)
- indirect and partial measures of a complex situation (IMR, U5MR, BRs)
- o often a proxy (LBW, food prod)

USED TO DEMONSTRATE HOW POLICIES CHANGE HEALTH

- o yardsticks to measure progress
- o measure of quality of life and development

Millennium Development Goals 1-4

Goals and Targets (from the Millennium Declaration)	Indicators for monitoring progress
Goal 1: Eradicate extreme poverty and hunger	
Target 1: Halve, between 1990 and 2015, the proportion of people whose income is less than one dollar a day	 Proportion of population below \$1 (PPP) per day^a Poverty gap ratio [incidence x depth of poverty] Share of poorest quintile in national consumption
Target 2: Halve, between 1990 and 2015, the proportion of people who suffer from hunger	 Prevalence of underweight children under-five years of age Proportion of population below minimum level of dietary energy consumption
Goal 2: Achieve universal primary education	
Target 3: Ensure that, by 2015, children everywhere, boys and girls alike, will be able to complete a full course of primary schooling	 Net enrolment ratio in primary education Proportion of pupils starting grade 1 who reach grade 5^b Literacy rate of 15-24 year-olds
Goal 3: Promote gender equality and empower women	
Target 4: Eliminate gender disparity in primary and secondary education, preferably by 2005, and in all levels of education no later than 2015	 Ratios of girls to boys in primary, secondary and tertiary education Ratio of literate women to men, 15-24 years old Share of women in wage employment in the non-agricultural sector Proportion of seats held by women in national parliament
Goal 4: Reduce child mortality	
Target 5: Reduce by two-thirds, between 1990 and 2015, the under-five mortality rate	 Under-five mortality rate Infant mortality rate Proportion of 1 year-old children immunised against measles

Note: Goals, targets and indicators effective 8 September 2003.

^a For monitoring country poverty trends, indicators based on national poverty lines should be used, where available.

^b An alternative indicator under development is "primary completion rate".

Millennium Development Goals 5-6

Goal 5: Improve maternal health Target 6: Reduce by three-quarters, between 1990 and 2015, the maternal mortality ratio	 Maternal mortality ratio Proportion of births attended by skilled health personnel
Goal 6: Combat HIV/AIDS, malaria and other diseases	
Target 7: Have halted by 2015 and begun to reverse the spread of HIV/AIDS	 HIV prevalence among pregnant women aged 15-24 years Condom use rate of the contraceptive prevalence rate^a 19a. Condom use at last high-risk sex 19b. Percentage of population aged 15-24 years with comprehensive correct knowledge of HIV/AIDS^b 19c. Contraceptive prevalence rate Ratio of school attendance of orphans to school attendance of non-orphans aged 10-14 years
Target 8: Have halted by 2015 and begun to reverse the incidence of malaria and other major diseases	 Prevalence and death rates associated with malaria Proportion of population in malaria-risk areas using effective malaria prevention and treatment measures^c Prevalence and death rates associated with tuberculosis Proportion of tuberculosis cases detected and cured under directly observed treatment short course DOTS (Internationally recommended TB control strategy)

^a Amongst contraceptive methods, only condoms are effective in preventing HIV transmission. Since the condom use rate is only measured among women in union, it is supplemented by an indicator on condom use in high-risk situations (indicator 19a) and an indicator on HIV/AIDS knowledge (indicator 19b). Indicator 19c (contraceptive prevalence rate) is also useful in tracking progress in other health, gender and poverty goals.

² This indicator is defined as the percentage of population aged 15-24 who correctly identify the two major ways of preventing the sexual transmission of HIV (using condoms and limiting sex to one faithful, uninfected partner), who reject the two most common local misconceptions about HIV transmission, and who know that a healthy-looking person can transmit HIV. However, since there are currently not a sufficient number of surveys to be able to calculate the indicator as defined above, UNICEF, in collaboration with UNAIDS and WHO, produced two proxy indicators that represent two components of the actual indicator. They are the following: a) percentage of women and men 15-24 who know that a person can transmit HIV.

Prevention to be measured by the percentage of children under 5 sleeping under insecticide-treated bednets; treatment to be measured by percentage of children under 5 who are appropriately treated.

