

# **The Flood Damage Mitigation Works of the Miami Conservancy District, Ohio, 1922 -**

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Department of Civil and Environmental Engineering  
University of Washington

CEE 500 Seminar – April 13, 2023

# **Topics**

**Brief Professional History**

**Rain generated Super Floods**

**Flood Damage Mitigation:  
Miami Conservancy District, Ohio**

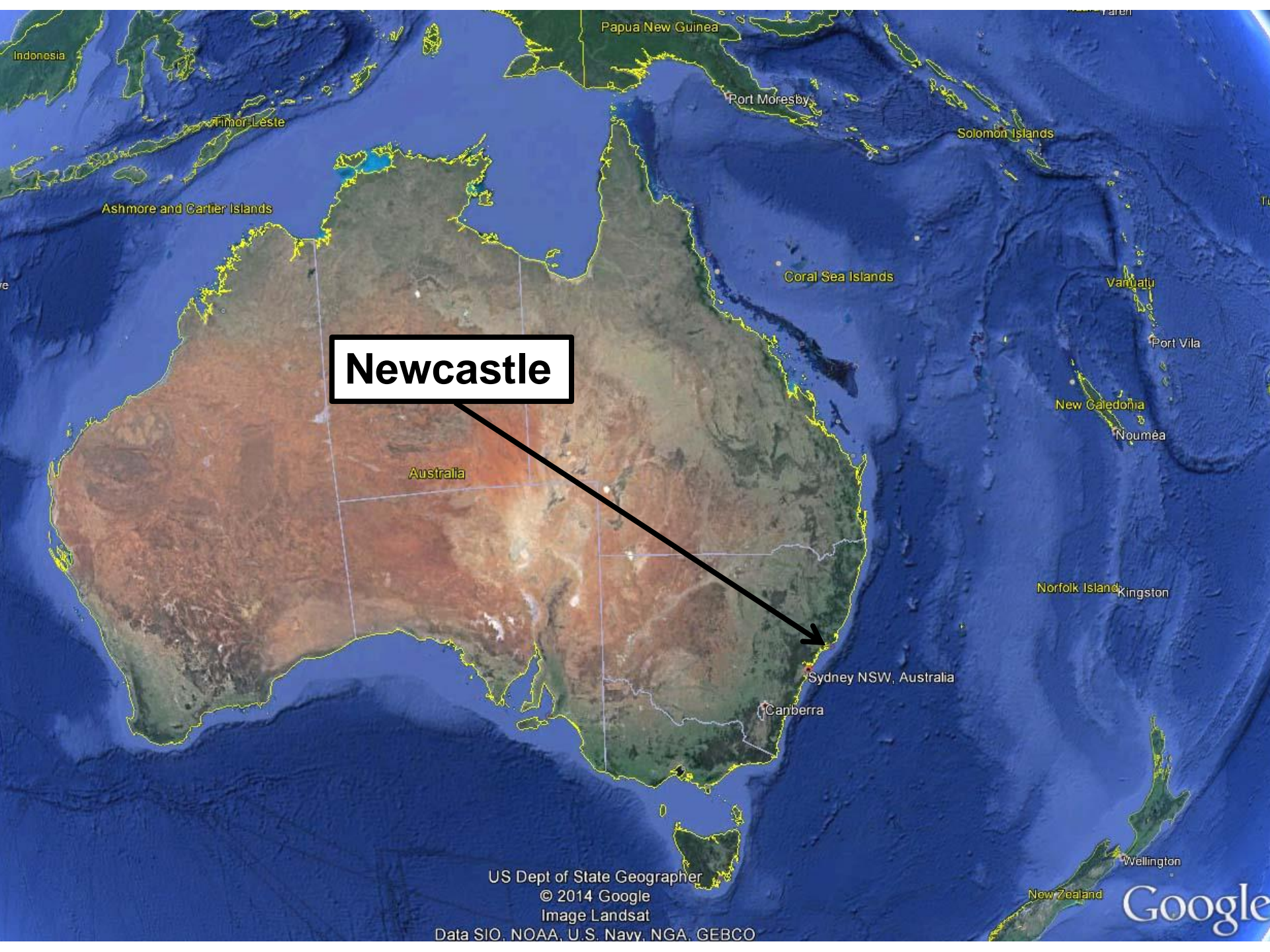
# **Topics**

## **Brief Professional History**

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Flood Damage Mitigation:  
Miami Conservancy District, Ohio

# **My early professional years – Newcastle Australia:**



**Newcastle**

Australia

Sydney NSW, Australia

Canberra

University of Newcastle 1962 - 1966

This is an aerial satellite view of Newcastle, Australia. The Hunter River flows through the city. A blue arrow points from the 'University of Newcastle' callout to a specific area in the city. Another blue arrow points from the 'Hunter Dist. Water Board' callout to a building complex near the waterfront. A red scale bar is located in the bottom left corner. The text 'Google Earth' is visible in the bottom right corner.

199 degrees granted in 1966

0.5 miles

Hunter Dist. Water Board

Google Earth

**Summer internships – trainee civil engineer, Hunter District Water Board 1963 - 1966:**

**Member of construction crews – sewers, water supply, treatment plants, pumping stations.**

**I gained huge respect for workers who do hard physical work.**

**Engineers must not waste any worker's time!**

**Construction Engineer - November 1966 - August  
1967**

**Hunter District Water Board – (now, Hunter Water)**

**Site Engineer - Lowering the Spillway at Chichester  
Dam for Enhanced Dam Safety**

280 ft. long “ogee” spillway – top lowered 2 ft.

An aerial photograph of the Chichester Dam spillway. The spillway is a long, curved concrete structure with a distinctive ogee shape. A person is walking on the concrete walkway along the top of the spillway. The water is visible on the left side of the spillway, and the surrounding area is lush with green vegetation. A blue arrow points from the text box above to the top of the spillway.

Chichester Dam - March 1967

Construction Engineer - November 1966 - August 1967

Hunter District Water Board – (now, Hunter Water)

Site Engineer - Lowering the Spillway at Chichester Dam for Enhanced Dam Safety

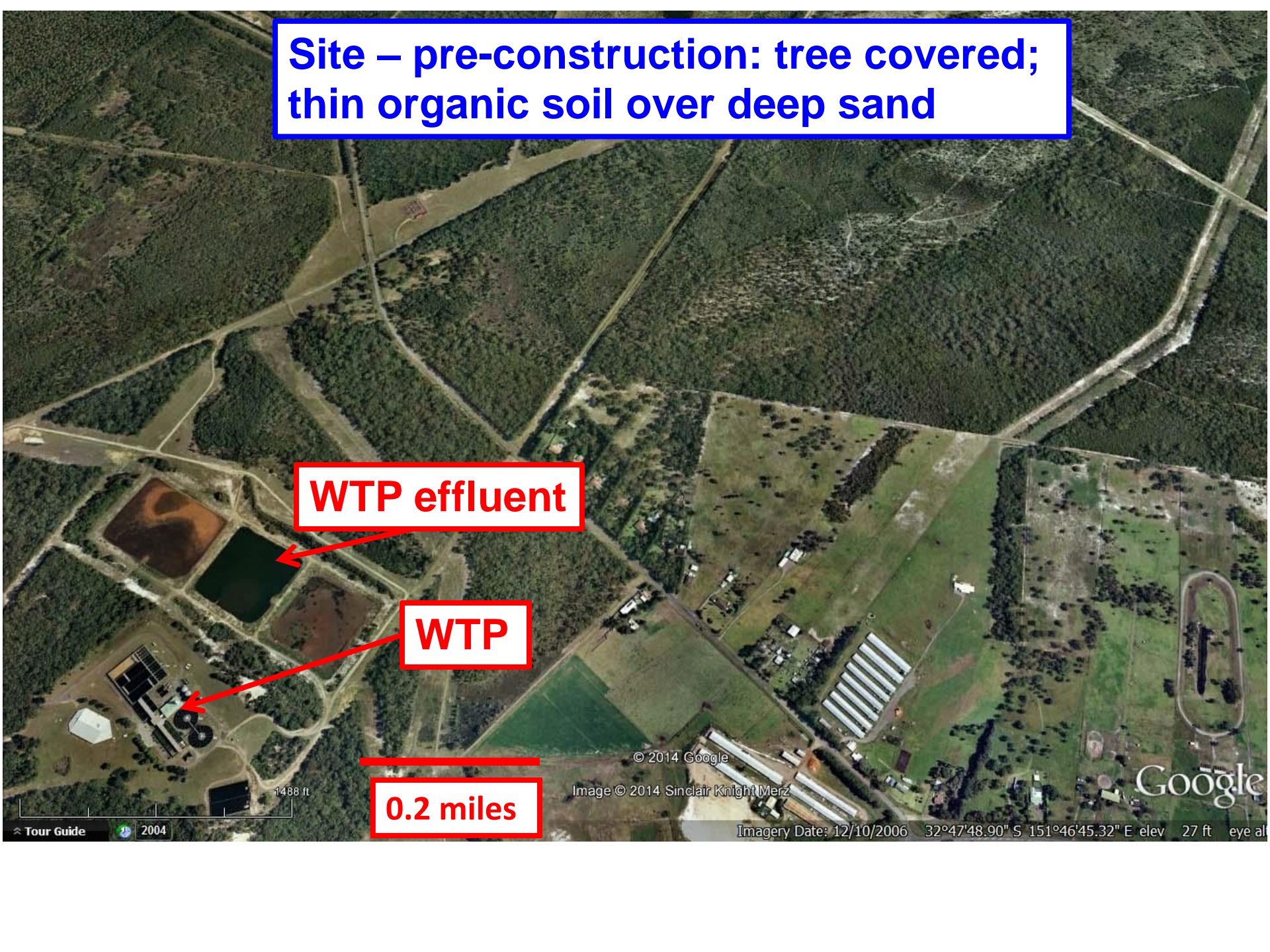
**Site Engineer - Earthworks for expansion of the Tomago Potable Water Treatment Plant**

**Site – pre-construction: tree covered;  
thin organic soil over deep sand**

**WTP effluent**

**WTP**

**0.2 miles**



**Remove trees; excavate hill “cut”–  
use as “fill” for pond walls;  
backfill and compact sand for WTP**

**“fill”**

**section**



**high ground outside boundary**

**10 ft. deep “cut” -  
5 scrapers; 5 cat DH8s**

**0.1 miles**

Image © 2014 Sinclair Knight Merz

Google earth

Imagery Date: 12/10/2006 32°48'38.96" S 151°45'38.09" E elev 57 ft eye alt 4016 ft

875 ft



**Site engineer, 1967**

**Stanford University, Civil Engineering**

**September 1967 – June 1968 – M.S.**

**June 1968 – August 1970 – Ph.D.**

**University of Washington – Civil Engineering**

**Assistant Professor 1970; Associate Professor 1975;  
Professor 1979**

**PE License, February 1980**

**Professor Emeritus – June 2010**

Details (**CV**): <https://www.ce.washington.edu/people/faculty/burgess>

# **Topics**

**Brief Professional History**

**Rain generated Super Floods**

**Flood Damage Mitigation:  
Miami Conservancy District, Ohio**

## **Why super floods are important**

**They differ substantially from lesser floods,  
are infrequent,  
annual exceedance probability,  $p < 10^{-2}$  ,  
and cause greatest societal disruption and  
damage**

# **Super flood – Essential Information**

**Domain**

**Meteorological context – storm sequence**

**Inundation details**

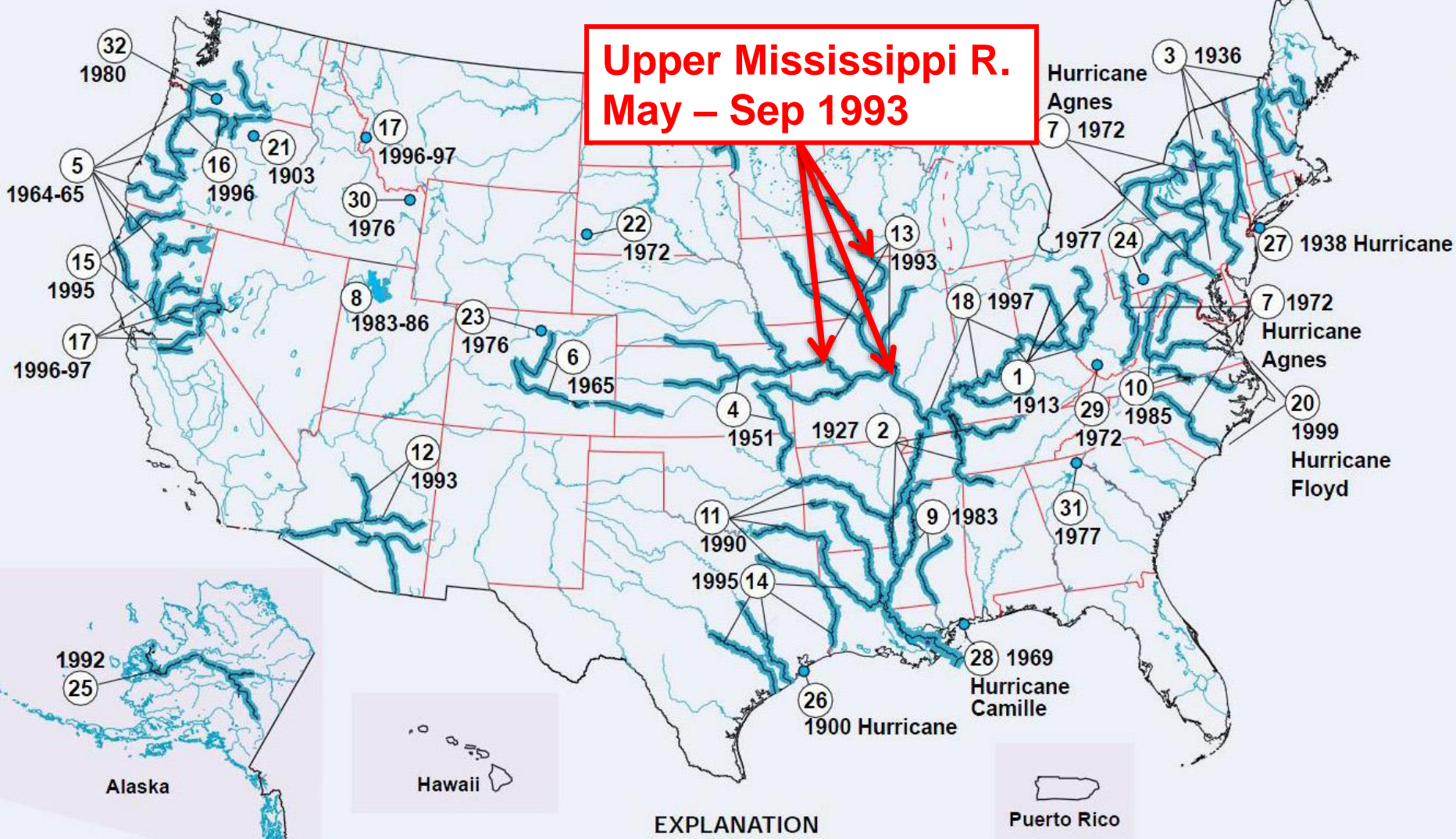
**Complete flood hydrograph – multiple locations**

**Super flood features - example**

**Great Flood of the Upper Mississippi River, May  
to September, 1993**

**Extensive documentation and satellite images**

# Upper Mississippi R. May – Sep 1993



EXPLANATION  
③2 Map number and year used to describe  
1980 flood in accompanying table

Significant Floods in the United States During the 20th Century - USGS Measures a Century of Floods  
USGS Fact Sheet 024-00 March 2000 - Charles A. Perry

# Super flood: May - Sep 1993 - Missouri River



Aerial view of the Missouri River flooding on July 30, 1993, in the vicinity of Cedar City and Jefferson City Memorial Airport immediately north of Jefferson City, Missouri, looking south (photograph from the Missouri Highway and Transportation Department).

# Flood Domain

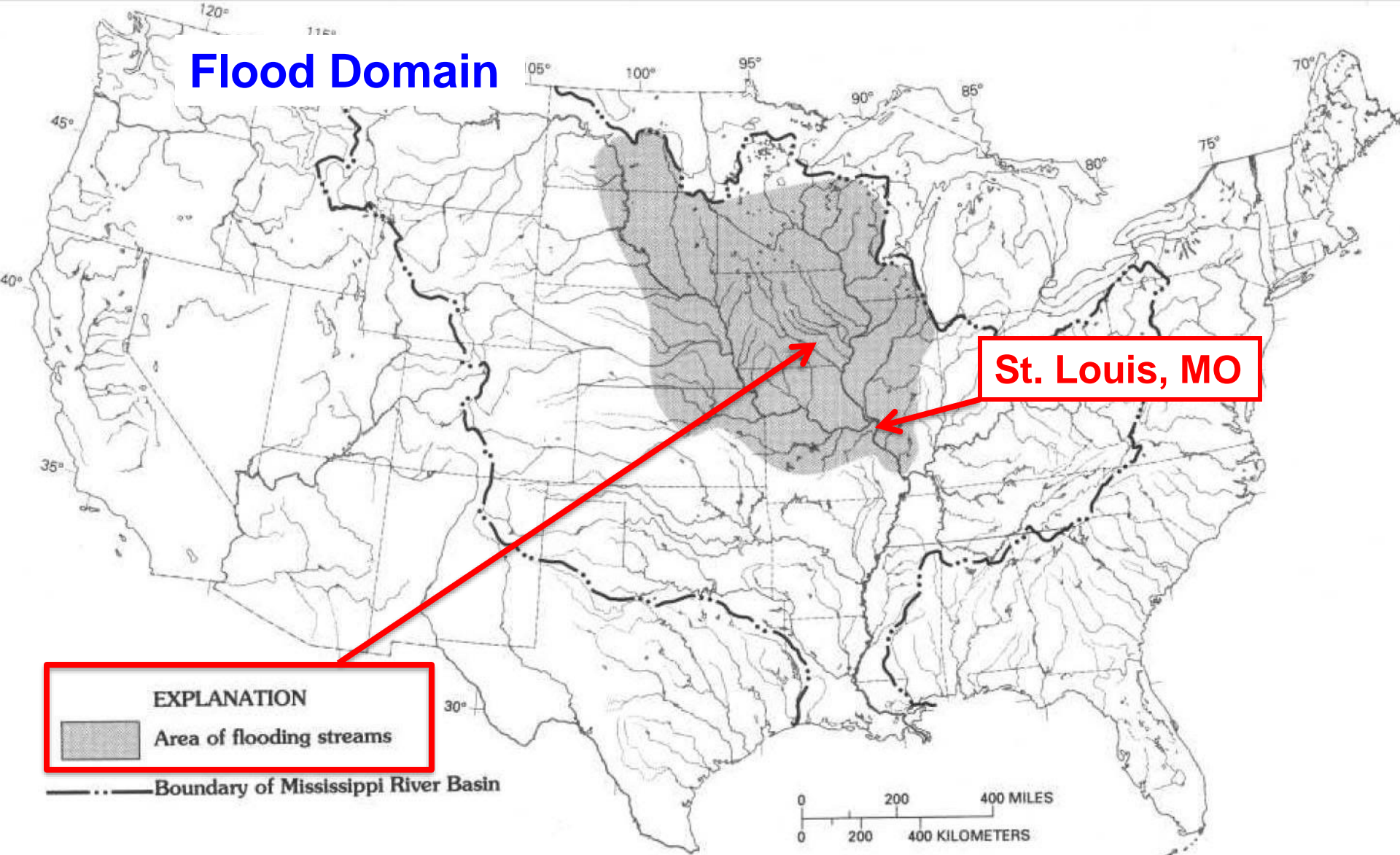
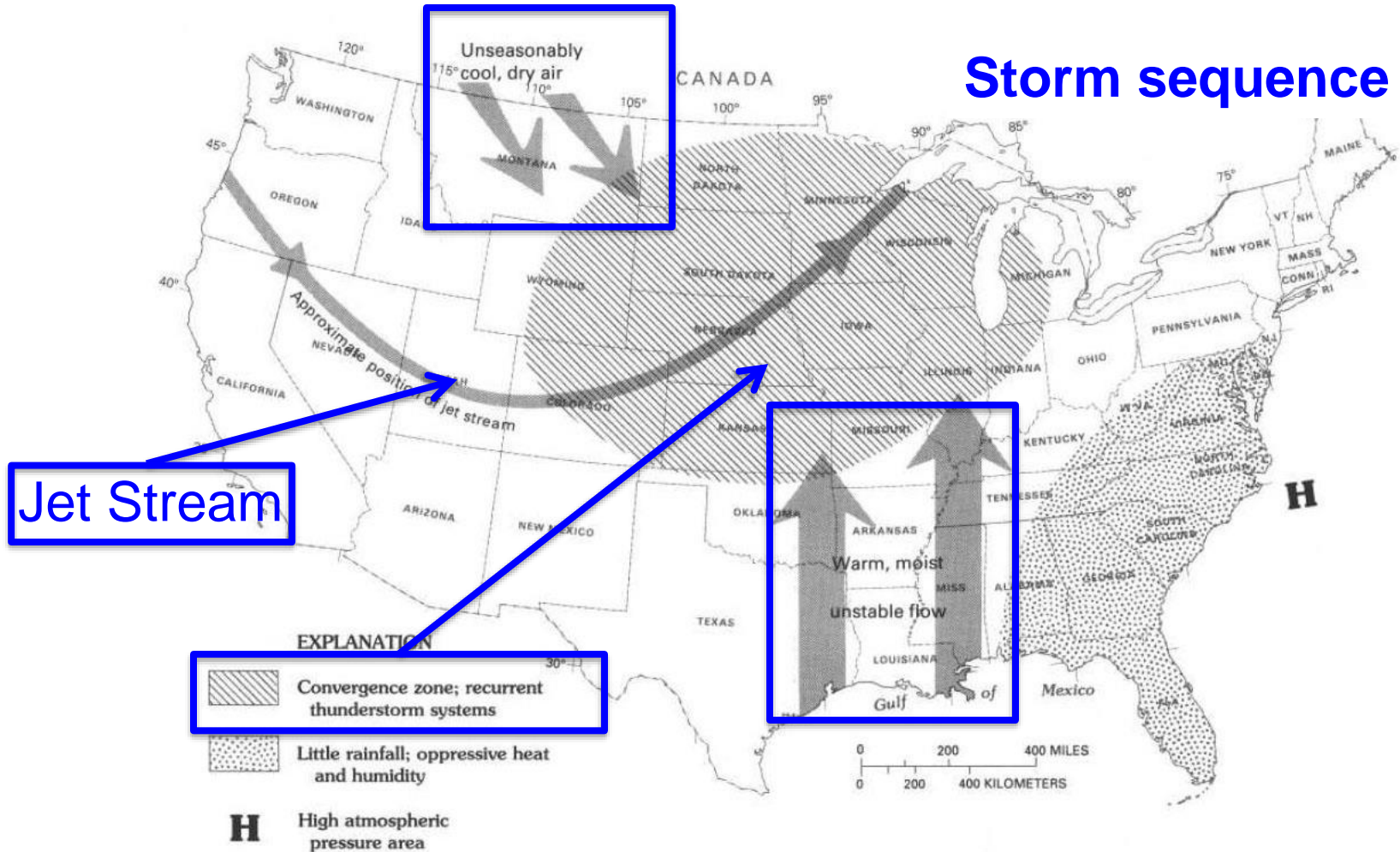


Fig 1. Flood Discharges in the Upper Mississippi River Basin—1993: U.S. Geological Survey Circular 1120-A

# Meteorology



**Figure 2.** Dominant weather patterns over the United States for June through July 1993 (from National Weather Service, 1993).