IDEAL CHARACTERISTICS of Data/Indicators

- valid: actually measure what supposed to
- **objective:** same answer if measured by different people in similar circumstances
- sensitive: sensitive to changes in the situation
- specific: reflect changes only in the situation
 concerned
- In real life, few indicators comply with these criteria
- <u>Decisive factor</u>: Feasibility (organizational, technical, and financial) of collecting and analyzing the information

Data trade-Offs

Between what is relatively <u>simple and cheap</u> to collect and the <u>degree of precision</u> of the information and its <u>validity</u>.

Remembering, the countries that most need information are usually those that are least able to obtain the information precisely

Thus, a balance has to be struck between

- the allocation of resources to information collection for making priority decisions about alternative strategies and action
- and the allocation of resources to the programmes themselves.

Common Sources of Data

- Available data (routine)
 - Health system (administrative)
 - Health facility data
 - Disease registries
 - Sentinel surveillance systems
 - Community surveys
 - Research Demographic Surveillance Sites (DSS)
 - Multinational health surveys (WHO WHS, DHS, MICS)
 - Other
 - Census (every 10 years)
 - Vital registers, sample vital registration

- Not routine
 - New data creation

World Health Survey (WHO)



70 countries

- HH, SES, Health status, Health Systems utilization information
- Pros: Standardized methods, many indicators, data available (STATA)
- Cons: Expensive, analyzable at national/subnational levels

DHS Surveys – Demographic & Health Survey (MeasureDHS.com - USAID)

- Focus on MCH, HIV, KAP, SES
- 70 countries (USAID Countries) rounds every 5 years
- o Over 200 surveys done
- Newer surveys
 - SPA service provision assessment
 - AIS AIDS indicator surveys
 - Qualitative surveys
- Same pros & cons
- Data available in reports & data files for SPSS, STATA

Routine Health System Data

Purpose: to plan, evaluate (programs and personnel)

Characteristics:

cheap, easy to collect utilization dependent big variation between facilities disease specific (diarrhea vs. malaria)

Characteristics and concerns re Health Systems Information

- training, motivation dependent importance of supervision, feedback, relevance
- o personnel changes, time limitation
- o gaps in collection, aggregation, forwarding
- o numerator-denominator mismatch
- under-reports morbidity and mortality
- o over-reports health service activities
- differences between govt/private/NGO/traditional sectors
- o referral double counting, where to list people

Routine vs. "New" data

• Balance availability vs. accuracy vs. cost

- Does routine data have relevant indicators?
- Is routine data collected at appropriate time-points for study?
- Is routine data accurate enough to make decisions?
- Is need for "new" data justified by cost/time?

• Remember:

- Strengthening routine data systems always an option
 - Can be followed over time and used for variety of purposes
- Information is rarely "perfect"
 - $\,\circ\,$ Avoid paralysis by analysis

Using routine data (1)

o Disaggregate

- Identify trends (all facilities or just a few)
- Look for outliers and missing data

Clarify and validate denominators

- 1st Prenatal visit vs registries
- Identify community based denominators (e.g., EPI)
- Cross check
 - e.g., births & LBW, health cards & prenatal care registers