**Precipitation in the Upper Mississippi River Basin—January 1 through July 31, 1993: U.S. Geological Survey Circular 1120-B**

# Resulting flooding extent near St. Louis, MO

Image August 14, 1991, no flood



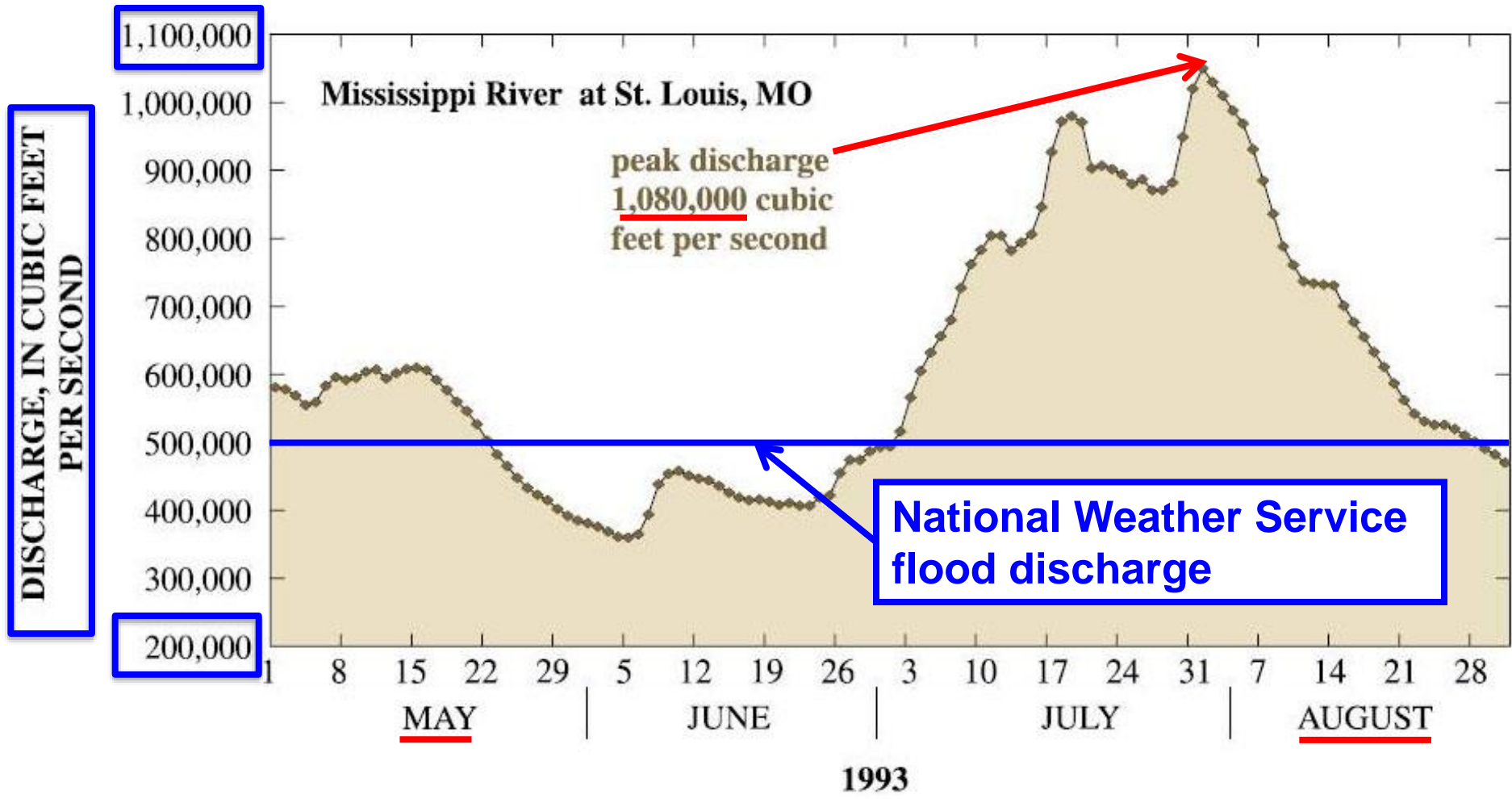
Image August 19, 1993, extensive flooding



**65 km**



## Higher resolution St. Louis, MO



**Figure 3.** Hydrograph of Mississippi River at St. Louis, Missouri, from May to August 1993.

The Great Flood of 1993 on the Upper Mississippi River—10 Years Later, Gary P. Johnson, Robert R. Holmes, Jr., and Loyd A. Waite, USGS Fact Sheet 2004-3024, May 2004

Multi-month duration  
results from:

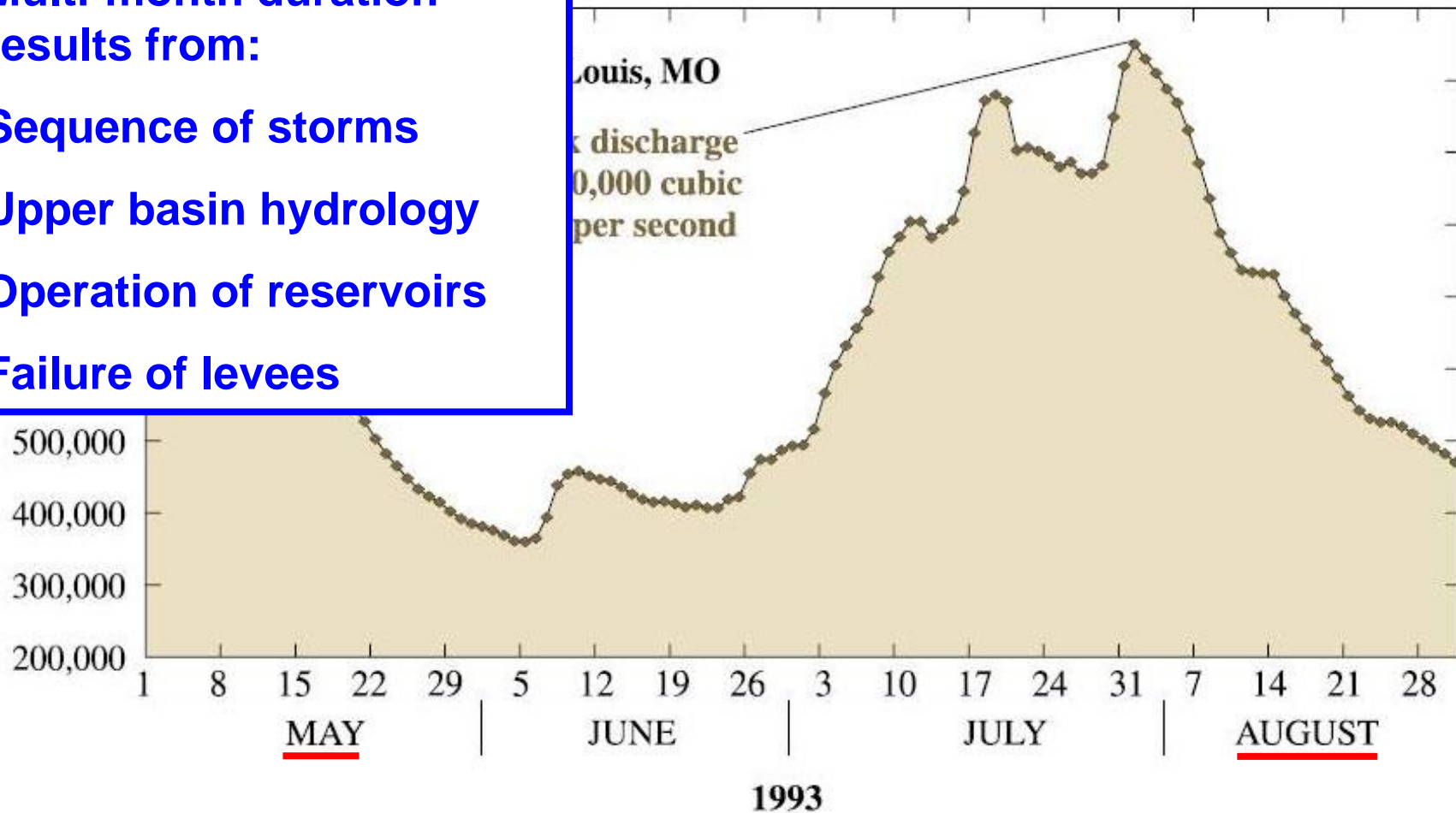
Sequence of storms

Upper basin hydrology

Operation of reservoirs

Failure of levees

DISCHARGE, IN CUBIC FEET  
PER SECOND



**Figure 3.** Hydrograph of Mississippi River at St. Louis, Missouri, from May to August 1993.

The Great Flood of 1993 on the Upper Mississippi River—10 Years Later, Gary P. Johnson, Robert R. Holmes, Jr., and Loyd A. Waite, USGS Fact Sheet 2004-3024, May 2004

**How should we design for flood damage mitigation?**

**This has been known for a long time.**

# FLOODS

BY WILLIAM G. HOYT  
AND WALTER B. LANGBEIN

**Essential reading!**

PRINCETON, NEW JERSEY

PRINCETON UNIVERSITY PRESS · 1955 469 pp

# **Floods and ongoing national flood risk –**

from pages 9-11,

**Hoyt and Langbein, “Floods”, Princeton Univ. Press, 1955**

**.... meteorologic and hydrologic conditions will combine to produce super floods of unprecedented magnitude.**

**We have every reason to believe that in most rivers past floods may not be an accurate measure of ultimate flood potentialities.**

**It is this super flood with which we are always most concerned. ...**

## **Flood Damage Mitigation**

**Floods are an [act of God](#); flood damages result from [acts of men](#).**

**[House Document 465](#), 89th Congress, 2d Session**

**A Unified National Program for Managing Flood Losses, [August 1966](#)**

# **Topics**

Brief Professional History

Rain generated Super Floods

**Flood Damage Mitigation:  
Miami Conservancy District, Ohio**

**Example of flood protection works at the**

**river basin scale**

**to address**

**life-cycle societal resilience**

**against**

**rain caused “super floods”**

**How did I learn about The Miami Conservancy District, Ohio?**

**Serendipity – subtle guidance by **Professor Ray K. Linsley**, doctoral adviser, precious mentor, and friend.**



**Ray K. Linsley, NAE, 1/13/1917 - 11/6/1990**

**Ray Linsley asked me in 1976 to write a paper on Water Resources Systems Planning 1776-1976 for the bicentennial. He suggested that I might find the works of “[The Miami Conservancy District](#)” informative. (See Burges 1979 – next slide)**

**Thus began my 47 years historical interest in this work and the work of [Arthur E. Morgan](#).**

**[I revisit it frequently for inspiration.](#)**

# JOURNAL OF THE WATER RESOURCES PLANNING AND MANAGEMENT DIVISION

## WATER RESOURCE SYSTEMS PLANNING IN U.S.A.: 1776-1976<sup>a</sup>

By Stephen J. Burges,<sup>1</sup> M. ASCE

### INTRODUCTION

The term "systems analysis" means different things to different people. Therefore the end product of a well-done systems analysis or design is often seen as being the result of using "applied common sense." Systems analysis is a formalization of the process followed in identifying and examining a given problem, developing a set of alternative solutions, and selecting and implementing the best solution. This process necessitates clear definitions of criteria by which an alternative can be judged as the best. While it is not clear when the terminology of systems analysis was first introduced into water resources planning, the systems philosophy was articulated at least as early as 1915 (37); the modern terminology (objectives, criteria, alternatives, optimization, etc.) became widely used following publication of the classic book by Maass, et al. (29) in 1962.

Arthur E. Morgan  
Chief Engineer,  
Miami Conservancy  
District

## What is **Systems Engineering**?

The systems approach (**engineering and planning**) requires formal identification of **objectives, criteria** (by which alternative solutions may be evaluated), and **constraints**.

These activities can be difficult to perform.

If **improperly identified objectives** are examined, the resulting system **will fail to respond to the real problem** that initiated the planning effort.

The generation of **alternatives** depends upon **technological, human, and resource** limitations; **alternative solutions to a problem** are a **function of time and place and societal structure**.

**Implementation** of the preferred alternative is one of the most difficult planning activities when **conflicts necessitate modifications** to the **community preferred alternative**.

**“Satisficing”**, or satisfactory solutions, (proposed by future Nobel Laureate, Herbert A. Simon in 1947 - <https://en.wikipedia.org/wiki/Satisficing> ) rather than **optimal** solutions result.

Good system plans will be **robust** to **changing demands or uses**.

**U.S. Legislation for Flood Damage Mitigation**

**U.S. Flood Damage Mitigation and Dam Safety  
Legislation:**

**Extensive Federal Legislation over a century**

**Summarized in [Tables C.1 and C.2](#) from:**

**[Dam and Levee Safety and Community Resilience – a  
Vision for Future Practice, NRC 2012](#)**



# DAM AND LEVEE SAFETY AND COMMUNITY RESILIENCE



A VISION FOR FUTURE PRACTICE

NATIONAL RESEARCH COUNCIL  
OF THE NATIONAL ACADEMIES

# Table C.1 – Dam Safety

**TABLE C.1** Principal Laws and Policies Shaping Dam Safety Governance

Date	Law or Mandate	Relevance	Policy and Programs Enabled
1917	Flood Control Act	First major flood legislation	Dealt primarily with levees on the Mississippi and Sacramento Rivers
1928	Flood Control Act Expanded	Extended 1917 act to include control mechanisms	Policy extended to include floodways, spillways, and channels; provided foundation for dam safety legislation
1972	33 USC 467: National Dam Safety Act	Authorized national inspection of dams	U.S. Army Corps of Engineers tasked with inventorying and inspecting dams
1977	Department of Energy Organization Act	Established Department of Energy and Federal Energy Regulatory Commission (FERC) from Federal Power Commission	FERC licenses and inspects nonfederal hydroelectric projects
1979	Executive Order 12148	Created Federal Emergency Management Agency (FEMA); required federal agencies to implement federal guidelines for dam safety	Guidelines for dam safety management
1986	Water Resources Development Act	Authorized National Dam Safety Program under secretary of the Army	Established National Dam Safety Review Board, National Inventory of Dams, and state assistance
1996	Water Resources Development Act, Pub. L. 104-303, § 215, National Dam Safety Program Act	Reauthorized National Dam Safety Program under FEMA	Granted assistance to states for research and training; expanded National Dam Safety Review Board
2002	PL 107-310: Dam Safety and Security Act	Reauthorized National Dam Safety Program and added national-security considerations	Failed to provide funding for repair and rehabilitation
2006	PL 109-460 National Dam Safety Program Act	Reauthorized National Dam Safety Program	

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1986	Water Resources Development Act	Authorized National Dam Safety Program under secretary of the Army	Established National Dam Safety Review Board, National Inventory of Dams, and state assistance

**Federal – local cost sharing legislated**

## Table C.2 – Levee Safety

**TABLE C.2** Principal Laws and Policies Shaping Levee Safety Governance

Date	Law	Relevance	Policy and Programs Enabled
1917	Flood Control Act	First major flood legislation—Mississippi and Sacramento Rivers	Dealt primarily with levees
1928	Flood Control Act Expanded	Extended 1917 act to include control mechanism	Extended policy to include floodways, spillways, and channels
1936	Flood Control Act	Declared flood control a federal interest and vested authority in U.S. Army Corps of Engineers (USACE)	Levees along main stem of Mississippi become federal
1955	Pub. L. 84-99: Flood Control and Coastal Emergencies Act	Directed USACE to provide emergency repair or rehabilitation of federally authorized flood control works	
1968	National Flood Insurance Act	Authorized National Flood Insurance Program	Levees became part of the equation for flood insurance
1994	National Flood Insurance Reform Act	Prevented loans from federal agencies and programs for property in specific flood hazard areas	Placed some accountability in insurance program
2005	Pub. L. 109-148: National Levee Data Base Authority	Authorized national levee inventory and database	Interagency Levee Policy Review Committee established by Federal Emergency Management Agency (FEMA); USACE initiated levee inventory
2007	Pub. L. 110-114: WRDA, National Levee Safety Program Act	Established National Levee Safety Program (oversight by FEMA) and National Committee on Levee Safety (NCLS, chaired by USACE)	Mandated that NCLS develop a National Levee Safety Policy

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**Reflects evolving issues of societal structure and needs**

# The Miami Conservancy District

by  
ARTHUR E. MORGAN

*Former Chief Engineer, Miami Conservancy District; Former Chairman,  
Tennessee Valley Authority; Former President, Antioch College,  
Yellow Springs, Ohio; Former Vice-President, American Society  
of Civil Engineers; President, Community Service, Inc.,  
Yellow Springs, Ohio; President, Dayton-Morgan  
Engineering Company, Yellow Springs, Ohio*

**Rare 25-years post project effectiveness assessment**

First Edition

**Excellent social-political-economic flood engineering**

McGRAW-HILL BOOK COMPANY, INC.

New York

Toronto

London

1951 504 pp

The flood protection works of the **Miami Conservancy District**, have been in place since **1922**.

Built following **disastrous flooding in March 1913 in the Dayton, Ohio** region - **360** bodies were recovered; hundreds disappeared.

An estimated **20,000** homes were destroyed in Ohio, mainly in the **Great Miami River Valley**.

**Hamilton** and **Dayton** suffered the greatest damage.

Approximately **10 square miles** of **Dayton** were inundated.

Excellent example of **integrated** flood damage disaster prevention and **systems** and **life cycle** engineering.

The Morgan Engineering Company (headed by **Arthur E. Morgan**) was asked on **May 5, 1913**, to examine the entire problem.

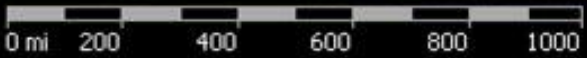
From a “**Systems Engineering Approach**” the charge of the local Citizens' Flood Prevention Committee was a rare **single objective**:

**"The valley has suffered a calamity that must not be allowed to occur again. Find a way out."**

**What and where are the flood works of the Miami Conservancy District?**



**Dayton, OH**





Great Miami R.

Dayton

Hamilton

Ohio River



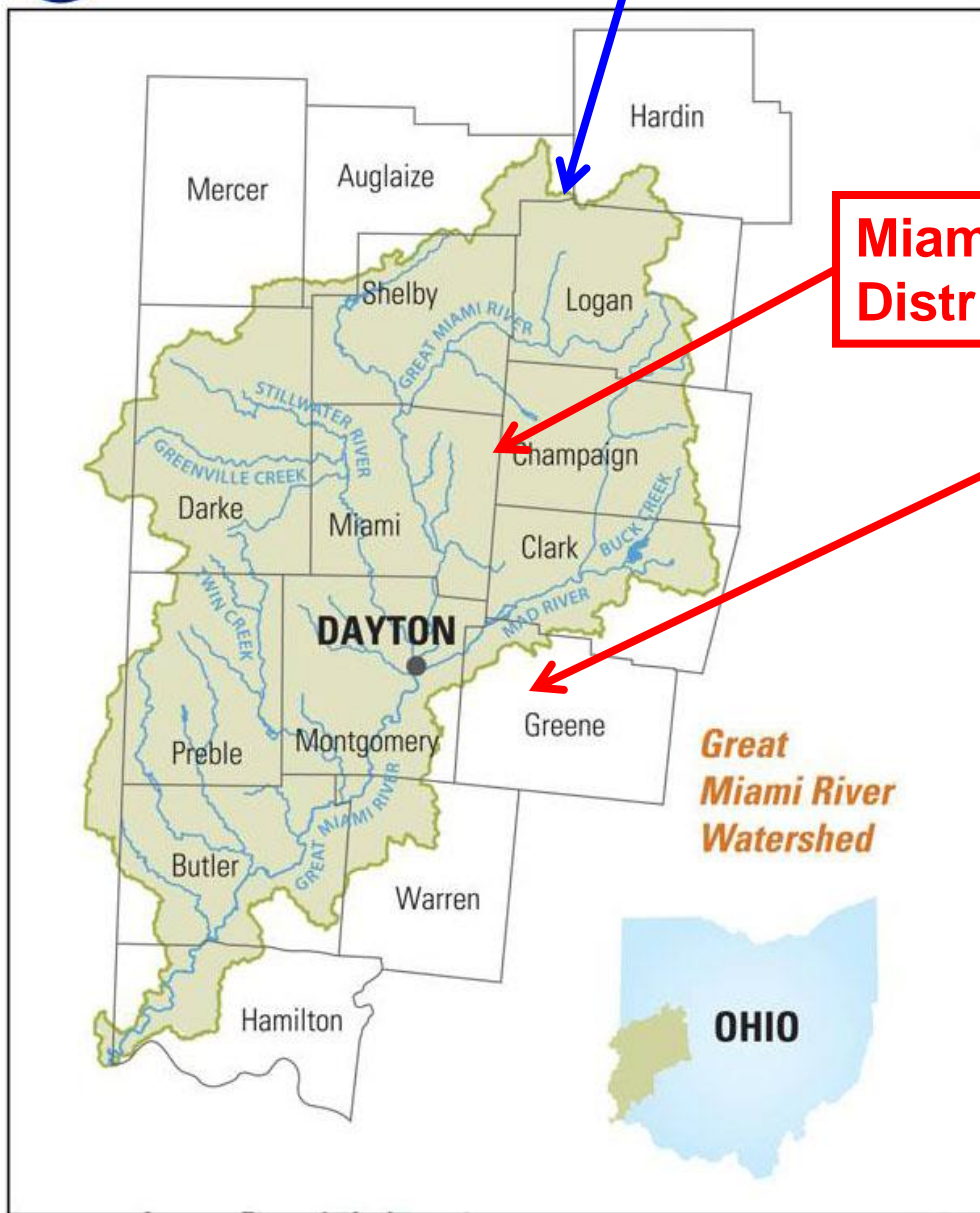
Map Style:

Comprehensive



About this Map

**Great Miami River Watershed**



**Miami Conservancy District**

**15 Counties**

*Great Miami River Watershed*

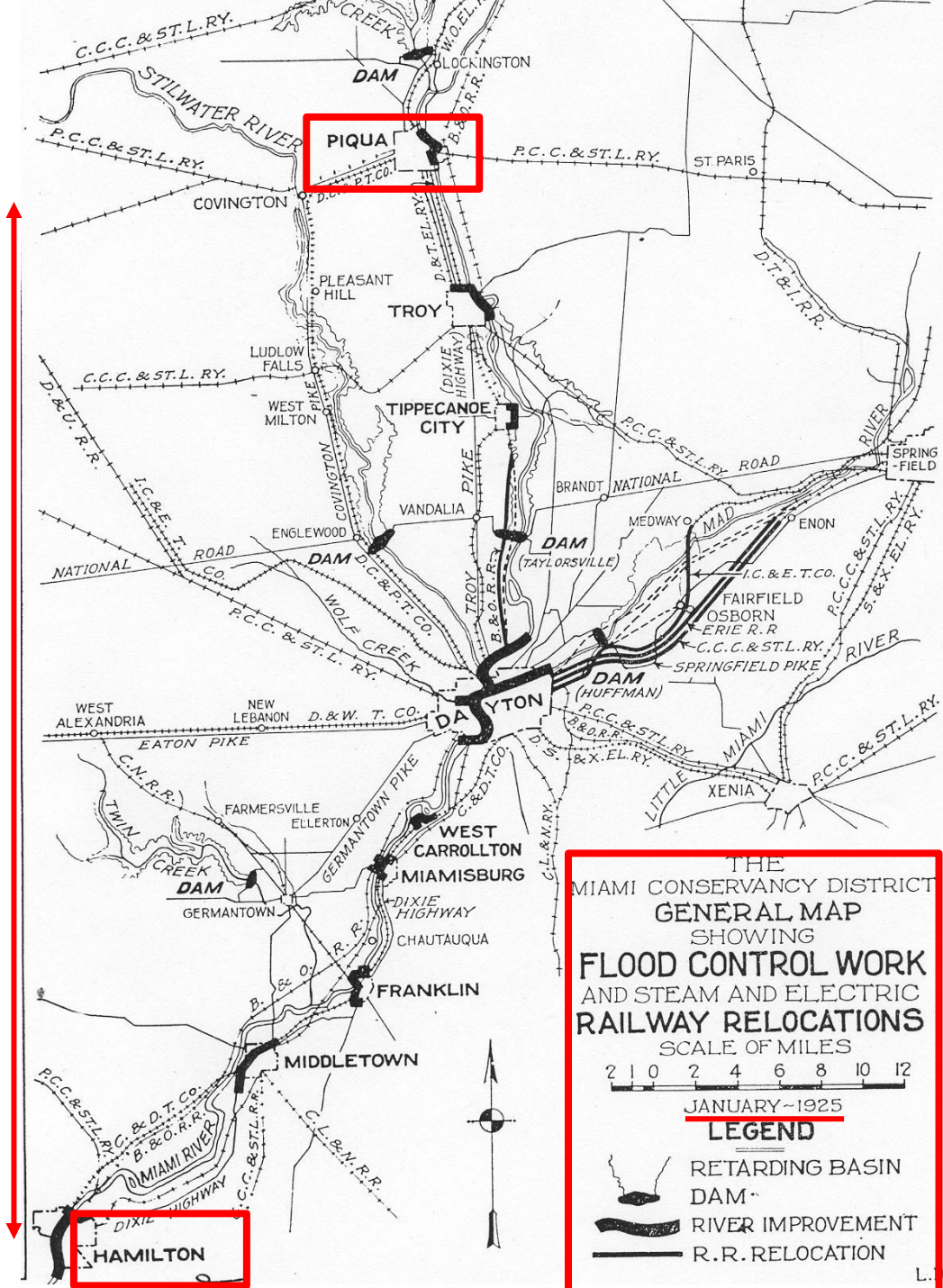


**Miami Conservancy District – established 1914**

**Encompasses entire catchment - 4,000 sq. miles, 15 counties**

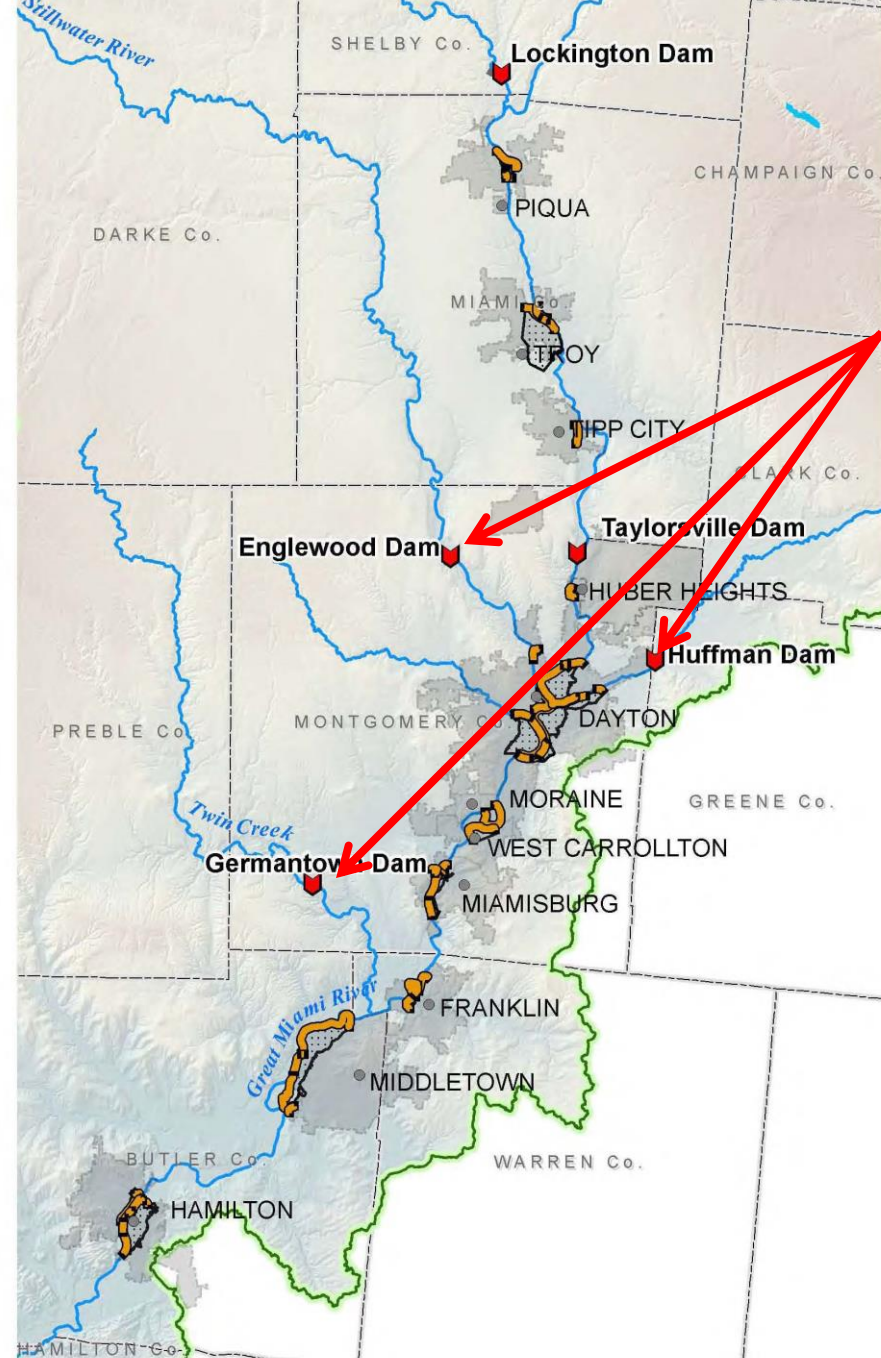
**Model for governance and public infrastructure funding that provides ongoing **financing** for **operations and maintenance**, and **replacement****

50 miles



# Integrated river basin solution

Three dams on major tributaries  
are critical components

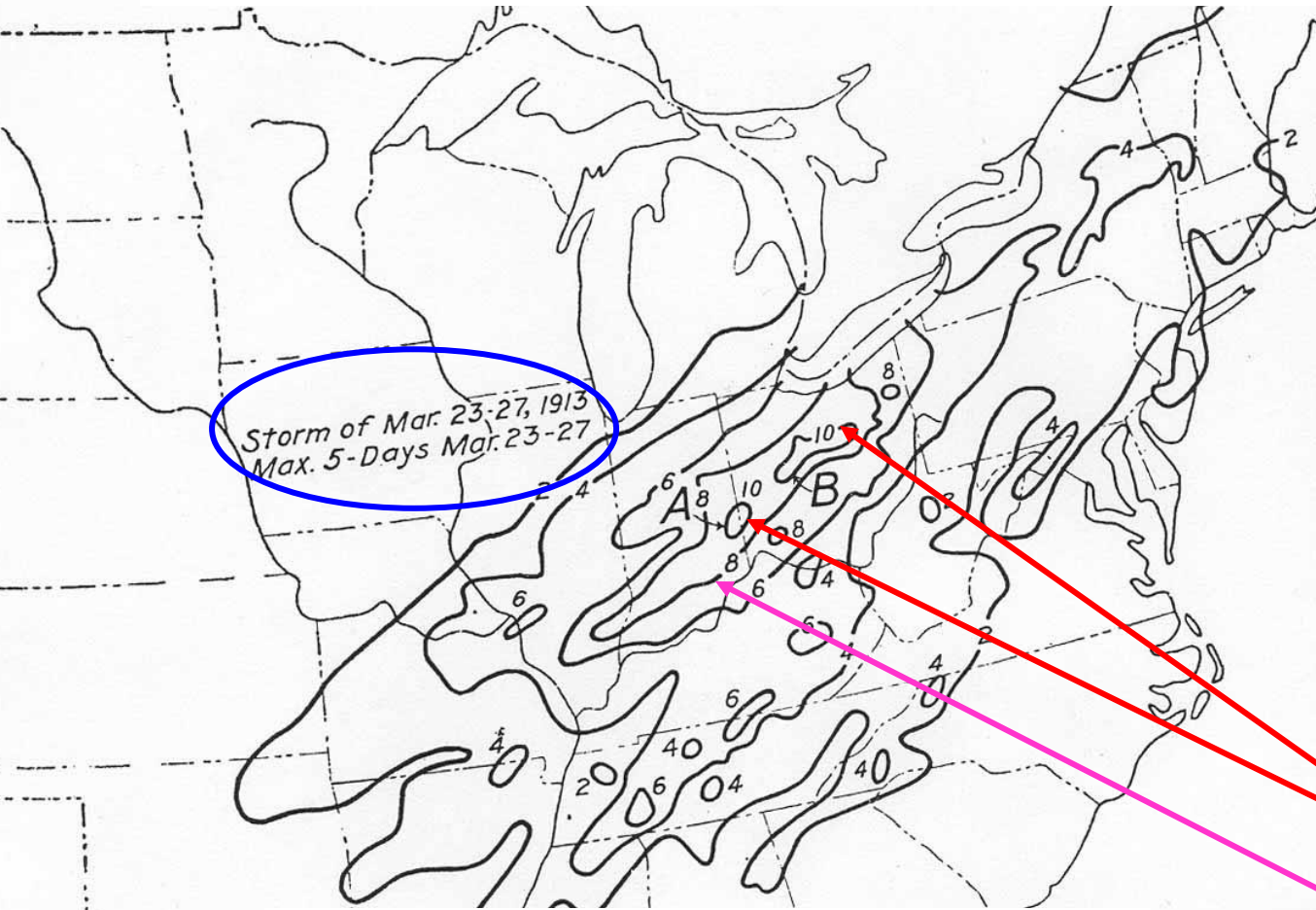


**Pioneering work on reconstructing flood producing rain and assessing future possible major storms**

**Extensive scientific and engineering hydro-meteorological investigation and international data gathering and assessment.**

**Documented in Technical Reports Part V, 1917.**

# Reconstructed cumulative daily rainfall



Rain fell on saturated ground – approximately 90% runoff

Origin of Probable Maximum Precipitation

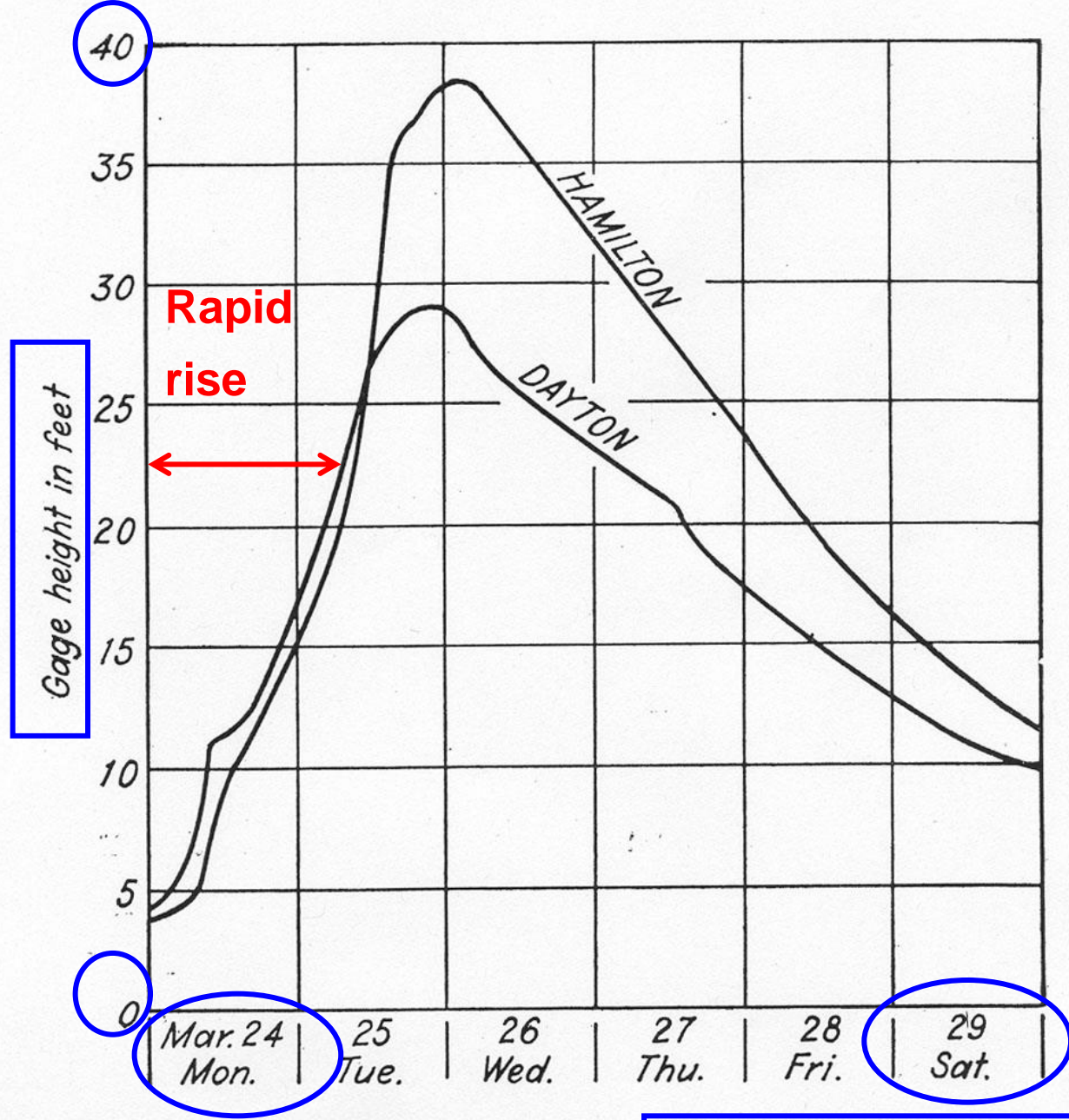


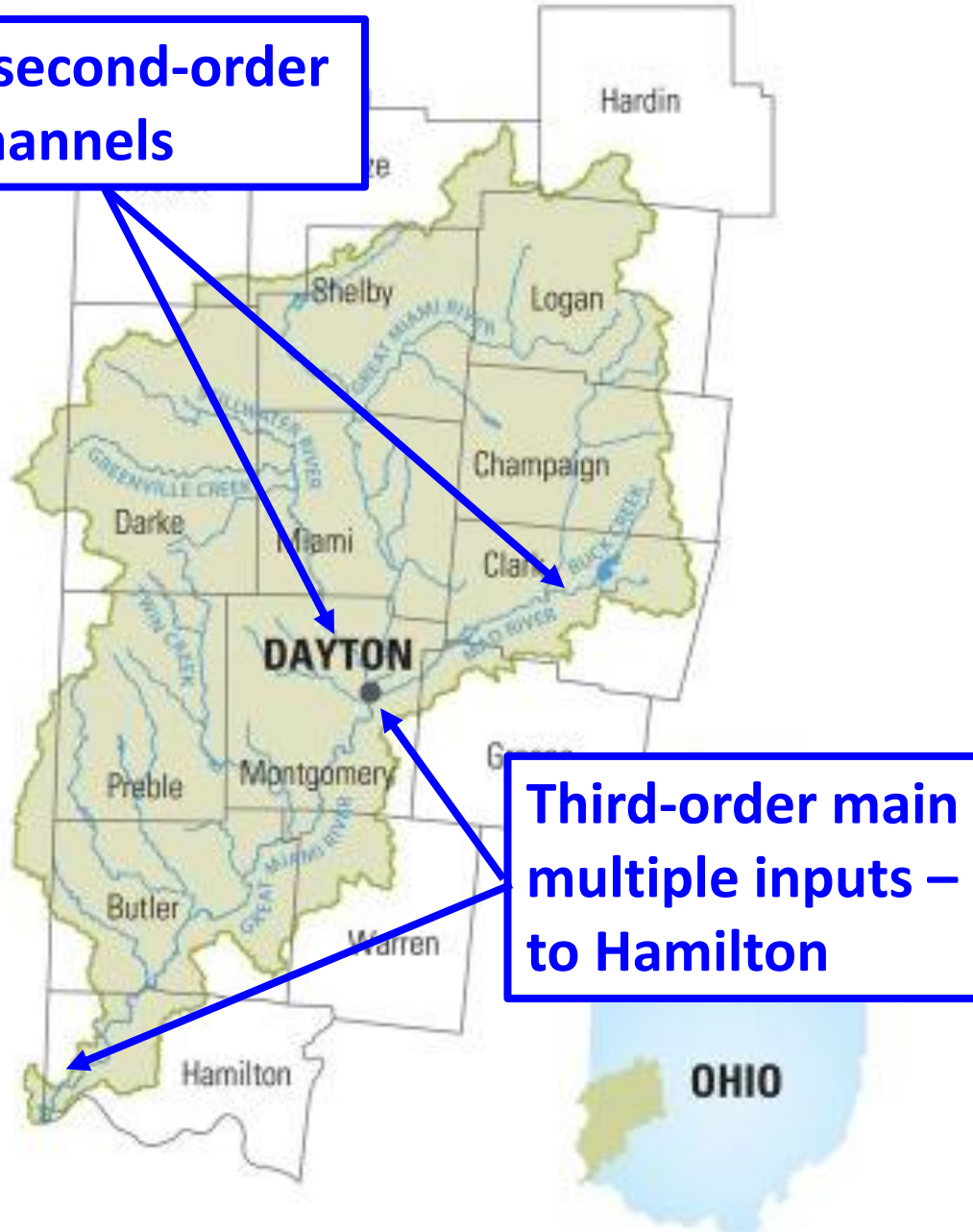
Diagram showing the rise and fall of the Miami River at Dayton and at Hamilton during the flood of March, 1913.