Example: ANC and pMTCT coverage 2 districts in Northern Cote d'Ivoire

	Beoumi	Dabakala
% ANC coverage	95%	96%
% pMTCT	88%	103%

ANC and pMTCT results by health facility

				Number of pregnant women attending at least the																
					first ANC (ANC1)														receive	0/ 1111/
REGION	DISTRICT	2010	Health Facility	Jan	Fev	Mars	Avril		Juin	Juli	Aout	,	Oct	Nov	Dec	TOTAL	pregnan cies	coverag e	d HIV results	% HIV results
		28298	HG Beoumi	79	76	78	61	77	68	72	101	52	85	68	98	915	1273	72%	801	88%
		5676	CSR Afotobo	38	39	42	31	49	37	30	30	31	29	26	22	404	255	158%	431	107%
		9202	CSR Marabadiassa	49	32	38	29	40	39	29	23	32	30	24	39	404	414	98%	487	121%
	Beoumi	3399	CSR N'guessankro			26	19	20	19	22	17	20	22	25	21	211	153	138%	204	97%
		6031	CSU Andokekren-	36	27	36	23	43	26	36	14	23	0	0	0	264	271	97%	129	49%
		4027	CSR Lolobo				24	12	11	15	15	9	29	11	8	134	181	74%	153	114%
		3967	CSU Bodokro			18	29	30	10	30	23	31	29	29	17	246	179	138%	280	114%
		60600	TOT Beomi	202	174	238	216	271	210	234	223	198	224	183	205	2578	2727	95%	2485	96%
		31425	HG Dabakala	60	55	115	81	94	87	48	90	67	40	54	45	836	1414	59%	950	114%
		11966	CSU Bonieré	80	62	77	61	52	43	54	57	39	42	41	36	644	538	120%	690	107%
		2304	CSU Satama	53	41	52	59	43	33	49	49	39	54	48	25	545	104	526%	519	95%
	Dabakala	10544	CSU Satama	37	22	35	25	34	21	24	20	13	24	22	23	300	474	63%	285	95%
		13658	CSU Foumbolo	55	69	72	59	71	38	38	68	37	49	48	46	650	615	106%	674	104%
		13891	CSU Bassawa	36	41	44	36	38	30	29	16	20	21	4	37	352	625	56%	311	88%
		4135	CSR Bokala	40	12	9	11	17	10	16	11	8	11	0	0	145	186	78%	139	96%
		87923	Tot Dabakala	361	302	404	332	349	262	258	311	223	241	217	212	3472	3957	88%	3568	103%
		528337	Total 2 Districts	672	613	715	643	660	573	569	622	534	552	528	523	3783	4268	89%	3879	103%

Using routine data (2)

• Compare with usually reliable data

- Institutional births, deaths
- DHS, WHO, special studies

Look for inconsistencies, surprises

- Usually related to data collection
- Don't invoke unusual theories without checking validity

• Avoid missed counts, double counting

- Sequential annual reports help
- Record % monthly reports received

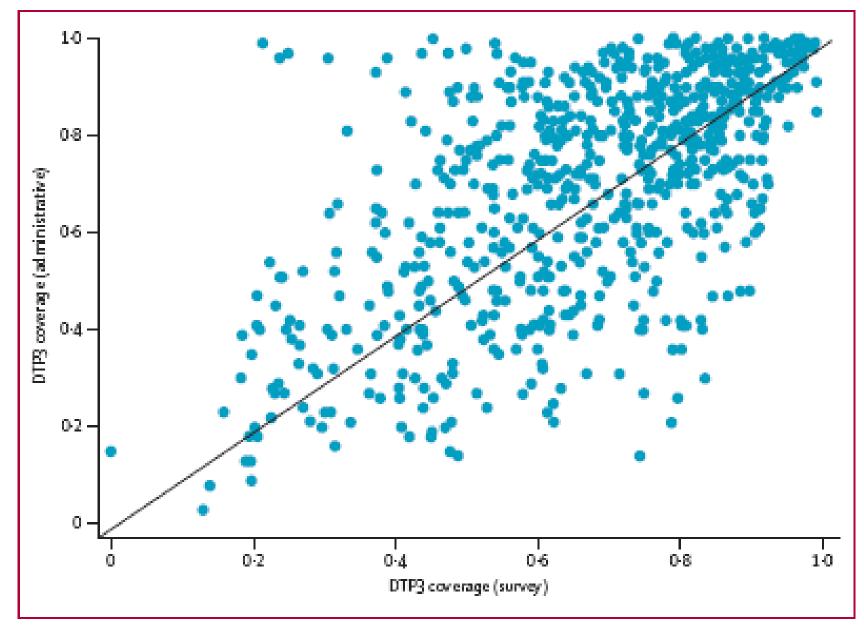
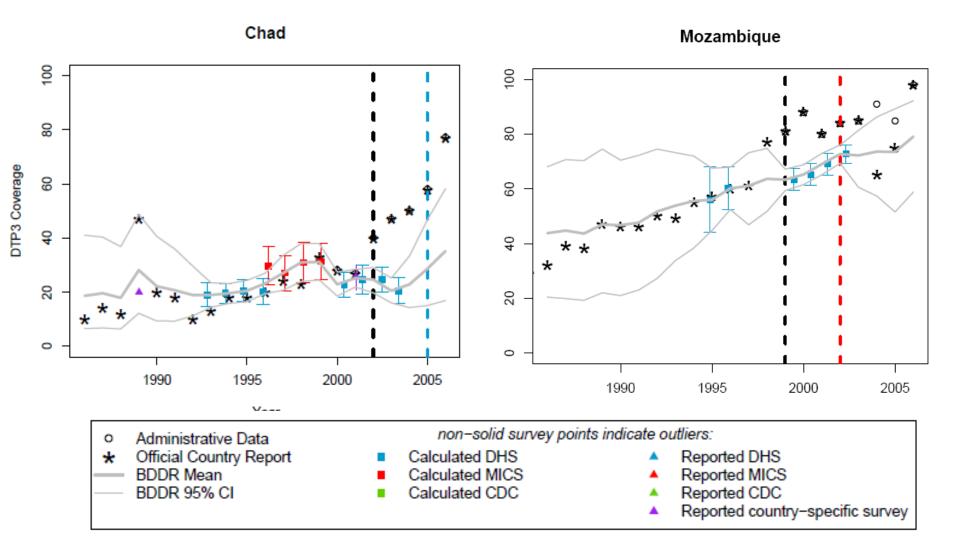