**What dominated the hydrograph shape?**

**Storm orientation – alignment with catchment**

**The channel system is a highly efficient drainage  
concentrator**

**Efficient second-order feeder channels**



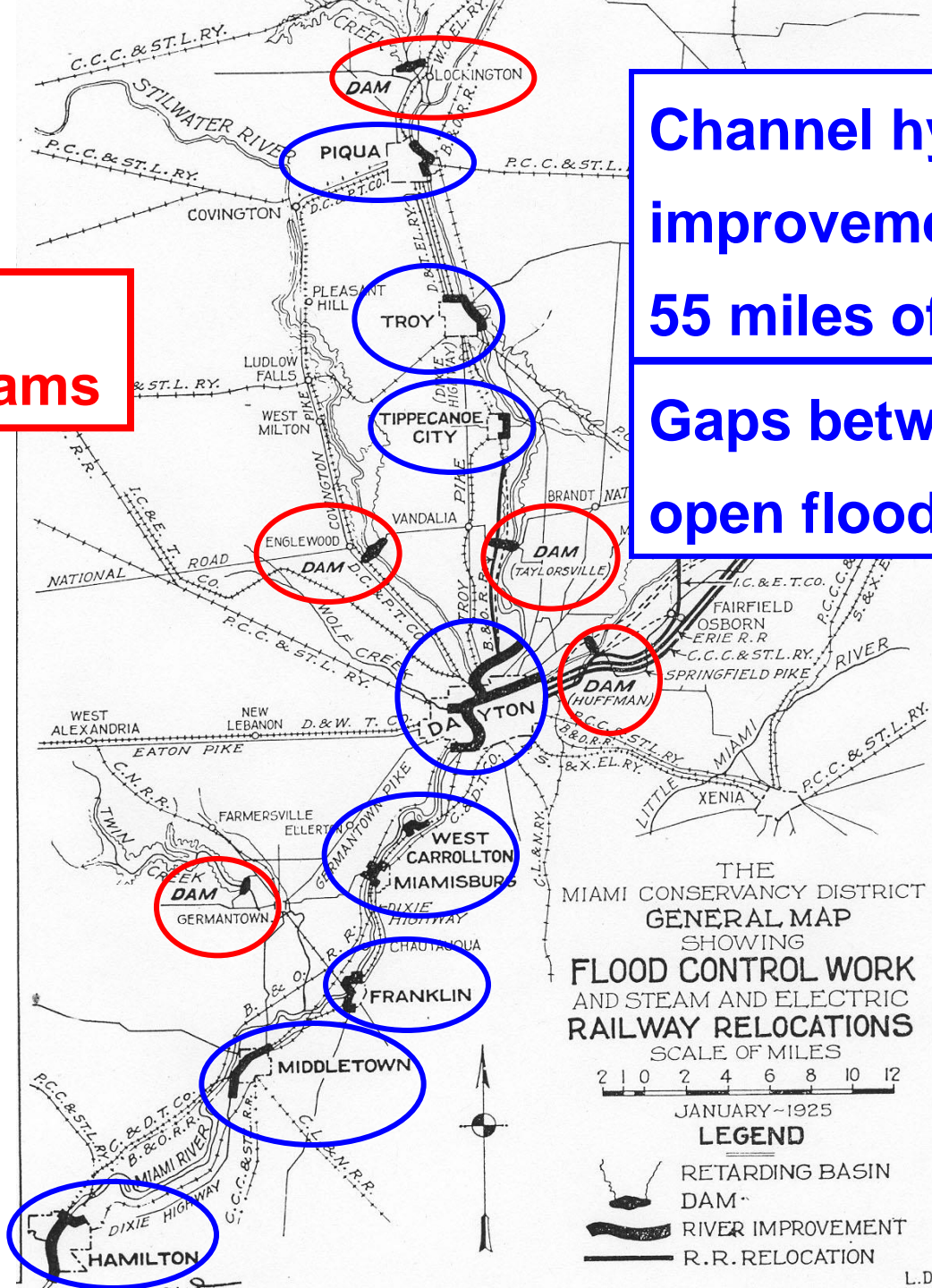
**Third-order main channel;  
multiple inputs – Dayton  
to Hamilton**

**5 major  
“dry” dams**

**Channel hydraulic  
improvements including  
55 miles of levees**

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**Gaps between levees are  
open flood plains**



# Examples of levees and channel armoring

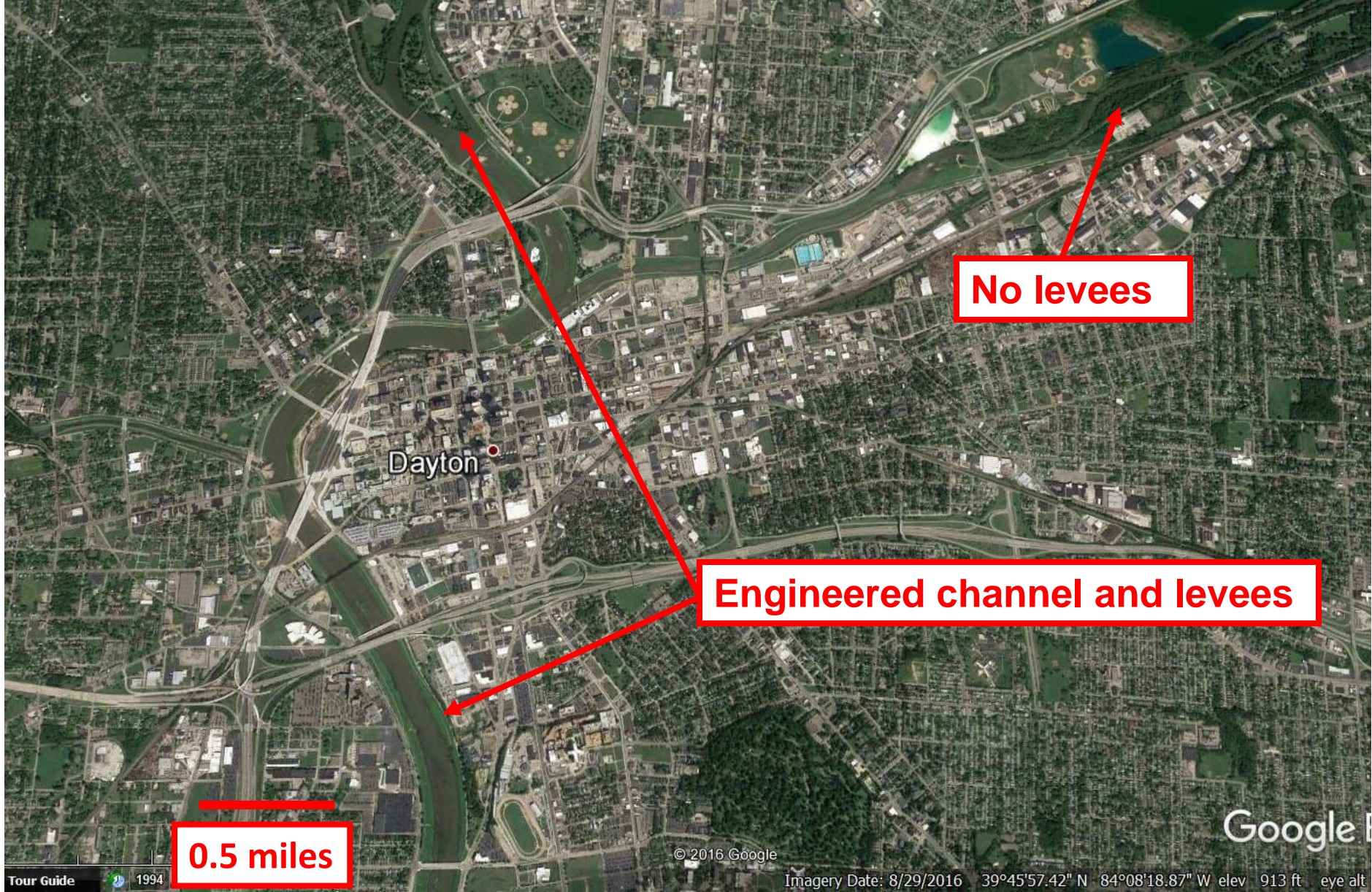
**Site selected by Orville Wright and Arthur Morgan in 1917 – US had entered World War I**



**Engineered channel and levees**

**1 mile**

**Dayton region – major levees and channel widening**



**No levees**

**Engineered channel and levees**

**0.5 miles**

**Dayton – major levees and channel widening**



Levee top

Innovative flexible revetment to retard bank undercutting

Levee and hydraulically efficient channel liner near Dayton –  
**original materials** - photograph (Steve Burges)

May 1984



**Threading steel cables through “two – man” concrete block**

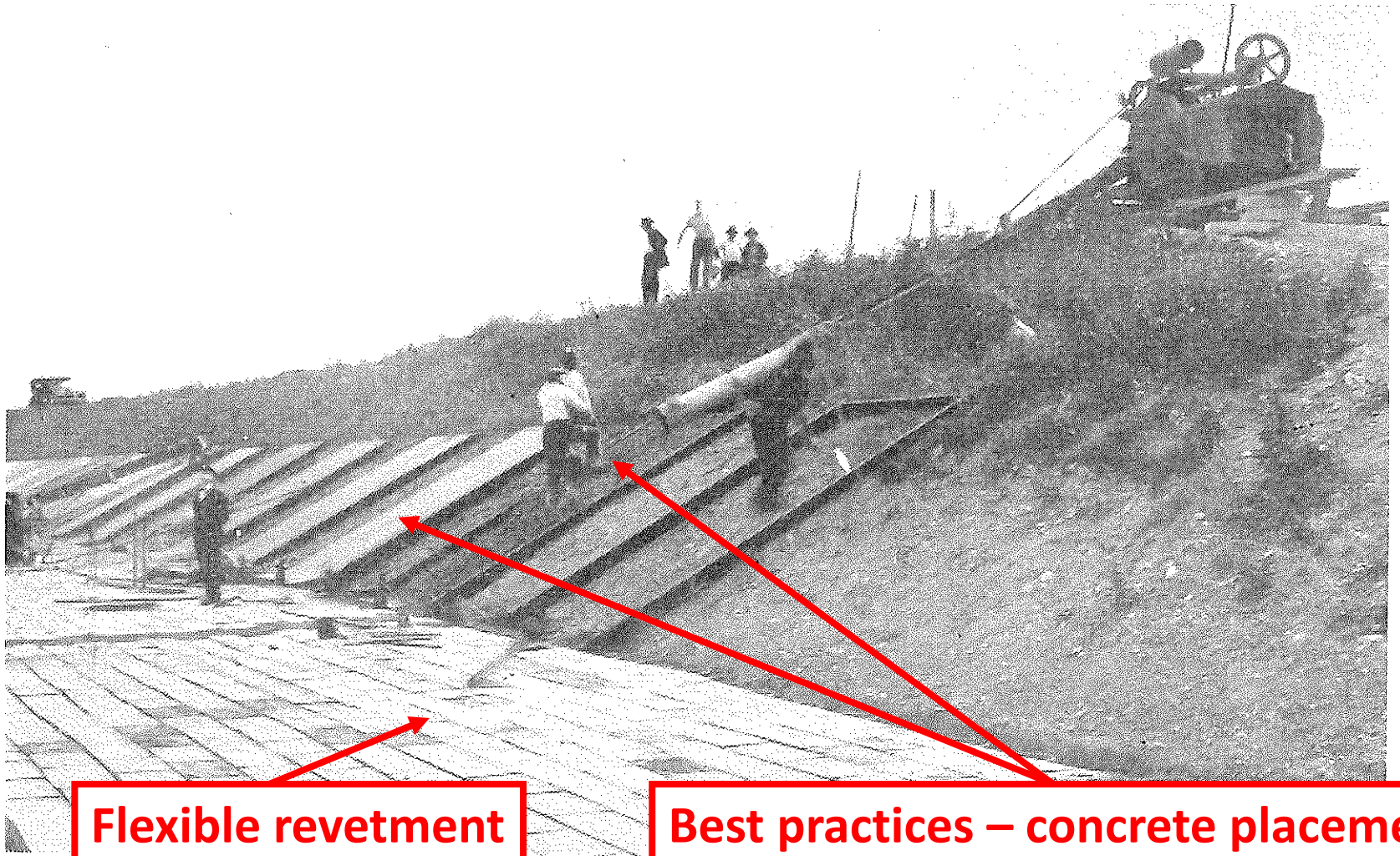
Figure 71 Dayton Feature - Laying blocks for flexible revetment. Looking upstream of Great Miami River. McKinley Park sewer outlet in slope

**Modern equivalent**

**Geotextile**

<http://www.cfmwi.com/images/petraflex.jpg>





**Flexible revetment**

**Best practices – concrete placement**

*Construction of revetment in 1920.*

From Morgan, 1951 - same location - photo circa 1942





Bridge built 1927 - replaced 2010

**Wolf Creek - tributary to Great Miami River at Dayton – Bridges and revetment**

May 1984



**Great Miami River near Dayton – Scale of Levee**

**May 1984**



**Great Miami River near Dayton - Levee section – Recreation paths**

**May 1984**

**Significance of first use of “dry dams” in the U.S. – effectively large detention reservoirs.**

**How did dry dams become part of the system-wide flood damage mitigation design?**

**This resulted from application of “**Conclusive Engineering Analysis**” as explained in material from pages 284 – 286 of “The Miami Conservancy District”, A. E. Morgan, 1951.**

**A general principle was adopted for approaching the solution of the engineering problems of the Miami flood-control project which I have termed "conclusive engineering analysis."**

The principle in essence is that, to whatever extent the importance of the work justifies, **every possibility for solution of the problem, whether promising or not, should be explored**, with effort to become aware of unrealized and unexpected ways of approach;

and that each such possibility be explored to a point where, in comparison with other methods of solution, it either **is proved to be inferior or finally emerges as the best possible solution.**

**In the search for solutions to the Miami River flood problem, the different ways of approach were assigned to different engineers or groups of engineers.**

**At that time, I had little or no expectation of finding a solution by means of dams and retarding basins.**

One reason why the possibilities of dams and retarding basins on the Miami Conservancy project were not sooner appreciated was that **at that time few topographic maps of the possible basin sites had been published ...**

it would not have been supposed that here, in populous Ohio, **would exist some of the finest and least obstructed sites in the country.**

While the process of **conclusive engineering analysis** had its most spectacular result in developing the possibility of retarding basins, **it was applied in practice throughout the job**, and with many interesting results.

One of the most distinctive of these was the development of the **hydraulic-jump** design for **dissipating energy at the dam outlets**.

## 286 *The Miami Conservancy District*

Years later, while spending an evening with **Thomas A. Edison** at his home, I asked him this point-blank question: "**Do you have any general method for solving a problem?**"

He said he did and outlined substantially the process I have described but with greater elaboration.

In some cases, he said, **he would have as many as forty possible answers to a problem before he would begin the process of comparison and elimination.**

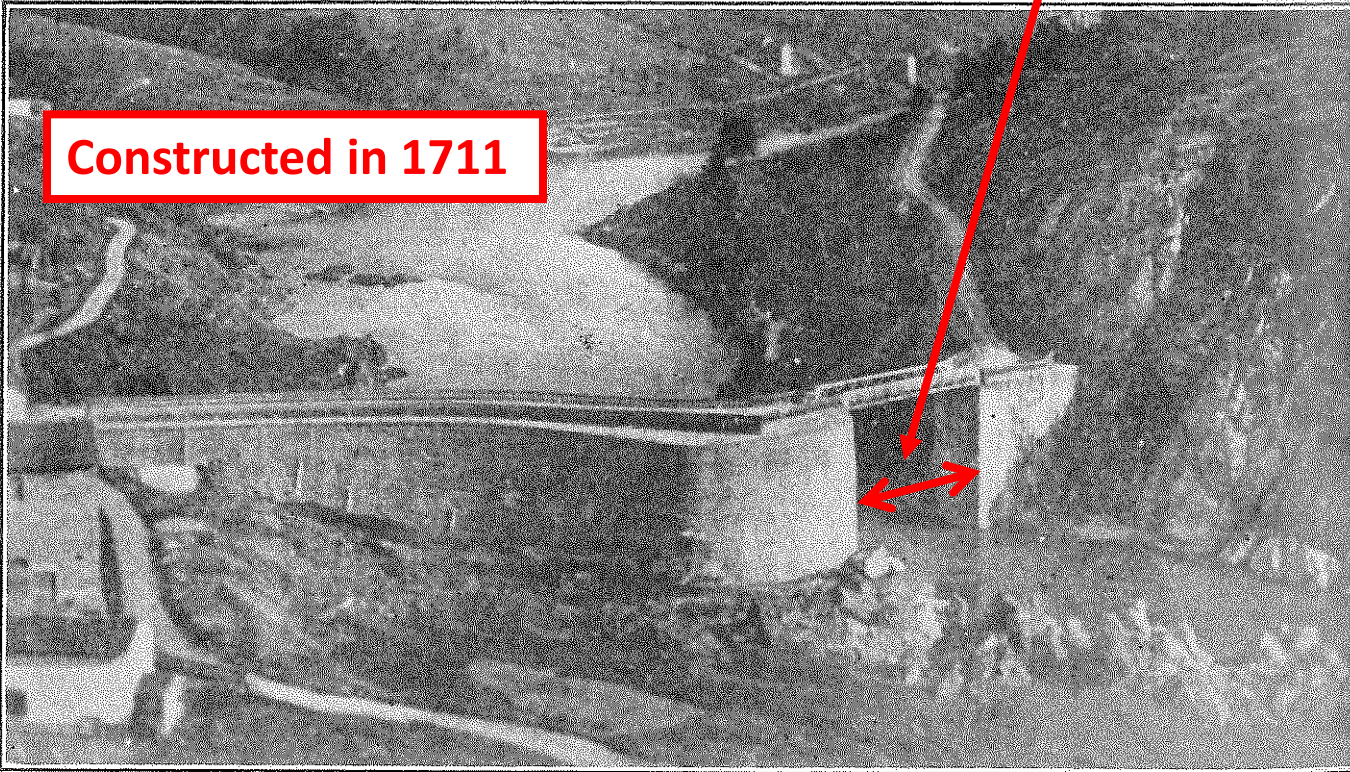
Rarely, he said, did his final solution have "**any noticeable similarity to my first inspiration or 'hunch.'**" "

Was there existing proof of the effectiveness of the use of “retarding basins” for flood damage mitigation?

Yes. The **Pinay Dam** on the **Loire River** in France.

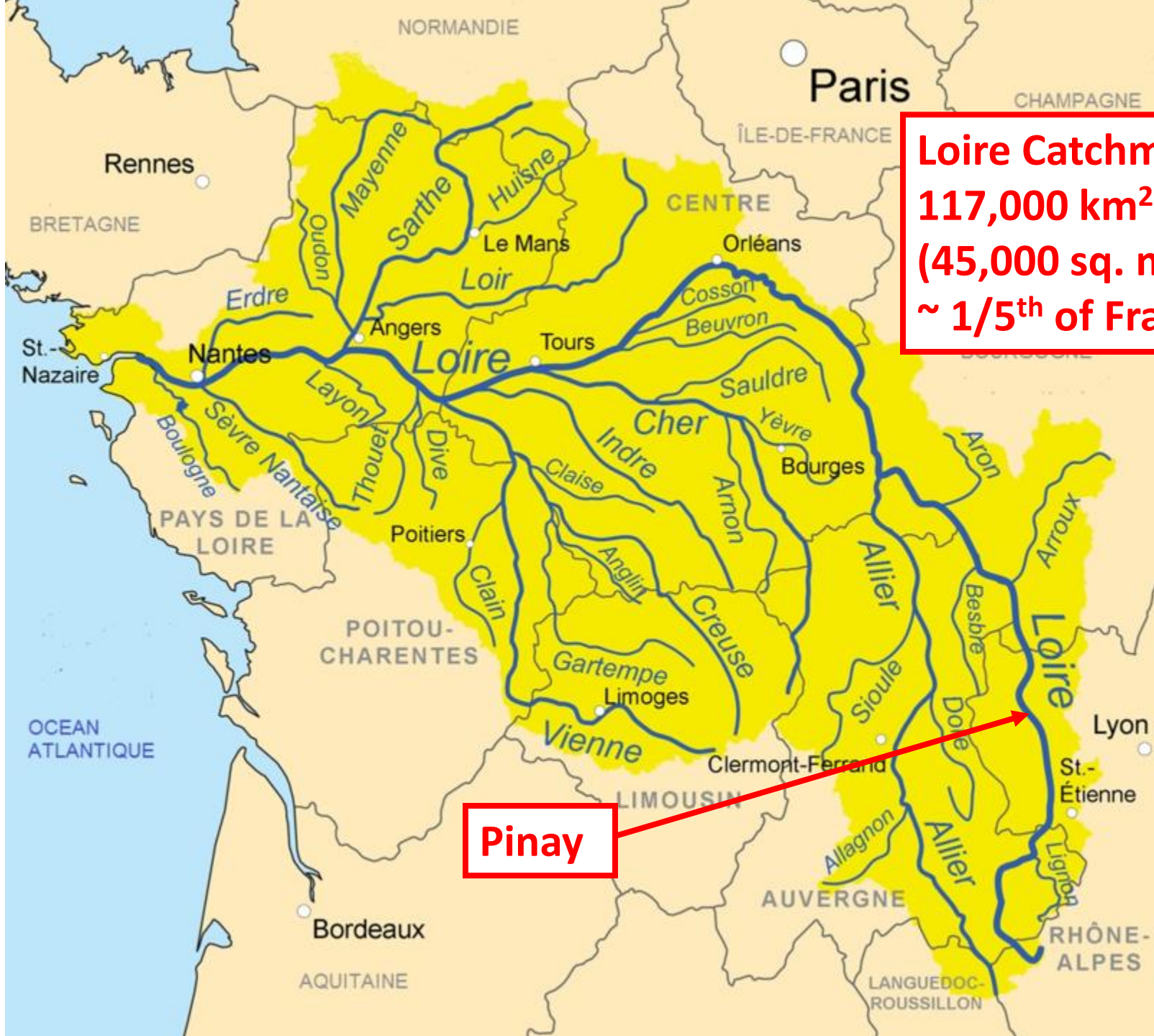
Waters that were retained for short duration behind the Pinay Dam **deposited rich sediments** that **enhanced the productivity** of the inundated land.

**Pinay “retarding basin”  
Open width 19.7m**



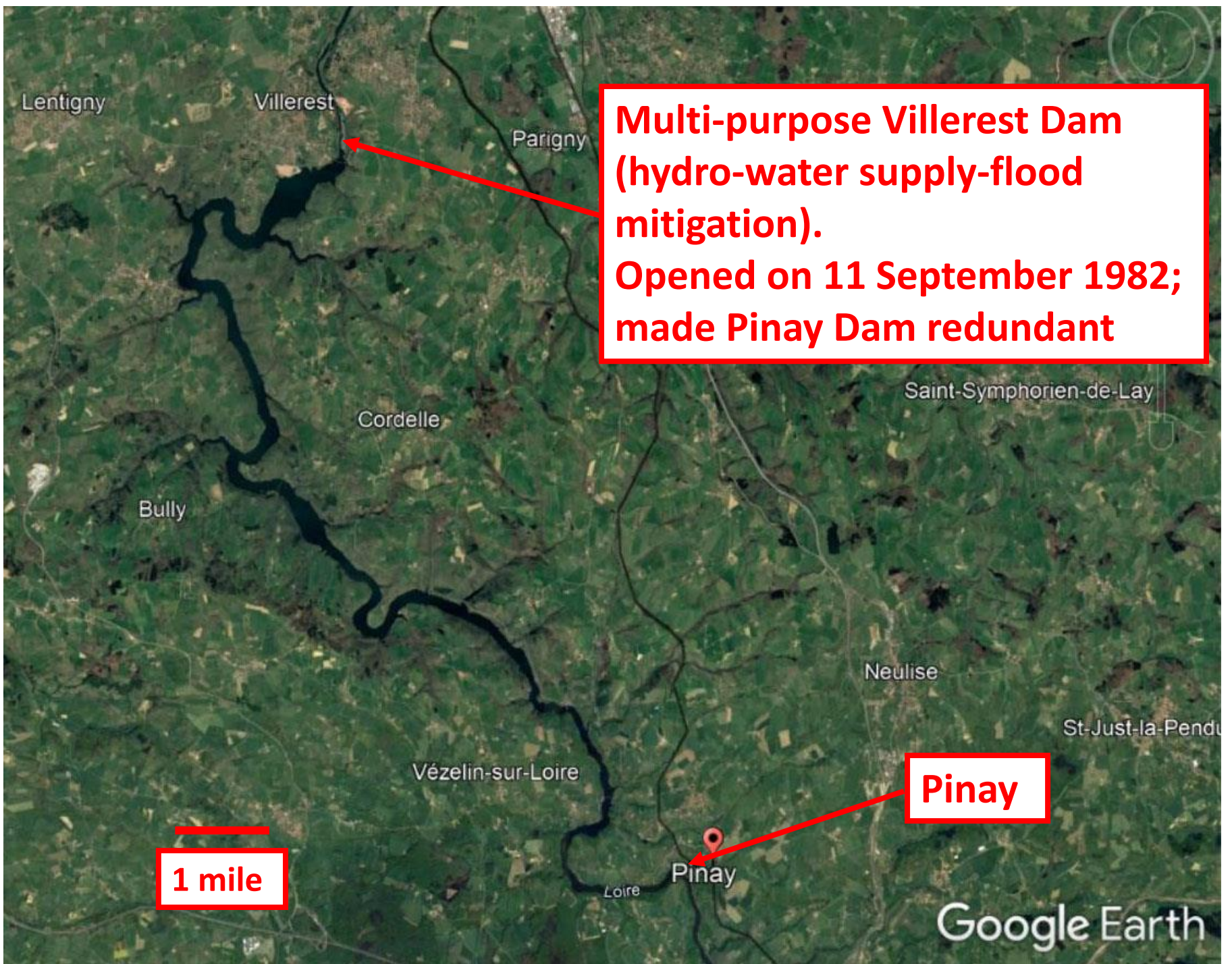
**Constructed in 1711**

**FIG. 20-4. The Pinay Dam on the Loire River in southern France. (Courtesy of Arthur Morgan.)**



**Loire Catchment**  
**117,000 km<sup>2</sup>**  
**(45,000 sq. mi)**  
**~ 1/5<sup>th</sup> of France**

**Pinay**



**Multi-purpose Villerest Dam  
(hydro-water supply-flood  
mitigation).  
Opened on 11 September 1982;  
made Pinay Dam redundant**

**Pinay**

**1 mile**

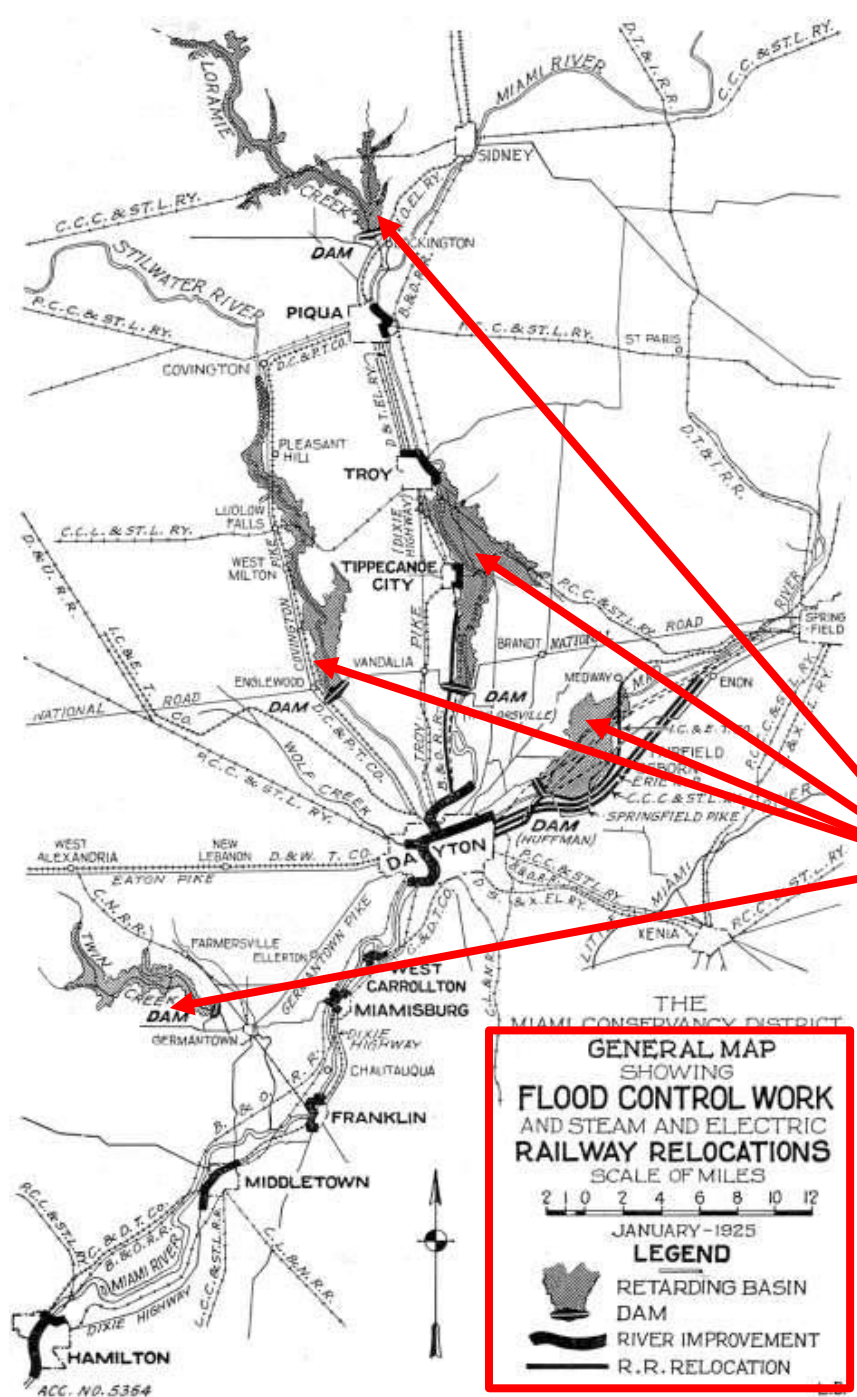
**Approximate location of Pinay "retarding basin"  
– Operated from 1711 to 1984**



**0.05 miles**

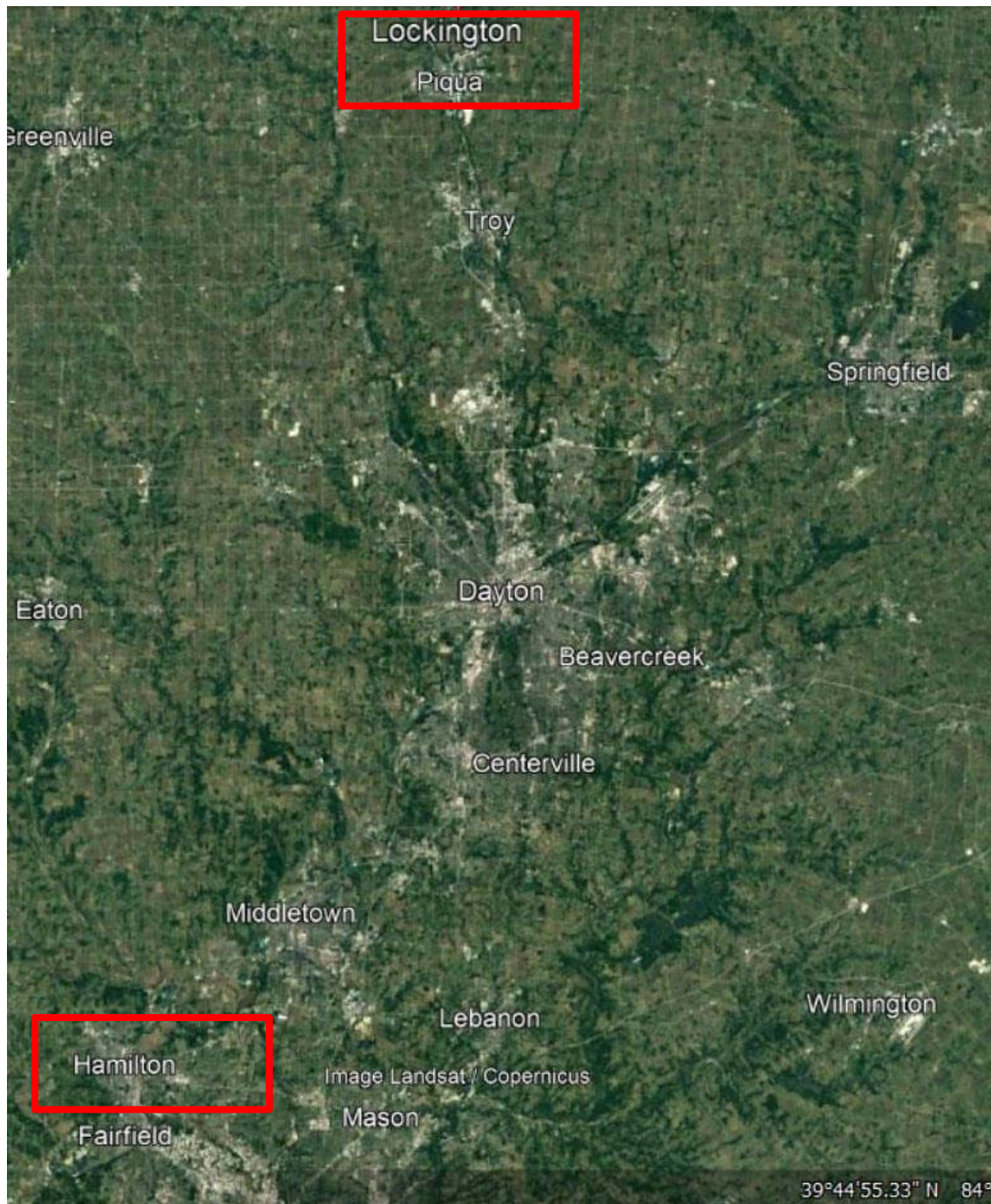


# **Features of the five “dry dams” and their locations**



**Inundation extent when dams  
operated for the design flood**

**Map prepared 1925**



**Google Earth  
Image of Region**

All five earth dams were constructed by the **“hydraulic fill method”** using materials dredged up river.

This was done before the development, by **Karl von Terzaghi** and others, of **“soil mechanics”** now called **“geotechnical engineering”**.

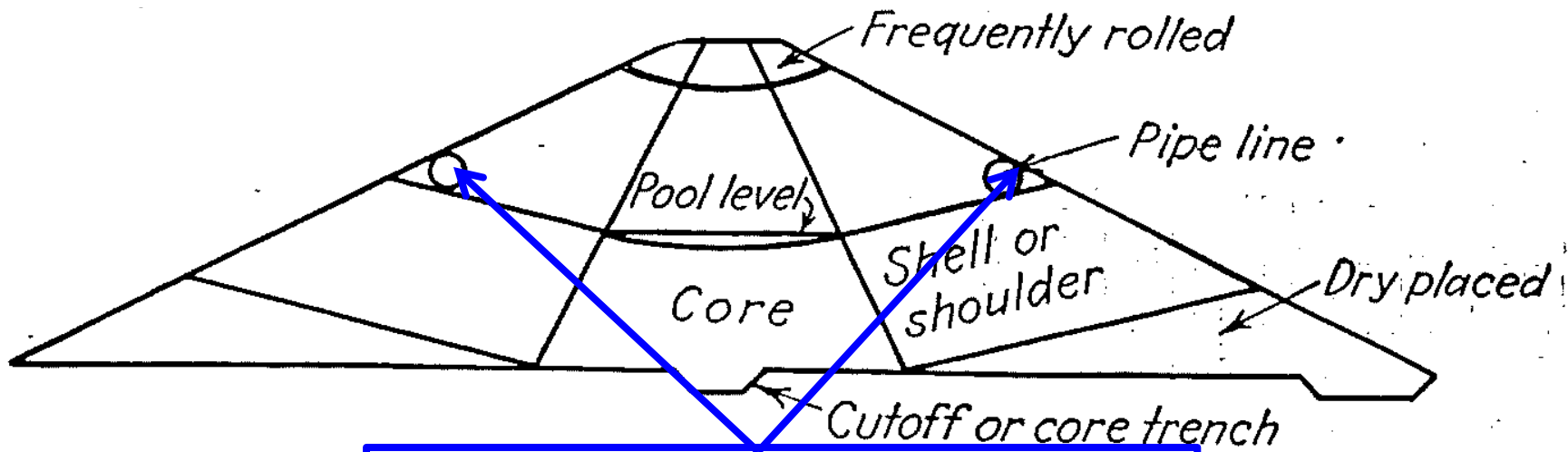


FIG. 9.—Hydraulic-fill construction.