Figure 2: Comparison of three doses of diphtheria, tetanus, and pertussis (DTP3) immunsation coverage estimated from administrative data and estimated from surveys

From: Lim SS, et al, Lancet 2008; 372:2031-46

Routine Data Comparisons – DPT3 Coverage and GAVI



Using routine data (3)

Perform data audits (facilities to combined report)

When reporting

- Identify sources of data
 - nutritional assessment Wt/Ht vs MUAC
 - "access to health care"
- Explain your assessment of validity (accuracy and reliablity)

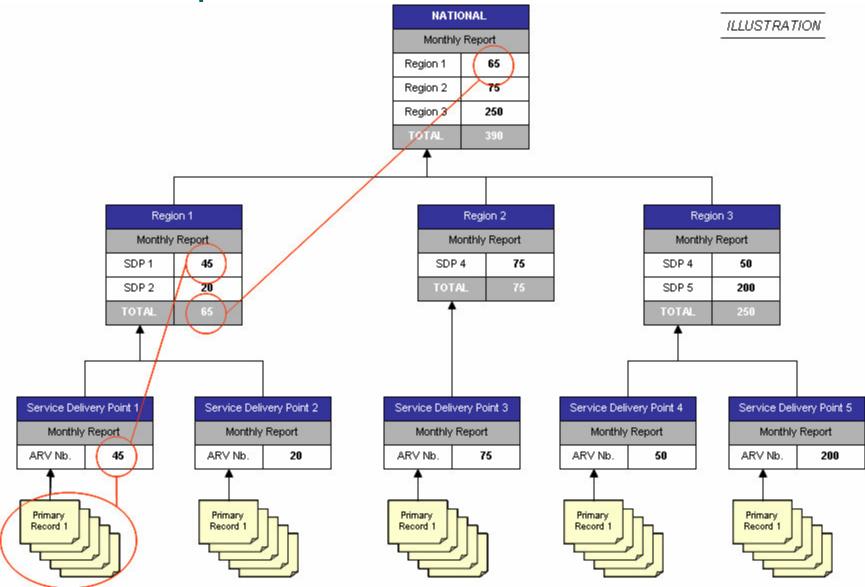
Bottom-up data audit in Mozambique*

(Pilot sample of PHC from 9 health facilities across 3 districts)

- Determine the <u>availability</u> of monthly facility reports at the health facility and district (12 months)
 - Presence/absence of reports for (1) institutional births and (2) DPT3
- Determine the <u>reliability</u> (concordance) of monthly statistics obtained from facility clinical registries, monthly facility reports and the MOH electronic database (6 months)
 - Proportion of months where data were identical
 - Calculate % difference for months where data not identical
 - 5 key indicators: 1ANC, Institutional birth, DPT3, HIV testing, Outpatient Consults

* Gimbel S et al, Strengthening primary health care through routine health information system assessment in Sofala Province, Mozambique. Presentation at The First Global Symposium on Health Systems Research. Montreux, Switzerland.