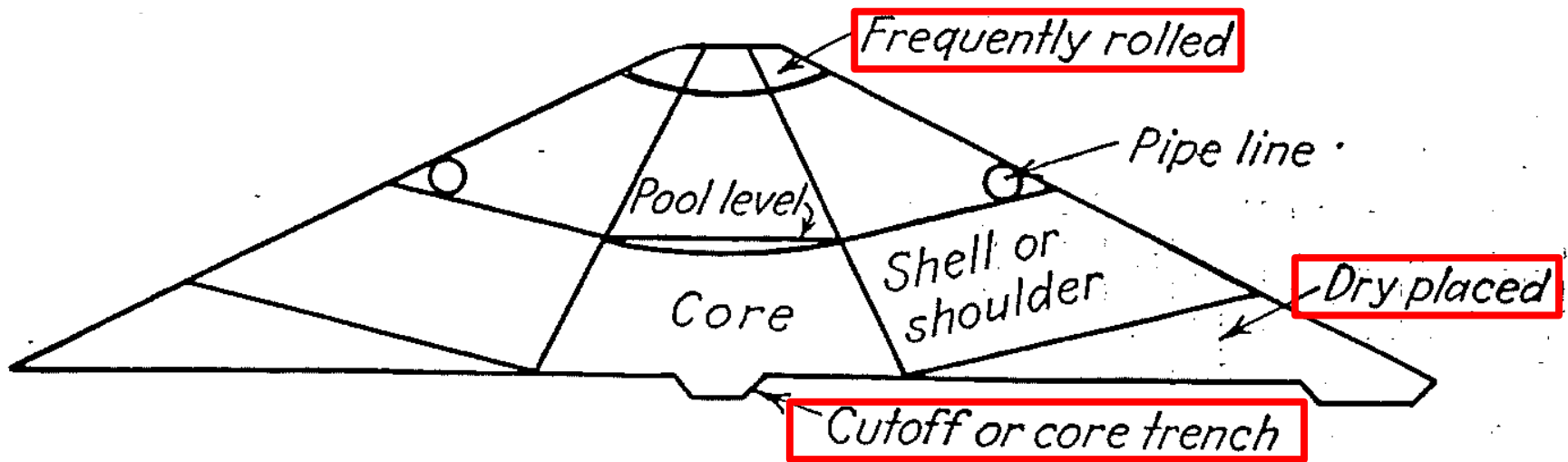
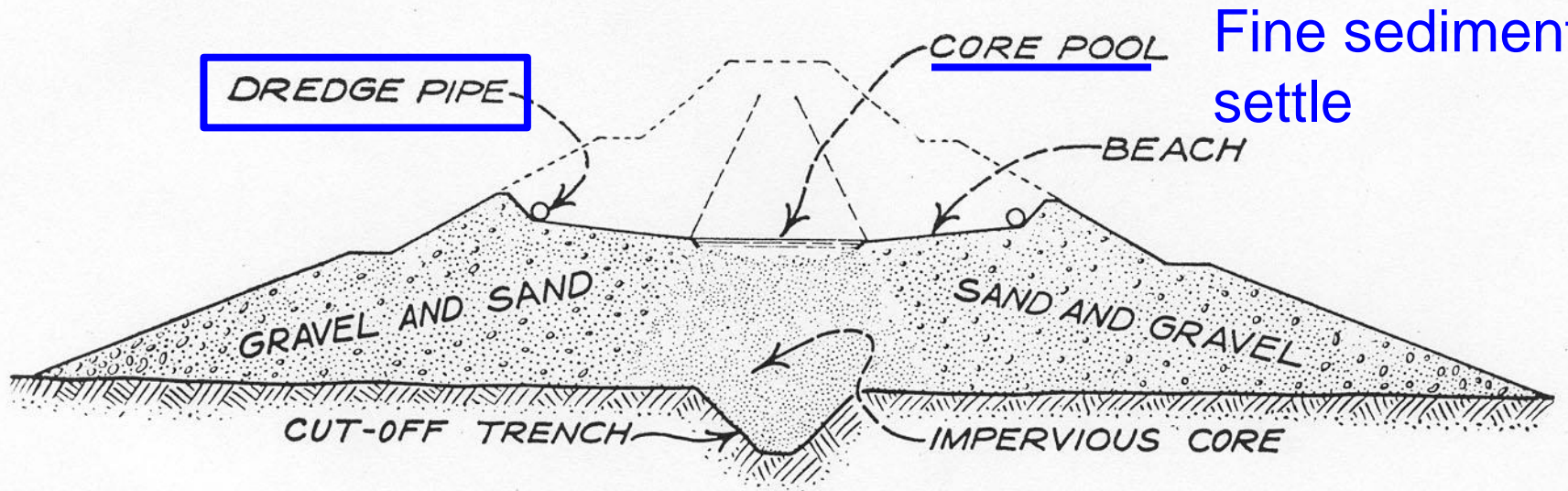
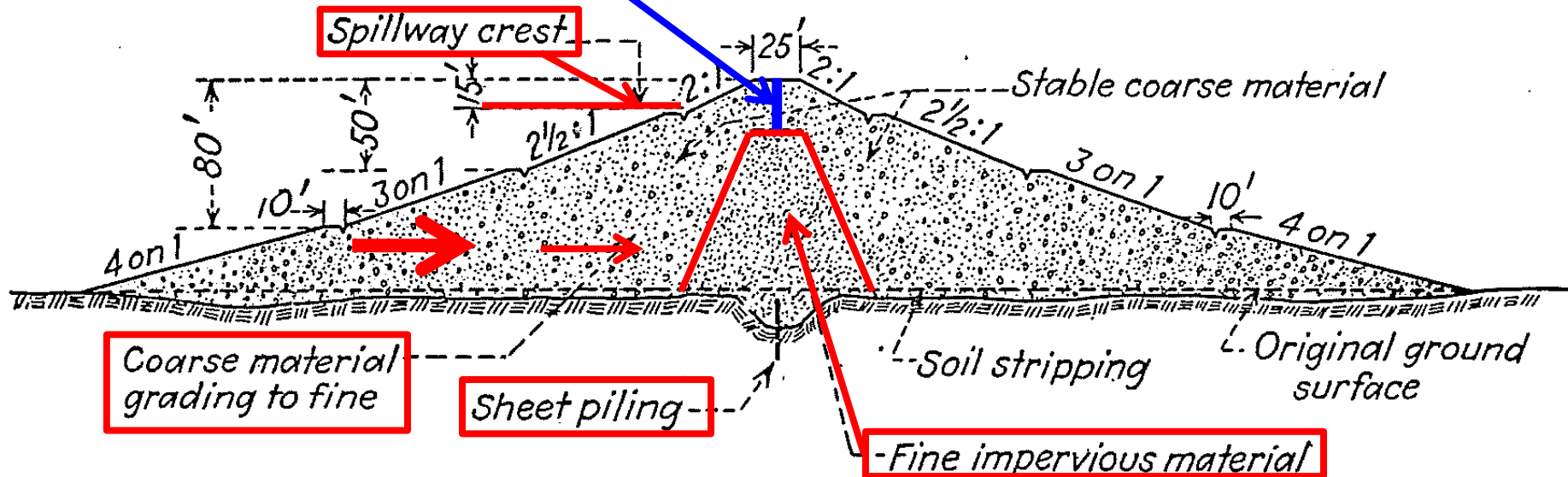


FIG. 9.—Hydraulic-fill construction.



*The hydraulic-fill process.*

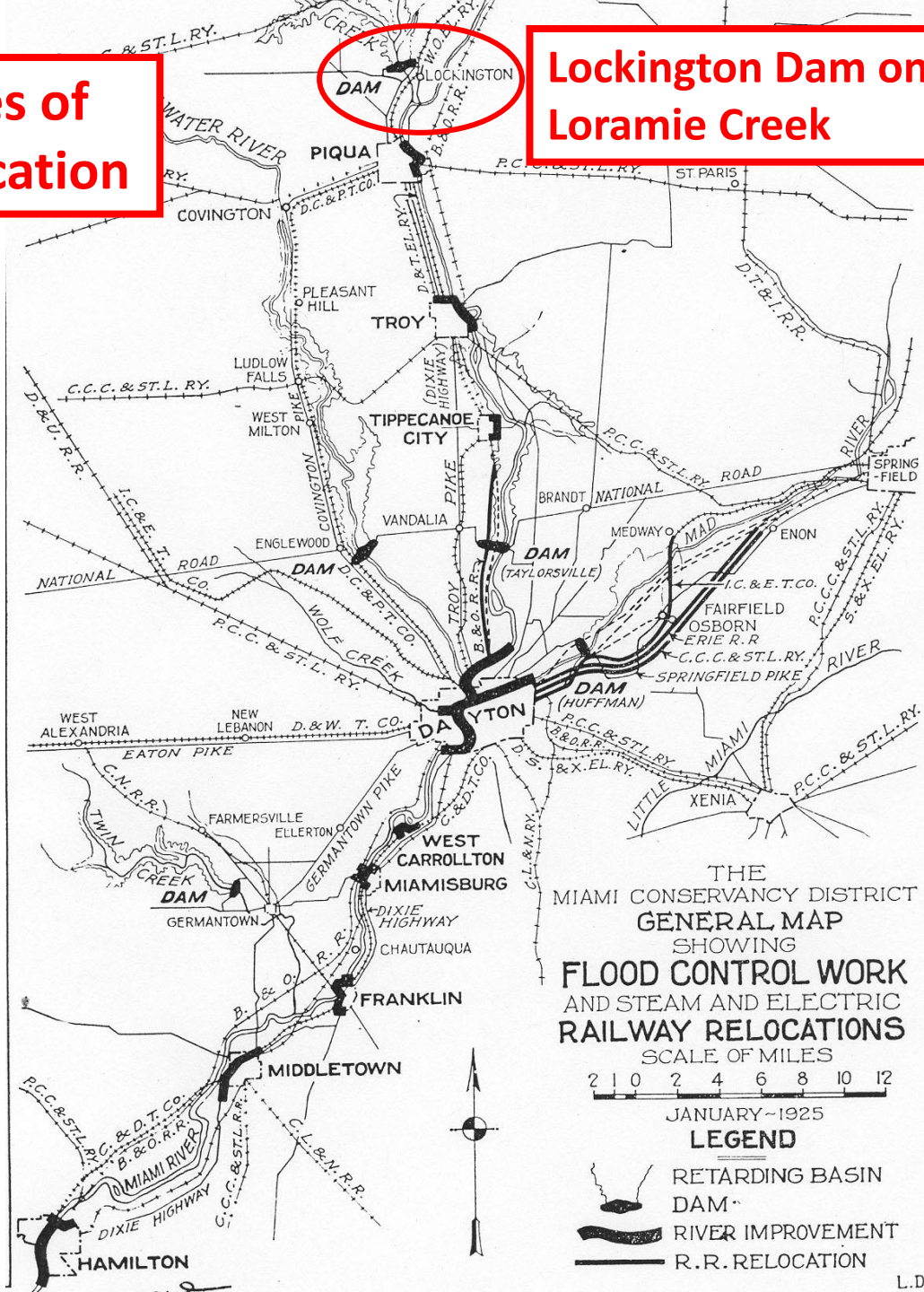
Note – upper part lacks impervious core – added in dam safety upgrades starting 1999 at Englewood Dam

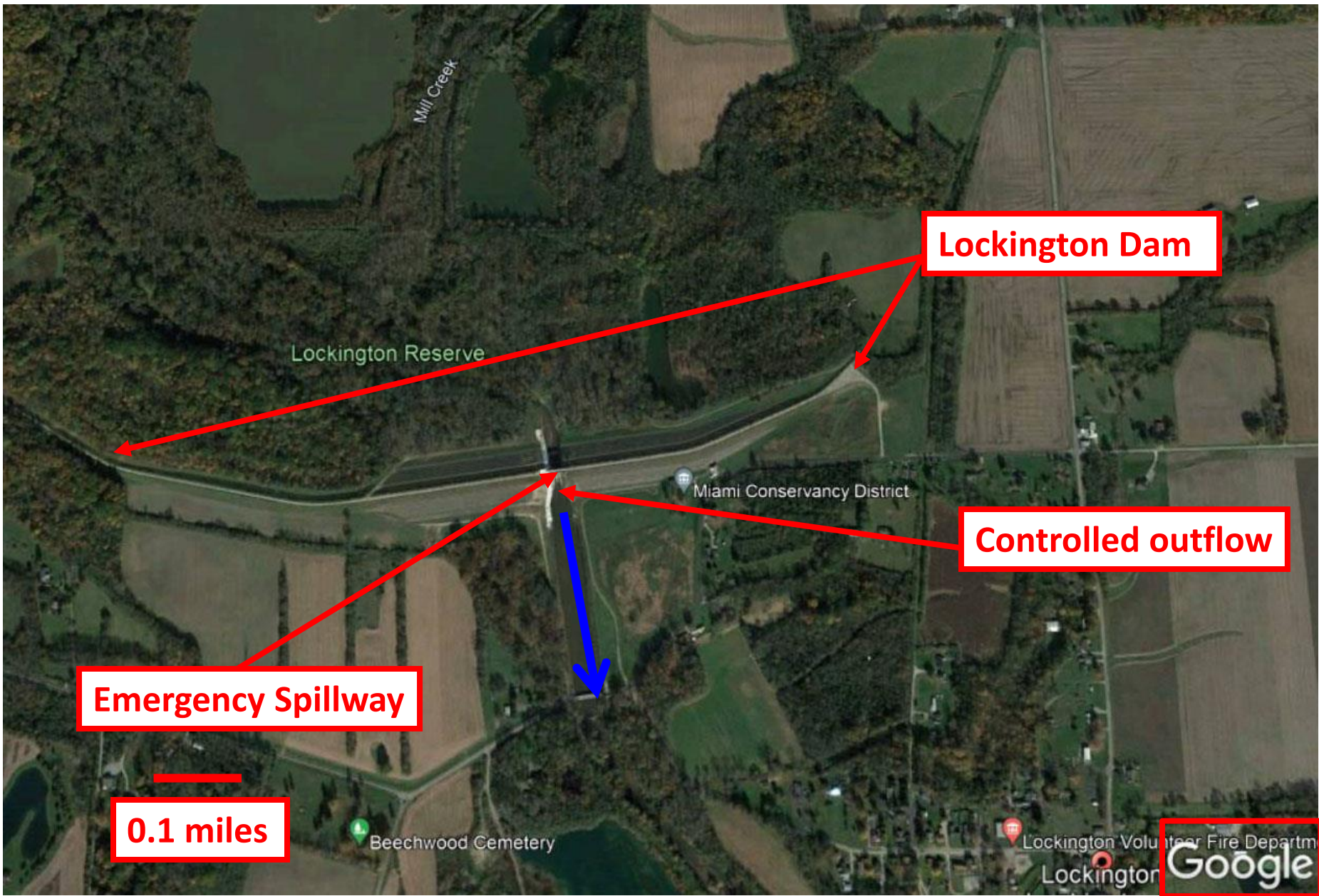


CROSS SECTION  
FIG. 20.—Germantown Dam, Miami Conservancy District.

Google images of  
"dry" dam location

Lockington Dam on  
Loramie Creek





**Lockington Dam**

Lockington Reserve

Mill Creek

Miami Conservancy District

**Controlled outflow**

**Emergency Spillway**

**0.1 miles**

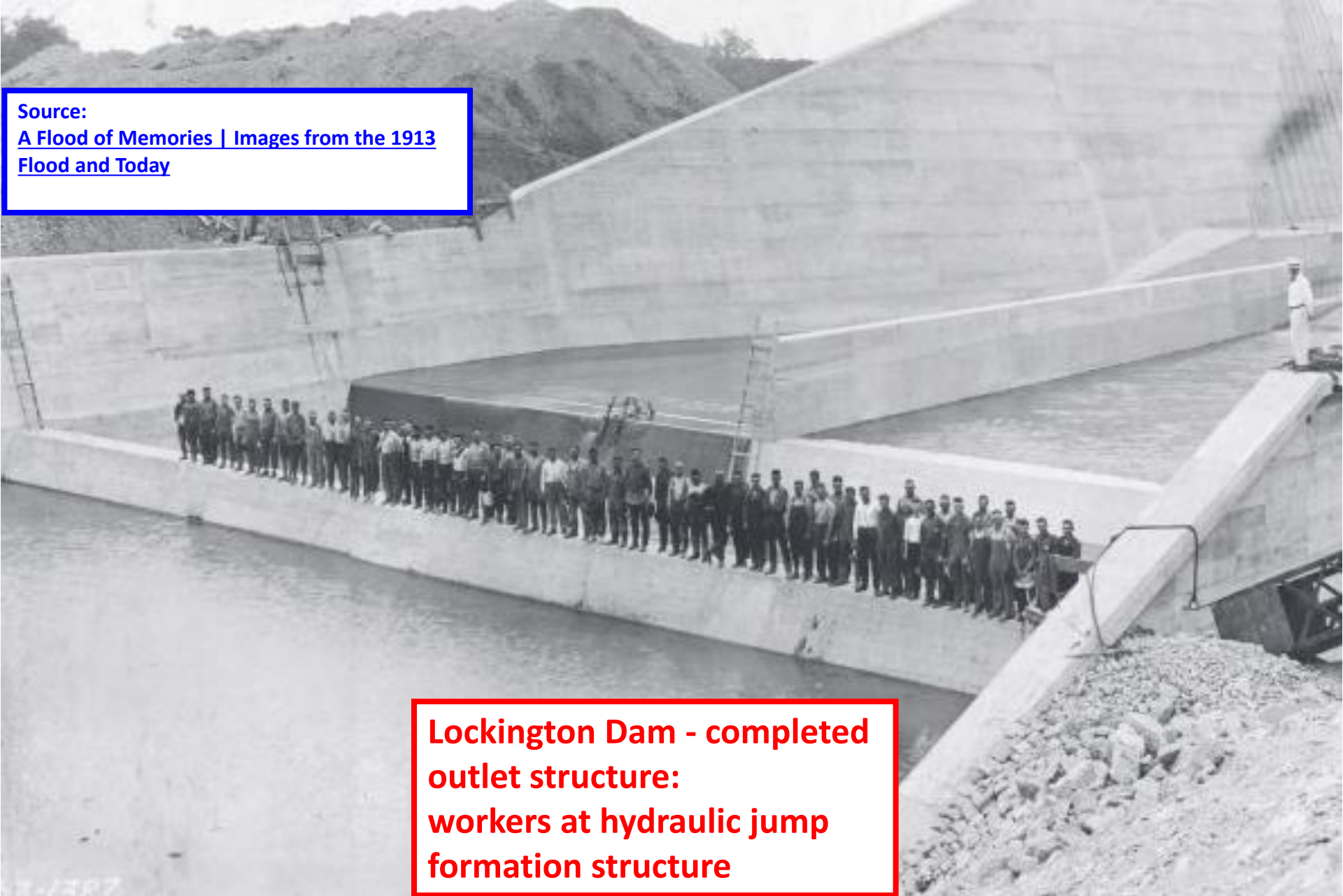
Beechwood Cemetery

Lockington Volunteer Fire Department

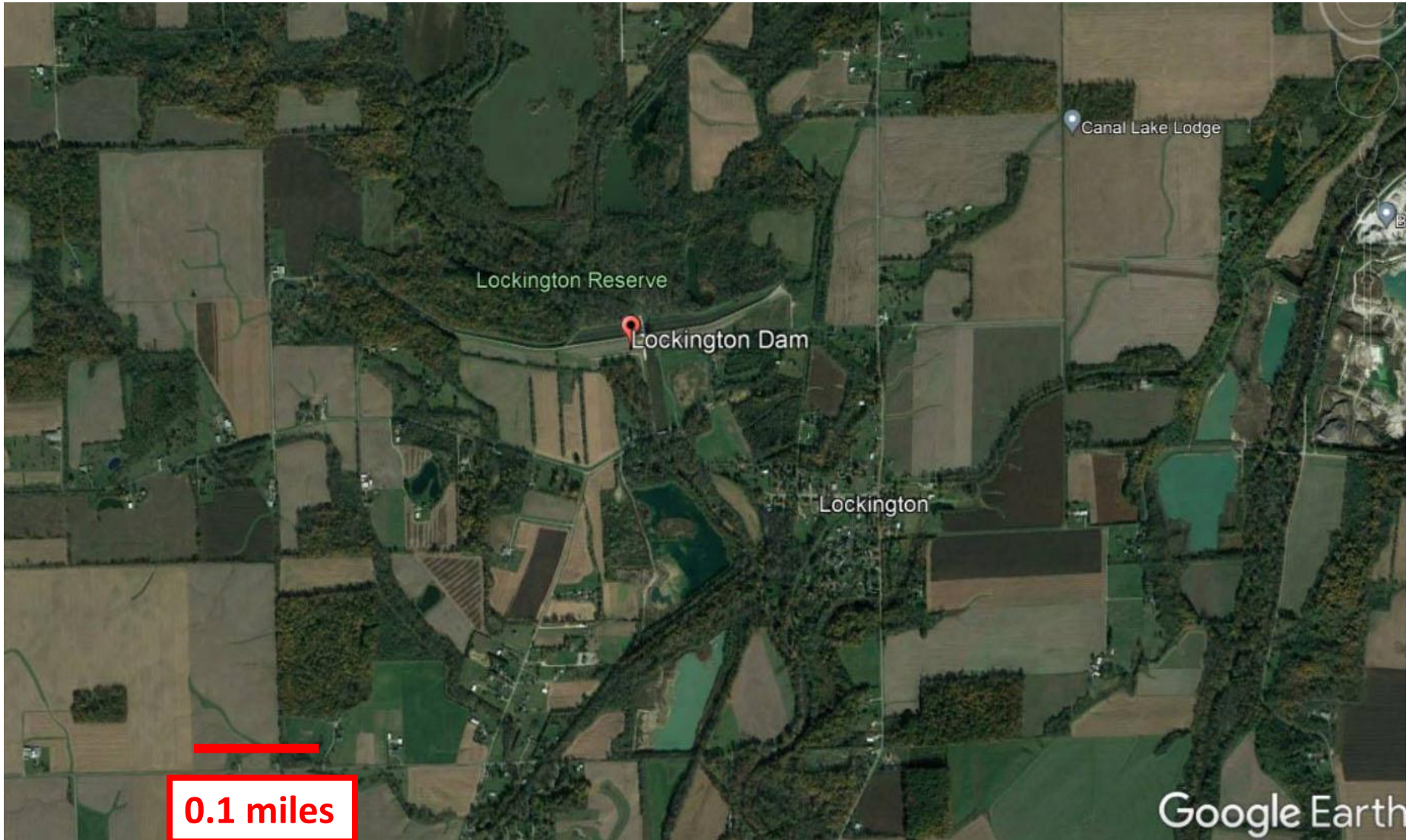
Lockington

Google

Source:  
[A Flood of Memories | Images from the 1913  
Flood and Today](#)