Bottom-up audit trail



Indicators that I like

- % of (estimated) pregnant women attending prenatal care
- % births attended by trained personnel (institutional births)
- % children 12-24 mo immunized against measles/DPT3
- % children < -2z Wt/Age, Ht/Age, Wt/Ht
- % women of married women aged 15-49 currently using modern contraception
- % TB patients who complete treatment
- % children enrolled in primary (secondary) school (net or gross)



				L2: Number of pregnant women attending at least the first ANC (ANC1)													
				Nombre de CPN 1 effectuées													
REGION	DISTRICT	2010	Health Facility	Jan	Fev	Mars	Avril	Mai	Juin	Juli	Aout	Sept	Oct	Nov	Dec	TOTAL	
		94185	Kotiakoffikro	127	104	65	59	132	103	99	86	61	80	61	64	1041	
		56686	CSU Belleville	129	103	101	62	63	50	48	67	66	63	69	50	871	
		54899	CSU Sokoura	129	124	130	104	125	98	90	72	94	114	112	87	1279	
	Bouake	29180	PMI Sokoura	62	47	72	54	43	56	56	56	47	66	70	57	686	
	Nord-Est	12803	CSU Brobo	62	43	63	69	60	56	52	62	44	61	60	45	677	
		5149	CSR Bamoro	24	28	25	17	20	27	23	37	23	29	37	22	312	
		2681	CSR Bounda				21	13	22	20	25	14	15	20	10	160	
		2476	CSR Langbassou	29	33	29	21	14	28	31	37	18	25	43	64	372	
		80176	PMI Koko	318	238	310	258	263	232	224	226	190	251	215	237	2962	
		25621	CSU Nimbo	175	126	166	178	178	149	146	152	161	160	181	124	1896	
	Bouake	8980	CSU Djebonoua	26	30	35	39	43	35	36	36	36	40	31	35	422	
۷	Sud		CC Djebonoua	18	27	34	41						38	15	18	191	
ΔA		2807	CSR Assouakro	6	2	6	6	12	6	10	13	18	0	0	0	79	
VALLEE DU BANDAMA		4171	CSR Lengbre	19	11	6	18	11	9	10	8	8	2	7	2	111	
ΒA	Bke NW		CSU Dar Es Salam										71	87	63	221	
DU		28298	HG Beoumi	79	76	78	61	77	68	72	101	52	85	68	98	915	
LEE		5676	CSR Afotobo	38	39	42	31	49	37	30	30	31	29	26	22	404	
ALI		9202	CSR Marabadiassa	49	32	38	29	40	39	29	23	32	30	24	39	404	
>	Beoumi	3399	CSR N'guessankro			26	19	20	19	22	17	20	22	25	21	211	
		6031	CSU Andokekren-	36	27	36	23	43	26	36	14	23	0	0	0	264	
		4027	CSR Lolobo				24	12	11	15	15	9	29	11	8	134	
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	Dabakala	10544	CSU Satama	37	22	35	25	34	21	24	20	13	24	22	23	300	
		13658	CSU Foumbolo	55	69	72	59	71	38	38	68	37	49	48	46	650	
		13891	CSU Bassawa	36	41	44	36	38	30	29	16	20	21	4	37	352	
		4135	CSR Bokala	40	12	9	11	17	10	16	11	8	11	0	0	145	
	Subtot VDB	528337		1687	1392	1684	1495	1597	1343	1337	1411	1201	1480	1408	1 2 95	17330	

ANC and pMTCT in 2 districts of Northern Cote d'Ivoire

	28298	HG Beoumi	79	76	78	61	77	68	72	101	52	85	68	98	915	1273	72%	899	98%
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Subtot VDB	528337		1687	1392	1684	1495	1597	1343	1337	1411	1201	1480	1408	1295	17330	23775	73%	20526	118%

WHAT DATA CAN YOU TRUST?

Some characteristics which increase validity:

-based on 2 or more well-conducted studies

- big demographic studies (fertility studies are good and often available)
- published research
- -consistent with generally accepted data
 - IMR, U5MR, Birth Rates
 - Nutrition data (not easy to get)

-consistency between routine service data and community collected data

Other data characteristics

Doesn't help much

- -consistent over time
- -formally presented

Should make you suspicious

- -substantial differences from other published data
- -inconsistencies (time, between collectors, units)
- -sensitive information (regarding sexuality, religion, etc)
- -data from which someone may benefit

Measuring indicators

- Multiple measurement methods usually available
- Choosing method is a balance between:
 - Validity
 - Cost (allocation of resources for research vs. service delivery)
 - Study design issues
 - Sample size
 - Sensitivity to change
 - Frequency of measurements required

Health facility data

- Clinical registers and individual patient charts, and resultant compiled monthly/annual reports
- Routine
- Indicators
 - Workload: outpatient visits, hospitalizations
 - Diagnoses, treatment
 - In-hospital morbidity/mortality
 - Coverage & utilization: ANC visits, facility births, vaccinations, HIV testing (ANC, in-patient, TB), TB registration & outcomes
 - Quality of care: patient chart review
 - Pharmacy records: malaria treatment, ART
- <u>Pros</u>:
 - Cheap, large coverage (depending on health service coverage)
- <u>Cons</u>:
 - Validity concerns
 - Only records facility-based events
 - Denominators (for coverage) based on census data
 - Usually does not include HR, lab/pharmacy measures (but could!)

New data creation

- Collecting new data to determine information "more accurately" or "more completely"
 - Questionnaires, direct observation, blood samples
- Added procedures (not routine)
- Indicators: variable / infinite
- <u>Pros</u>:
 - Can often obtain more accurate data, data otherwise not available, or data not from appropriate time-frame
- <u>Cons</u>:
 - Expensive, time consuming, suffers from biases and limitations in generalizability of study

Routine vs. "New" data

Balance availability vs. accuracy vs. cost

- Does routine data have relevant indicators?
- Is routine data collected at appropriate time-points for study?
- Is routine data accurate enough to make decisions?
- Is need for "new" data justified by cost/time?

• Remember:

- Strengthening routine data systems always an option
 - Can be followed over time and used for variety of purposes
- Information is rarely "perfect"
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Can health systems data be used?

Some concerns about validity

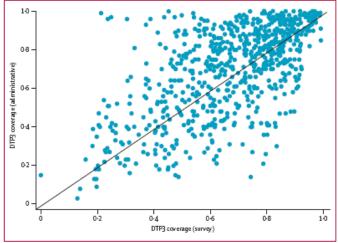
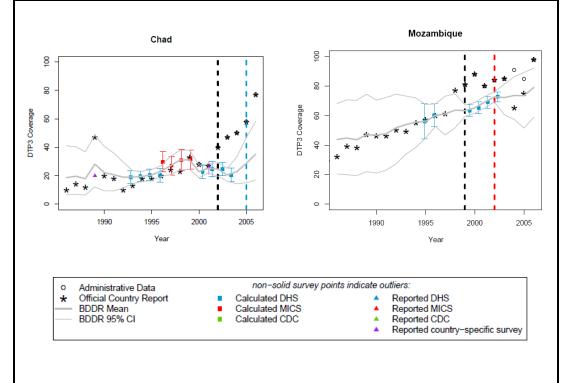


Figure 2: Comparison of three doses of diphtheria, tetanus, and pertussis (DTP3) immunsation coverage estimated from administrative data and estimated from surveys



From: Lim SS, et al, Lancet 2008; 372:2031-46

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Methods-Part 2, Comparisons with DHS/MICS

Examine the <u>validity</u> of HIS data by comparison with population-level surveys

- 3 key indicators: 1ANC, institutional birth, DPT3
- Compared statistics from the provincial health department's annual reports (derived from MOH electronic database) with those obtained from the 1997 and 2003 DHS and 2008 MICS.