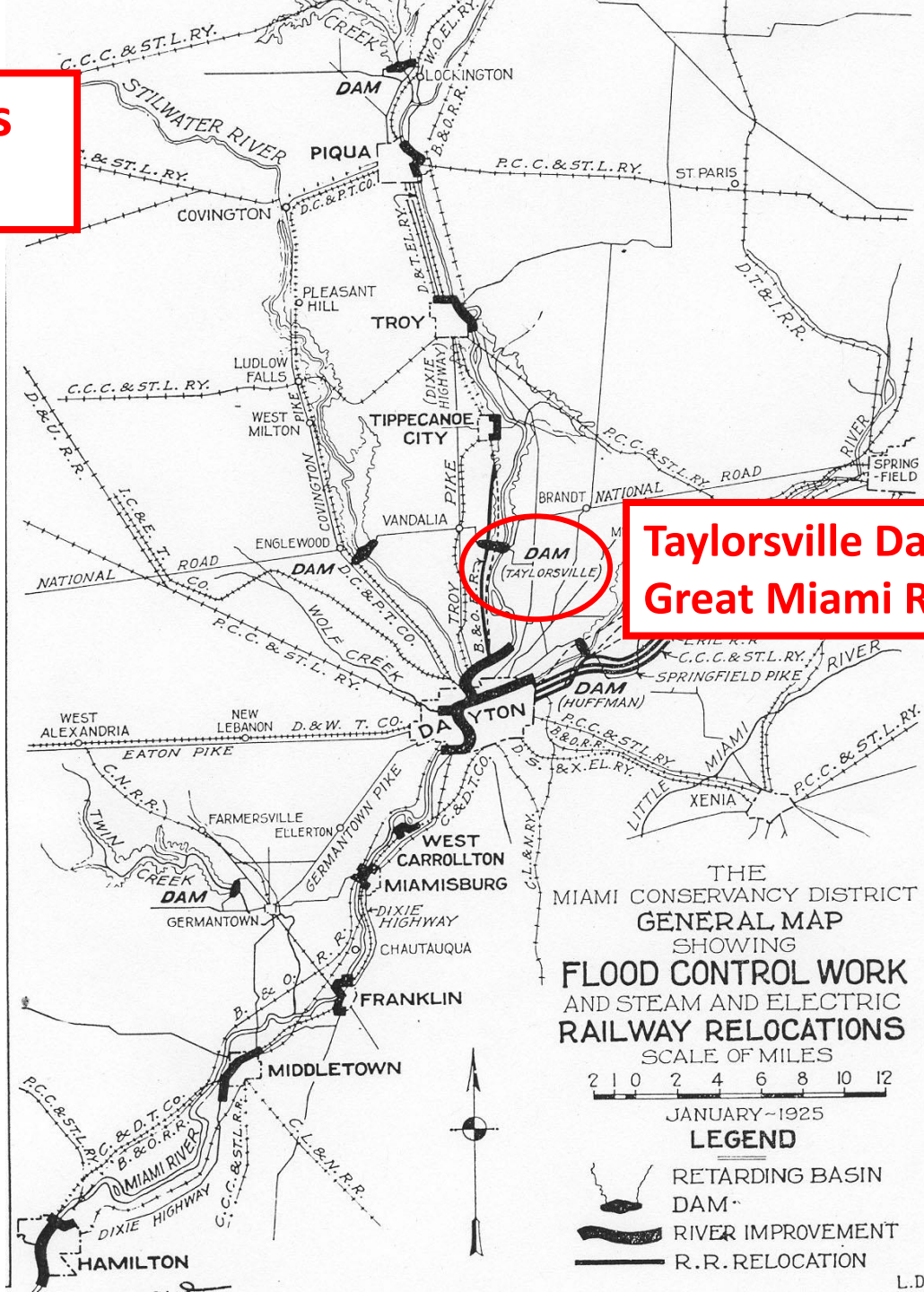


**Lockington Dam - completed  
outlet structure:  
workers at hydraulic jump  
formation structure**



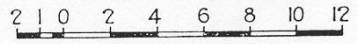
Lockington Region – Farmland

Google images  
of "dry" dams



Tylorsville Dam on  
Great Miami River

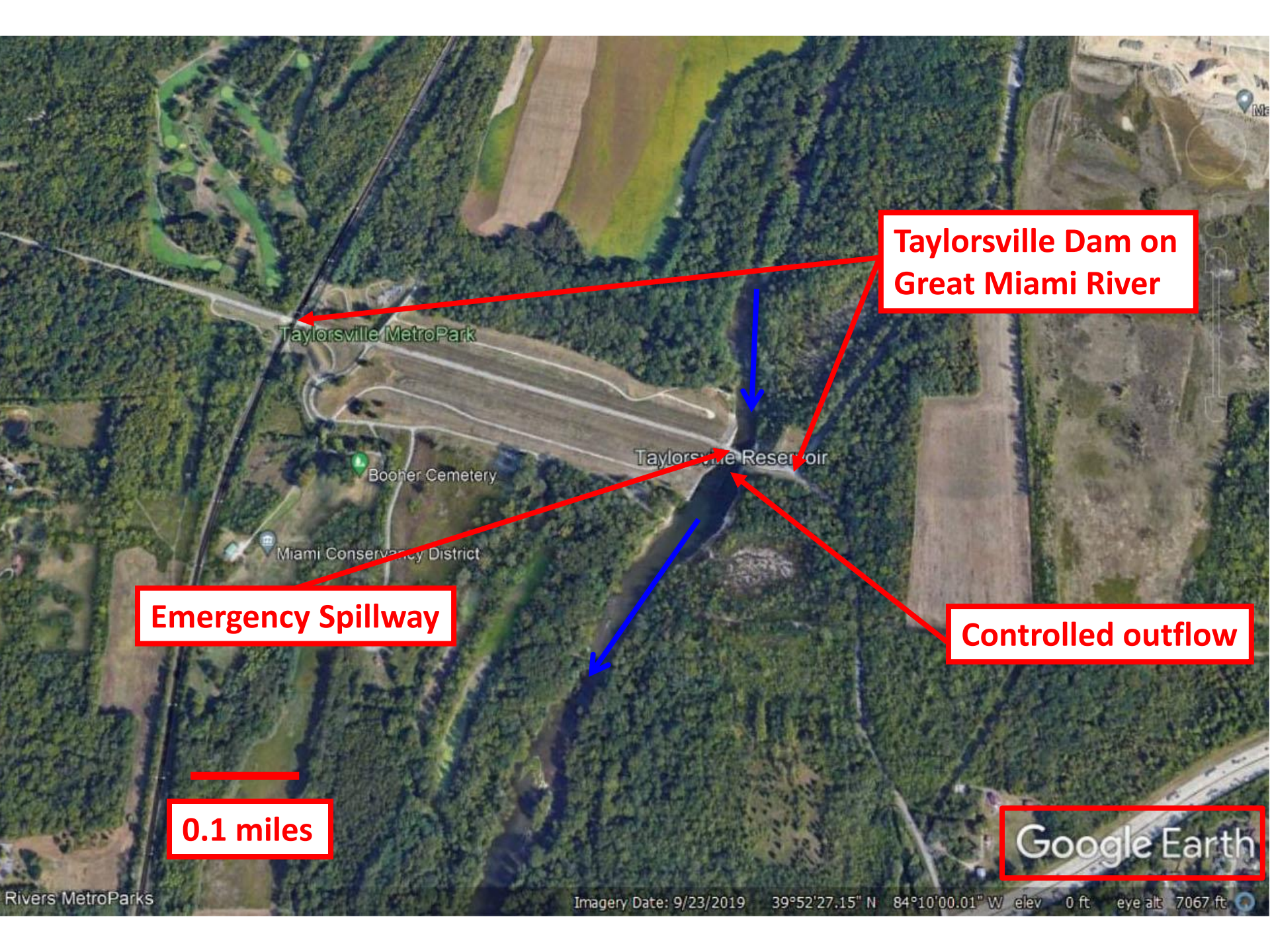
THE  
MIAMI CONSERVANCY DISTRICT  
GENERAL MAP  
SHOWING  
FLOOD CONTROL WORK  
AND STEAM AND ELECTRIC  
RAILWAY RELOCATIONS  
SCALE OF MILES