Summary of results

- Availability of monthly reports: 98.1% at health facility, 98.6% at district health department
- Concordance between monthly facility reports and MOH electronic databases = 98.0%
- Weaker concordance between monthly facility registers and facility reports = 80%
 - Clustered around 2 main facilities
 - 86% of differences were <10%</p>

Concordance between health facility registries and monthly facility reports

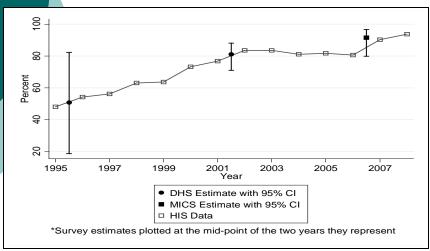
District		Health	# months in which figures from facility clinical registers match						
		Facility	monthly facility reports, for 6 month period Jun 1, 2008 to Dec					TOTAL	Global
		Туре	31, 2008, by indicator						Fund
				Institutional		HIV	Outpatient	:	Rating
			1 st ANC	Birth	DPT3	Testing	Consults		Grade*
			N (%)	N (%)	N (%)	N (%)	N (%)		
1	а	Urban	1/6 (17)	2/6 (33)	4/6 (67)	0/6 (0)	4/6 (67)	11/30 (37)	B2
	b	Peri-Urban	5/6 (83)	6/6 (100)	6/6 (100)	NA	6/6 (100)	23/24 (96)	А
	С	Rural	6/6 (100)	6/6 (100)	6/6 (100)	NA	6/6 (100)	24/24 (100)	А
2	а	Urban	2/6 (33)	1/6 (17)	2/6 (33)	3/6 (50)	6/6 (100)	14/30 (47)	B2
	b	Peri-Urban	6/6 (100)	1/6 (17)	6/6 (100)	6/6 (100)	NA	19/24 (79)	B2
	С	Rural	6/6 (100)	4/6 (67)	6/6 (100)	NA	6/6 (100)	22/24 (92)	А
3	а	Urban	6/6 (100)	6/6 (100)	5/6 (83)	6/6 (100)	6/6 (100)	29/30 (97)	А
	b	Urban	4/6 (67)	6/6 (100)	5/6 (83)	6/6 (100)	4/6 (67)	25/30 (83)	B1
	С	Urban	6/6 (100)	6/6 (100)	6/6 (100)	5/6 (83)	6/6 (100)	29/30 (97)	А
TOTAL			42/54 (77)	38/54 (70)	46/54 (85)	26/36 (72)	44/48 (92)	196/246 (80)	B1
							* GF Rating	Metric	
							А	Less than 10% error m	argin

NA = not applicable because the service was either not provided at the site (HIV) or not available during the data collection period (outpatient)

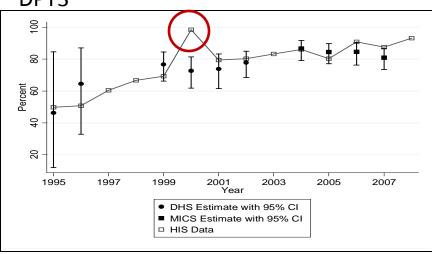
44/48 (92)	196/246 (80) B1				
* GF Rating	Metric				
А	Less than 10% error margin				
B1	Between 10%-20% error margin				
B2	Above 20% error margin				
С	No systems in place				

Comparison with DHS surveys

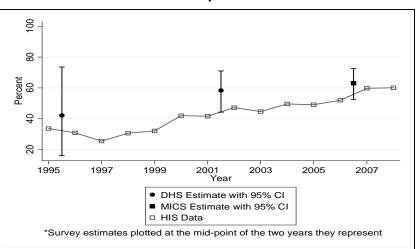
ANC care



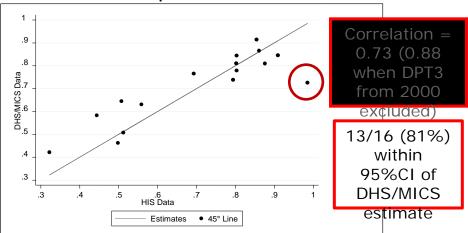
DPT3



Institutional delivery

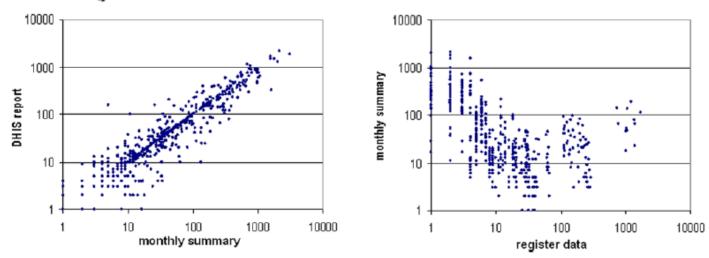


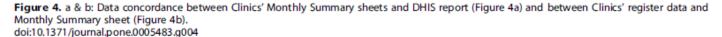
Statistical comparison



Data transfer from register to report is common problem

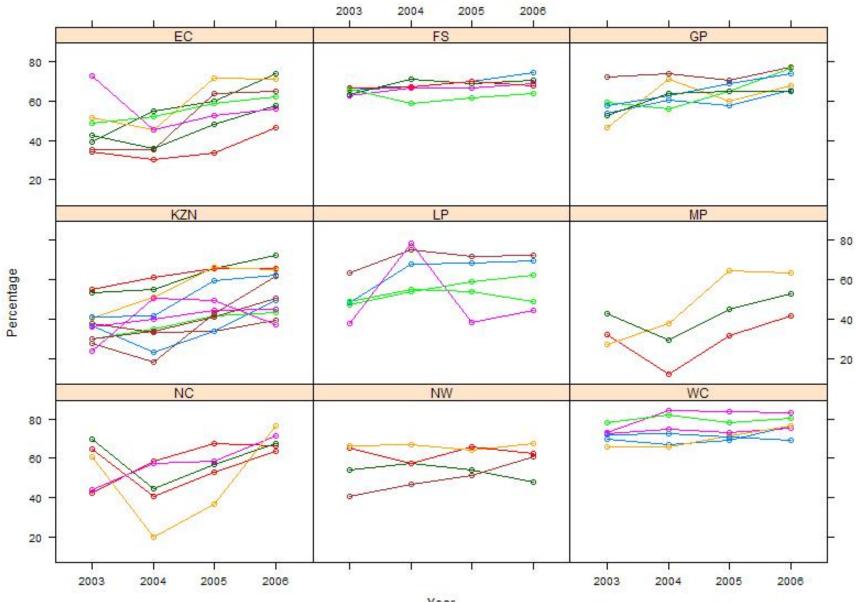
6 pMTCT data elements (ANC tested for HIV, ANC HIV+, CD4 testing of HIV+ women, NVP to woman, NVP to baby, PCR to baby) from 99 randomlythchosen sites





• From: Mate KS et al, Challenges for routine health system data management in a large public programme to prevent mother-to-child HIV transmission in South Afirca. PlosOne, 2009; 4(5):e5483.

Time trends: district values, per province (DHB)



TB cure rate (new Sm+)

Further characteristics of HSR/OR

- Action research
- Involves policy makers, users and providers in design
- Uses standard qualitative and quantitative methods
- Embedded in people's day-to-day practices

Helpful conditions for HSR/OR

- Engagement in service delivery
- Work closely with decision-makers
- Opportunistic research funding
- Reward systems (status, publications, promotion)

Increasing use of HSR/OR

- WHO Real Time Interactive OR (RTIOR)
- Doris Duke Foundation OR grants
- PEPFAR -Technical Evaluations, Public Health Evaluations

Implementation science at the UW

- Operations research in several courses (Micek, Dept of Industrial & Systems Engineering)
- Health Systems and Strategies Research CFAR (Gloyd-Micek)
- Implementation science course in 2010 (Sherr)
- MPH in leadership, policy, and management (Katz)
- Global Health Leadership Program (Katz)
- Potential PhD in Global Health Implementation Science (Departments of Global Health, Health Services, Schools of Business, Engineering, Public Affairs)

WHAT DEGREE OF PRECISION IS NECESSARY?

varies by the indicator:

examples

IMR - general magnitude

Vaccine rates - to measure change (+/- 10%?)

HIV-TB - measure changes and service burden