JANUARY-1925

LEGEND

- RETARDING BASIN
- DAM
- RIVER IMPROVEMENT
- R.R. RELOCATION



**Taylorsville Dam on  
Great Miami River**

Taylorsville MetroPark

Booher Cemetery

Miami Conservancy District

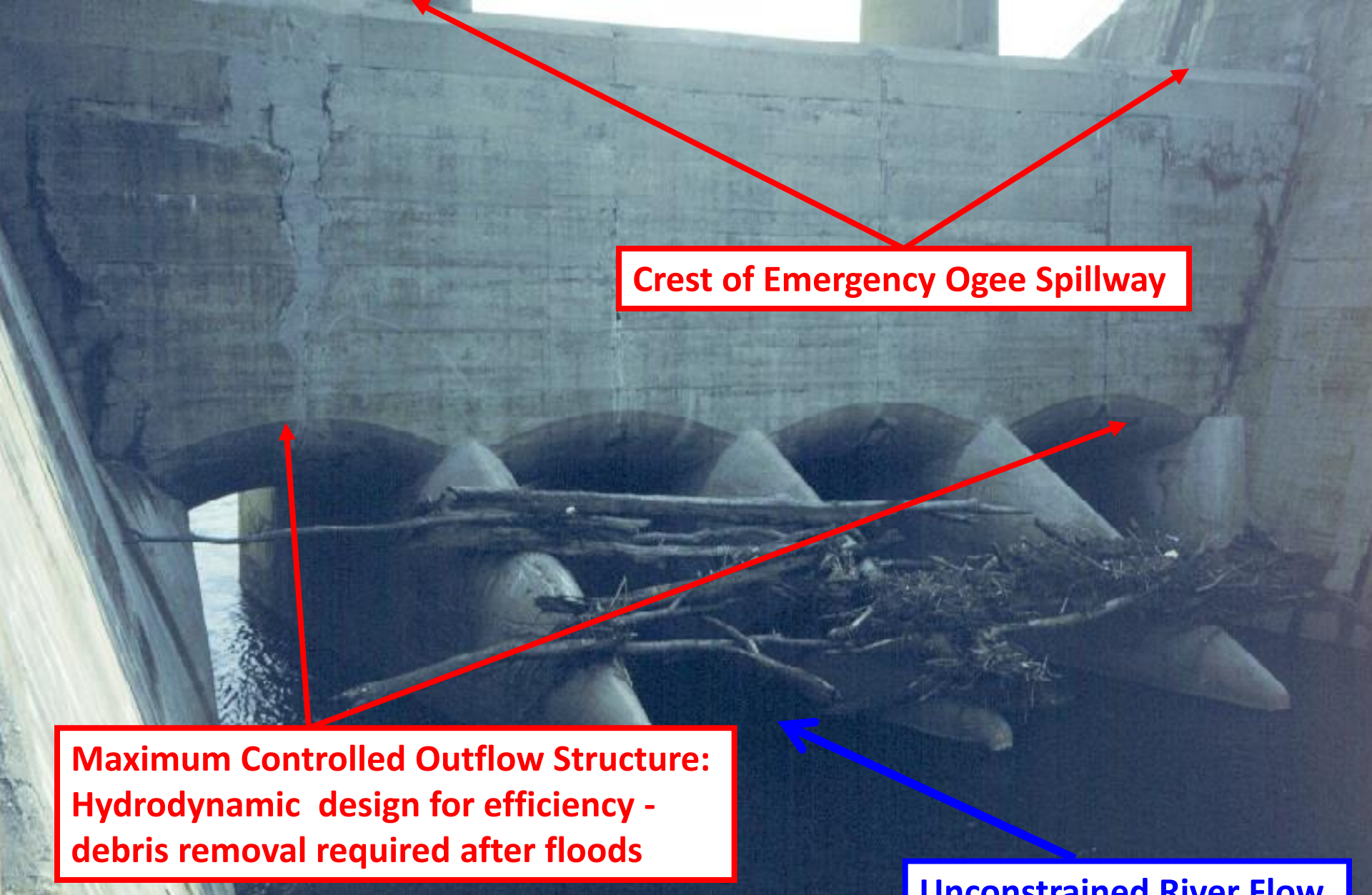
Taylorsville Reservoir

**Emergency Spillway**

**Controlled outflow**

**0.1 miles**

**Google Earth**



**Crest of Emergency Ogee Spillway**

**Maximum Controlled Outflow Structure:  
Hydrodynamic design for efficiency -  
debris removal required after floods**

**Unconstrained River Flow**

**May 1984**

**Woody Debris**

**Hydrodynamic control wall to prevent outflow cross-over and choking**

Taylorville Reservoir

Taylorville MetroPark Parking

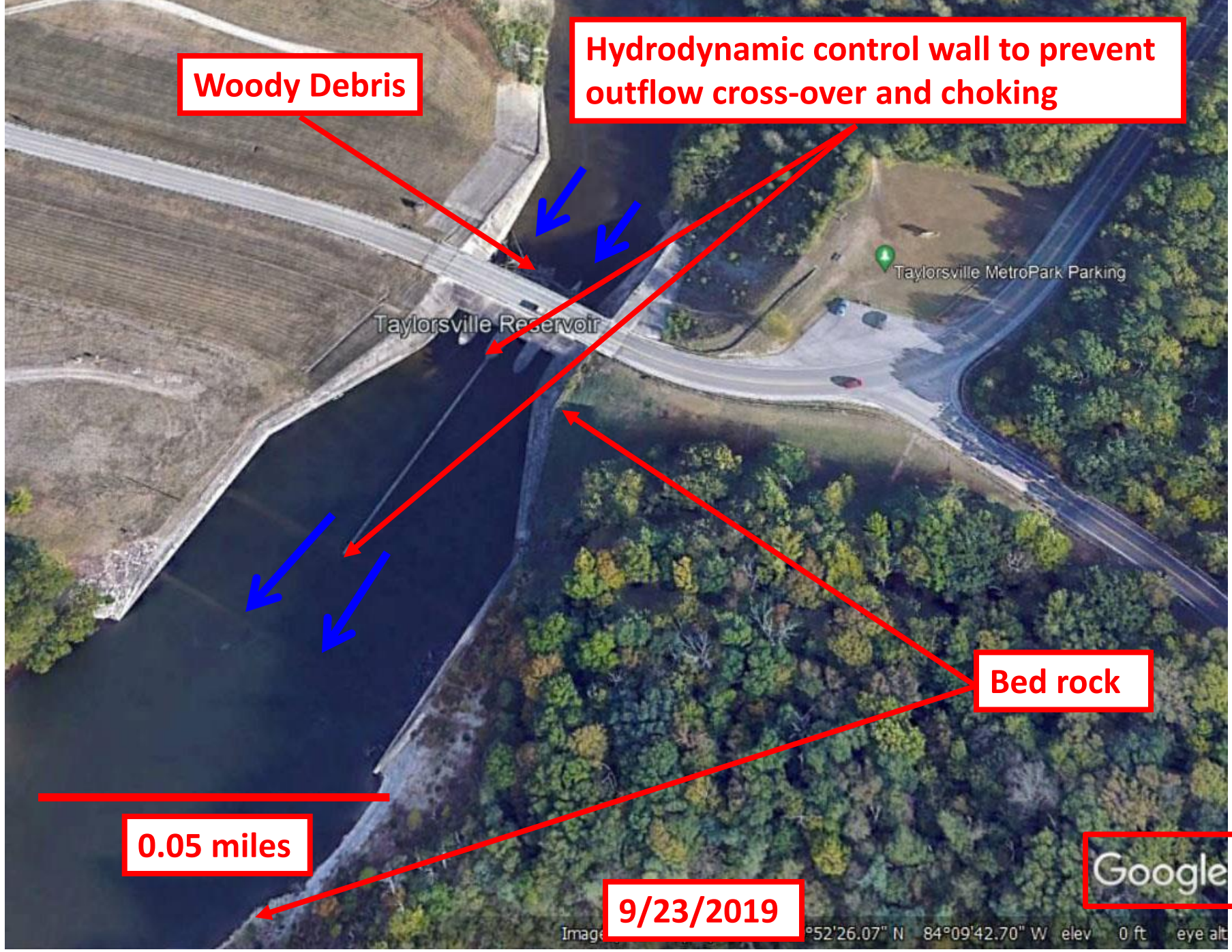
**Bed rock**

**0.05 miles**

**9/23/2019**

Google

Image 52°26.07' N 84°09'42.70" W elev 0 ft eye alt



**Reinforced concrete structures to contain hydraulic jump produced by flow over emergency spillway**

Taylorville Reservoir

Taylorville MetroPark Parking

**0.05 miles**

Google

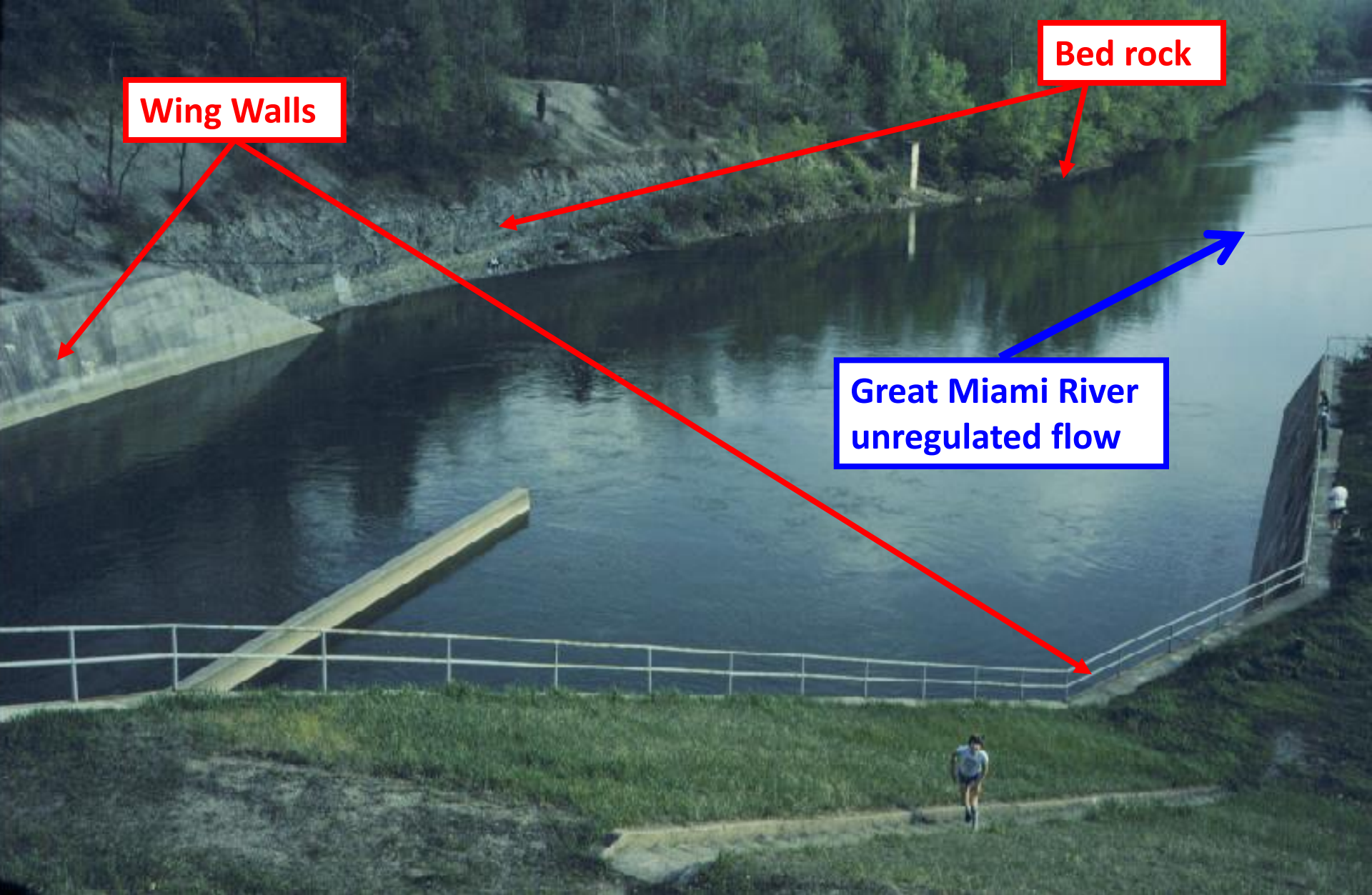
**Hydraulic jump forming domain**

Taylorville Reservoir

Taylorville MetroPark Parking

**0.05 miles**

Google



Wing Walls

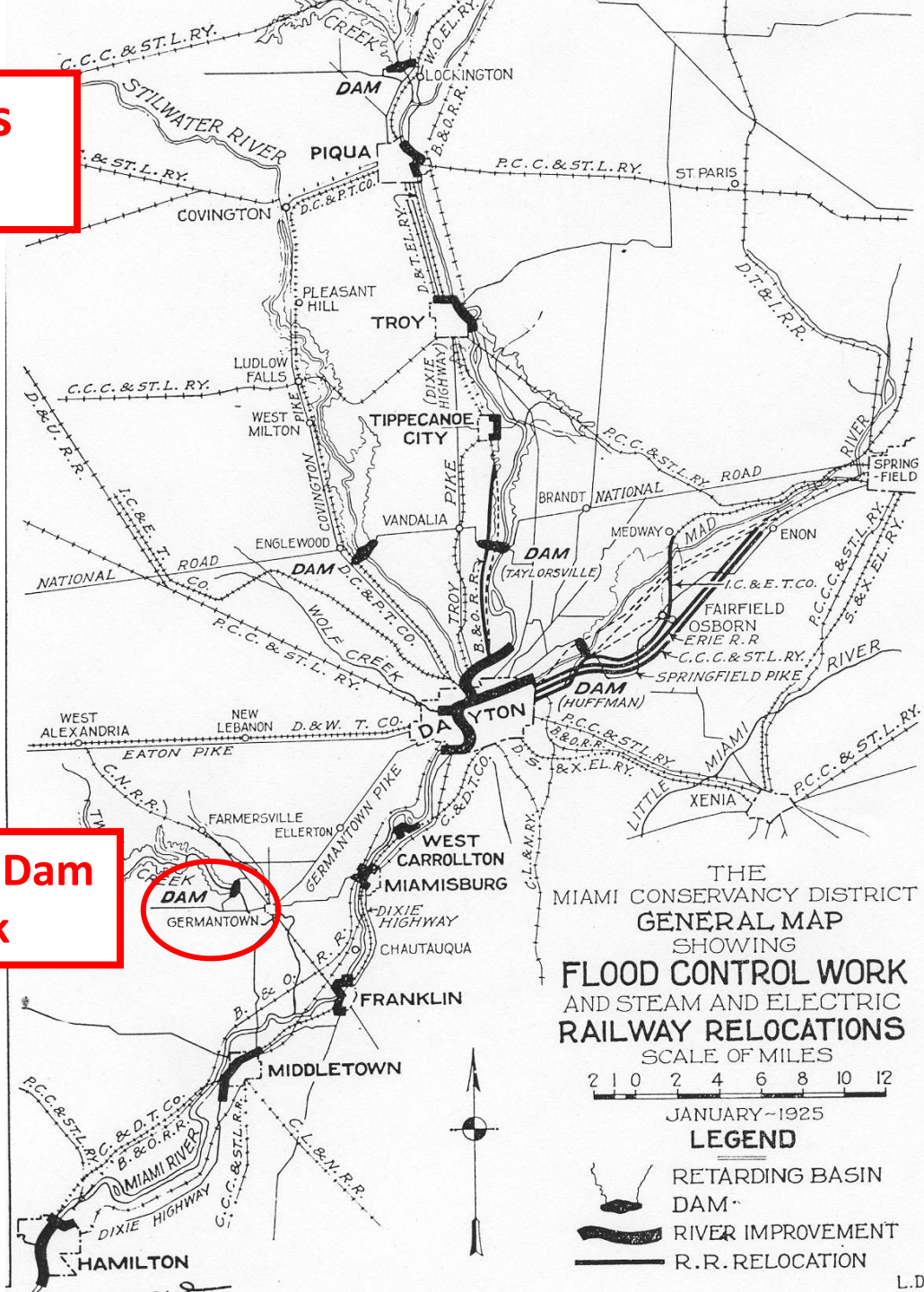
Bed rock

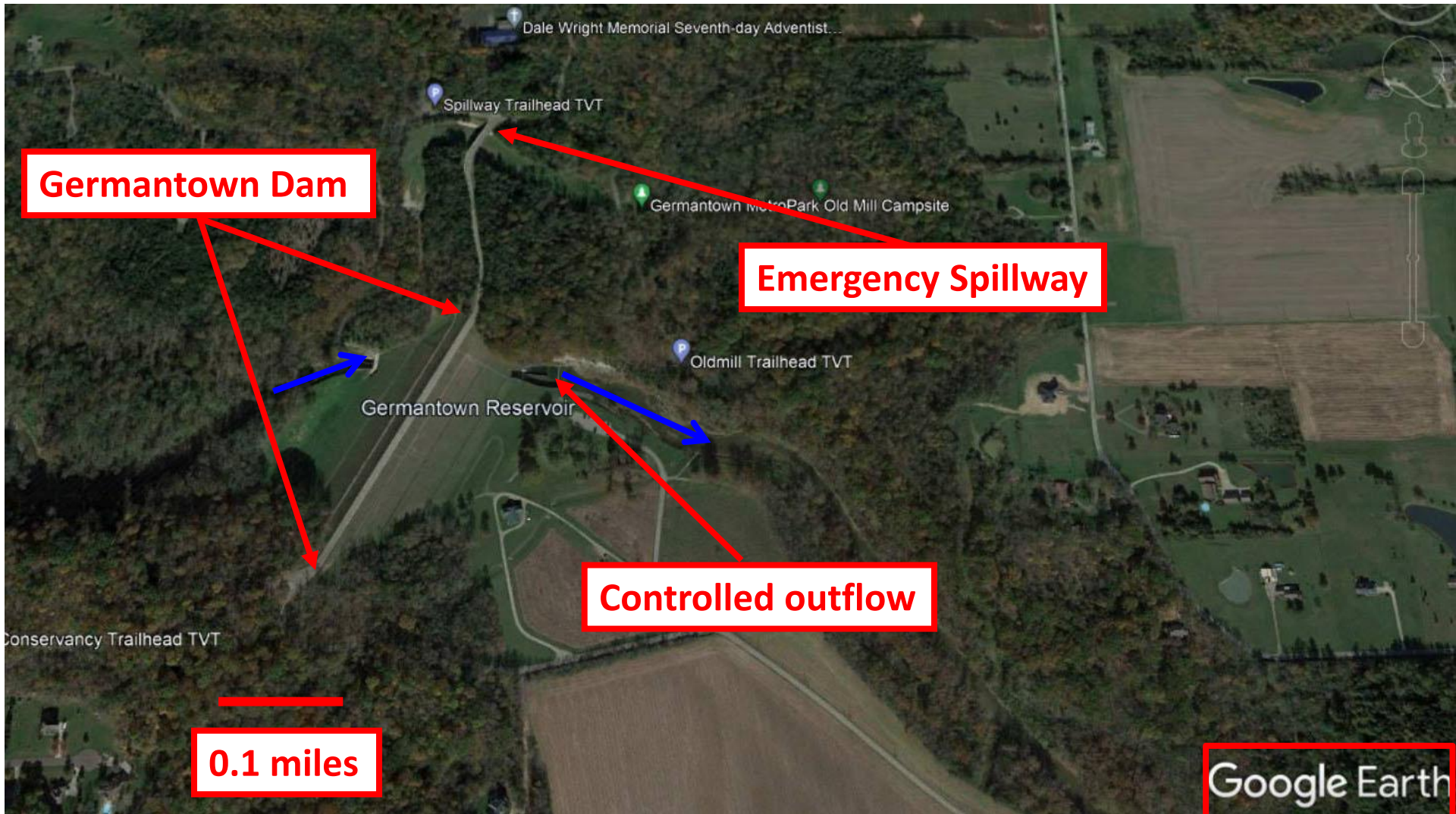
Great Miami River  
unregulated flow

May 1984

Google images  
of "dry" dams

Germantown Dam  
on Twin Creek





**Germantown Dam**

**Emergency Spillway**

**Controlled outflow**

**0.1 miles**

**Google Earth**

Spillway Trailhead TVT

Germantown MetroPark Old Mill Campsite

**Emergency "Open Channel" Spillway**

**0.1 miles**

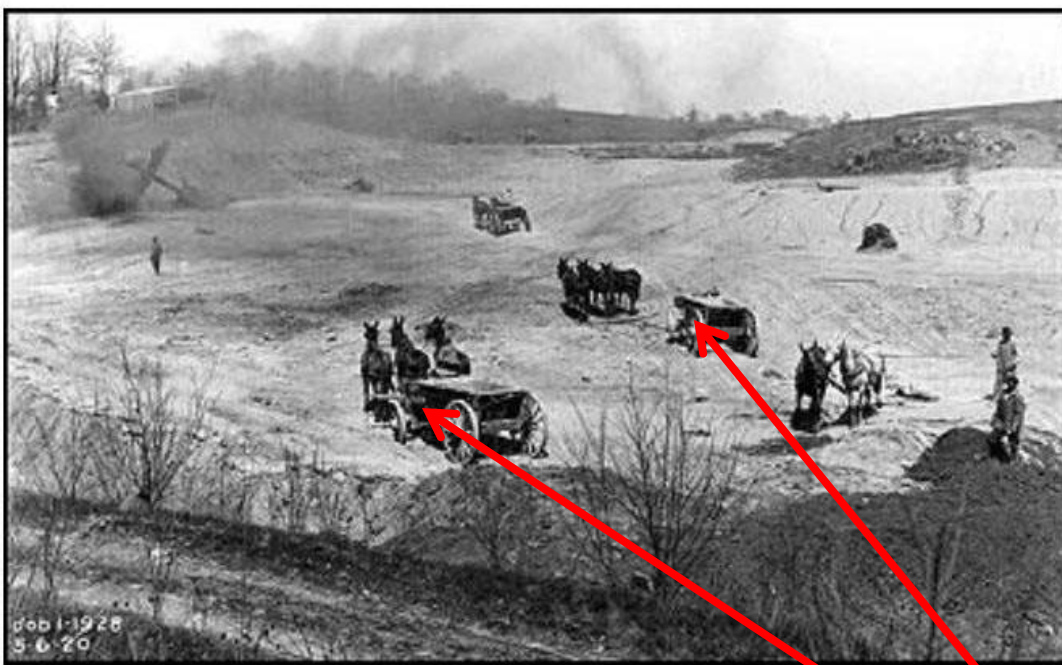
Trailhead TVT  
Google



**Inexpensive and Efficient  
Emergency Spillway –  
Bypass Channel**

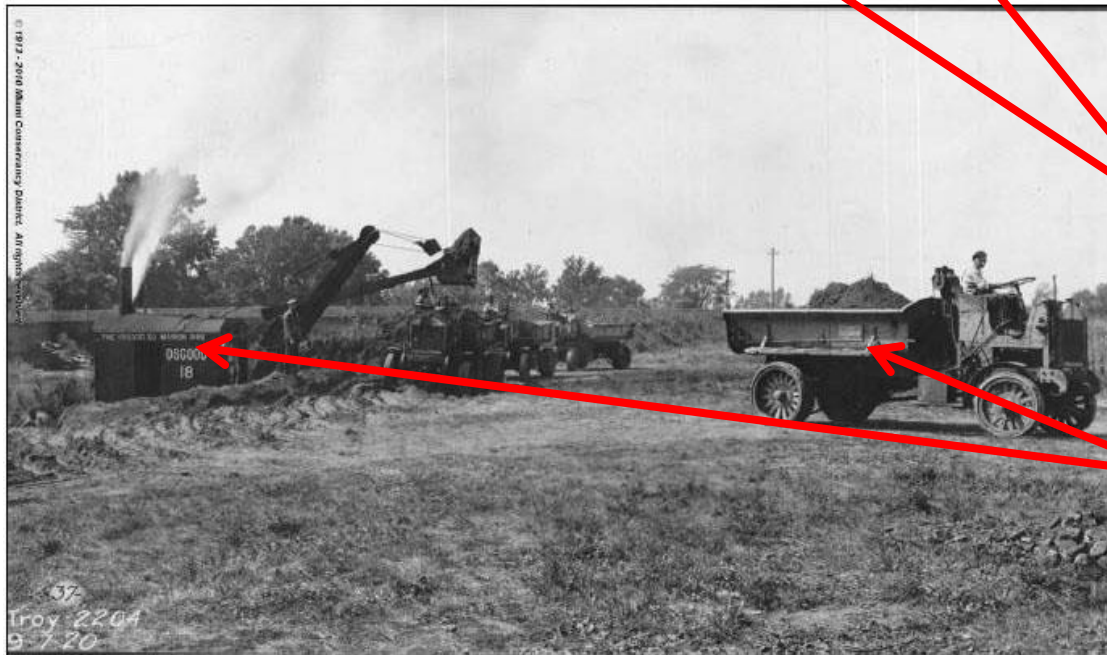
**Soil Covered Bedrock**

**May 1984**



- The Miami Conservancy Project witnessed the transition from beasts of burden to mechanized transport for common earthmoving.

- The upper view shows work on the spillway for the Germantown Dam in early May 1920, using Fresno scrapers and hopper dumping wagons.



- Lower image - Shovels loading dump trucks on Great Miami River levees in Troy, Ohio

Spillway Trailhead TVT

Germantown MetroPark Old Mill Campsite

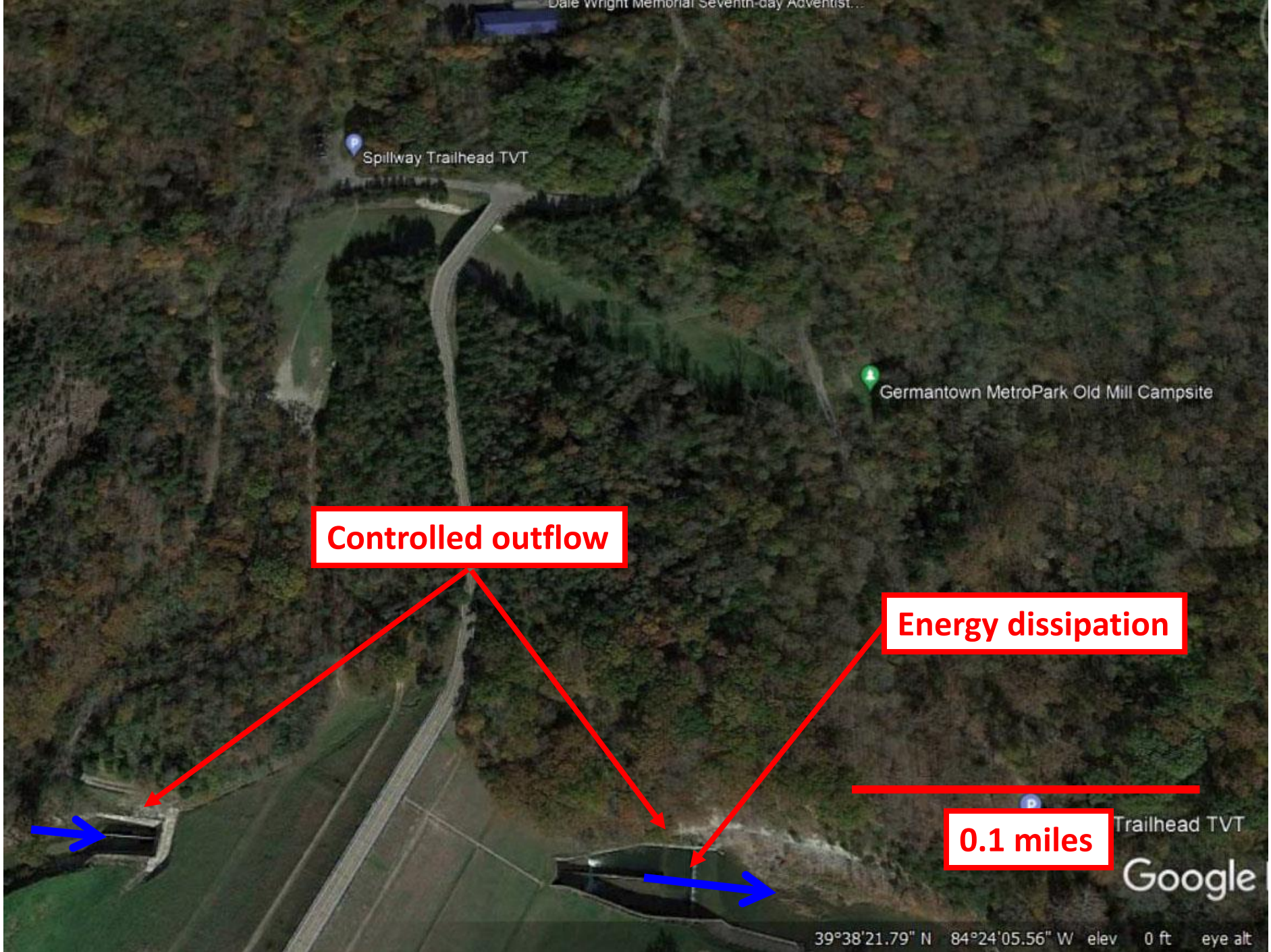
**Controlled outflow**

**Energy dissipation**

**0.1 miles**

Trailhead TVT

Google



**Stable Bedrock**



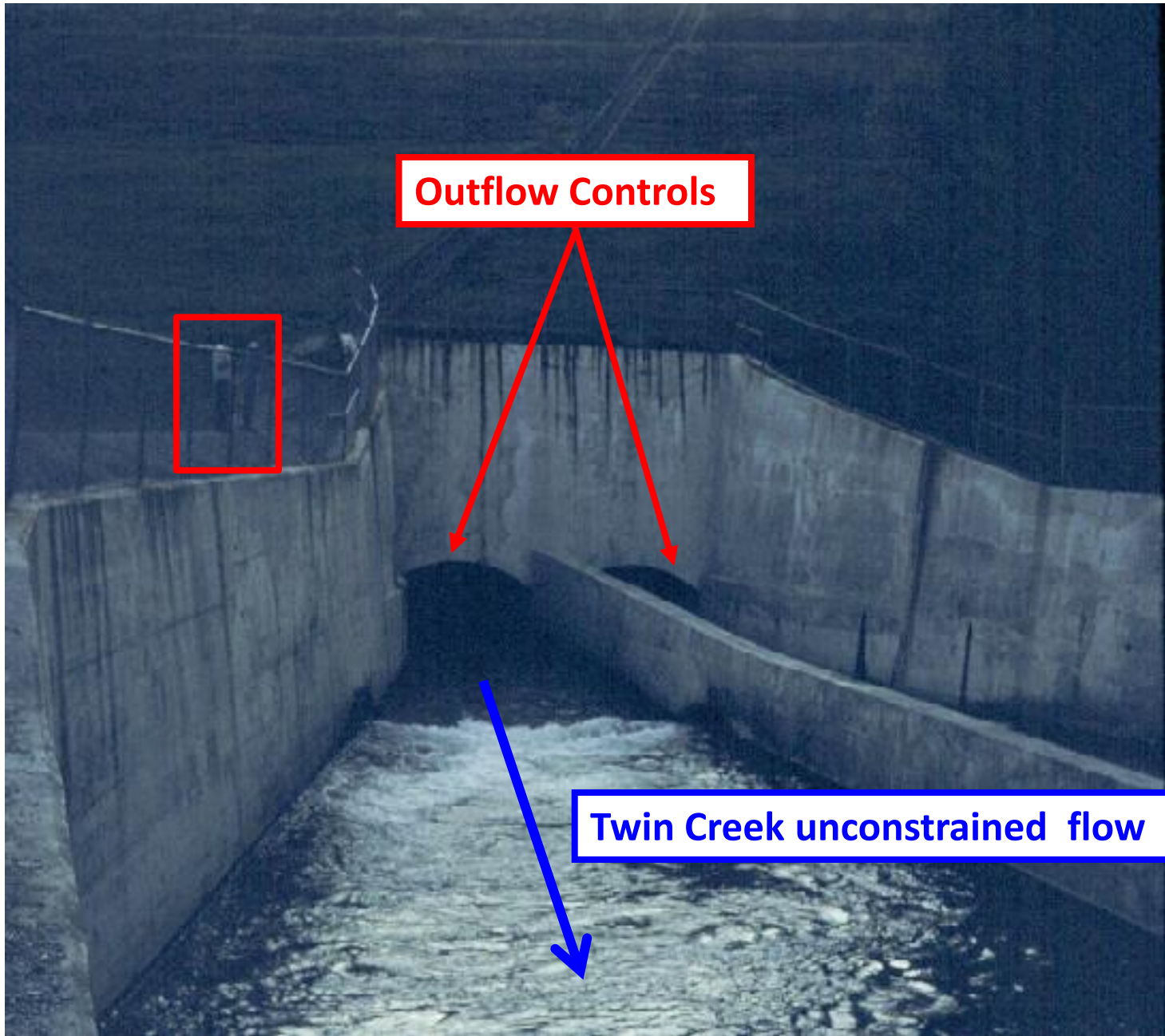
Spillway Trailhead TVT

Germantown MetroPark Old Mill Campsite

**0.1 miles**

Trailhead TVT

Google



**Outflow Controls**

**Twin Creek unconstrained flow**

**May 1984**



# HUFFMAN

ONE OF FIVE DAMS  
BUILT BY THE MIAMI  
CONSERVANCY DISTRICT  
FOR FLOOD CONTROL  
IN THE MIAMI VALLEY

COMPLETED 1922

HEIGHT 73 FT. LENGTH 3300 FT.

WIDTH AT BASE 380 FT.



May 1984

# **THE DAMS**

**OF THE MIAMI CONSERVANCY DISTRICT ARE FOR  
FLOOD PREVENTION PURPOSES**

**THEIR USE FOR POWER DEVELOPMENT  
OR FOR STORAGE  
WOULD BE A MENACE  
TO THE CITIES BELOW**

# Huffman Dam

3300 Ft.

?



Image © 2006 DigitalGlobe



Pointer 39°48'01.84" N 84°05'30.04" W elev 779 ft

Streaming ||||| 100%

Eye alt 4007 ft

**Dam safety:  
48 relief wells to control under seepage -  
reduce uplift forces - installed 1979 - 1983**

**Dam safety:  
All five dams now  
have relief wells**

**Mad River**

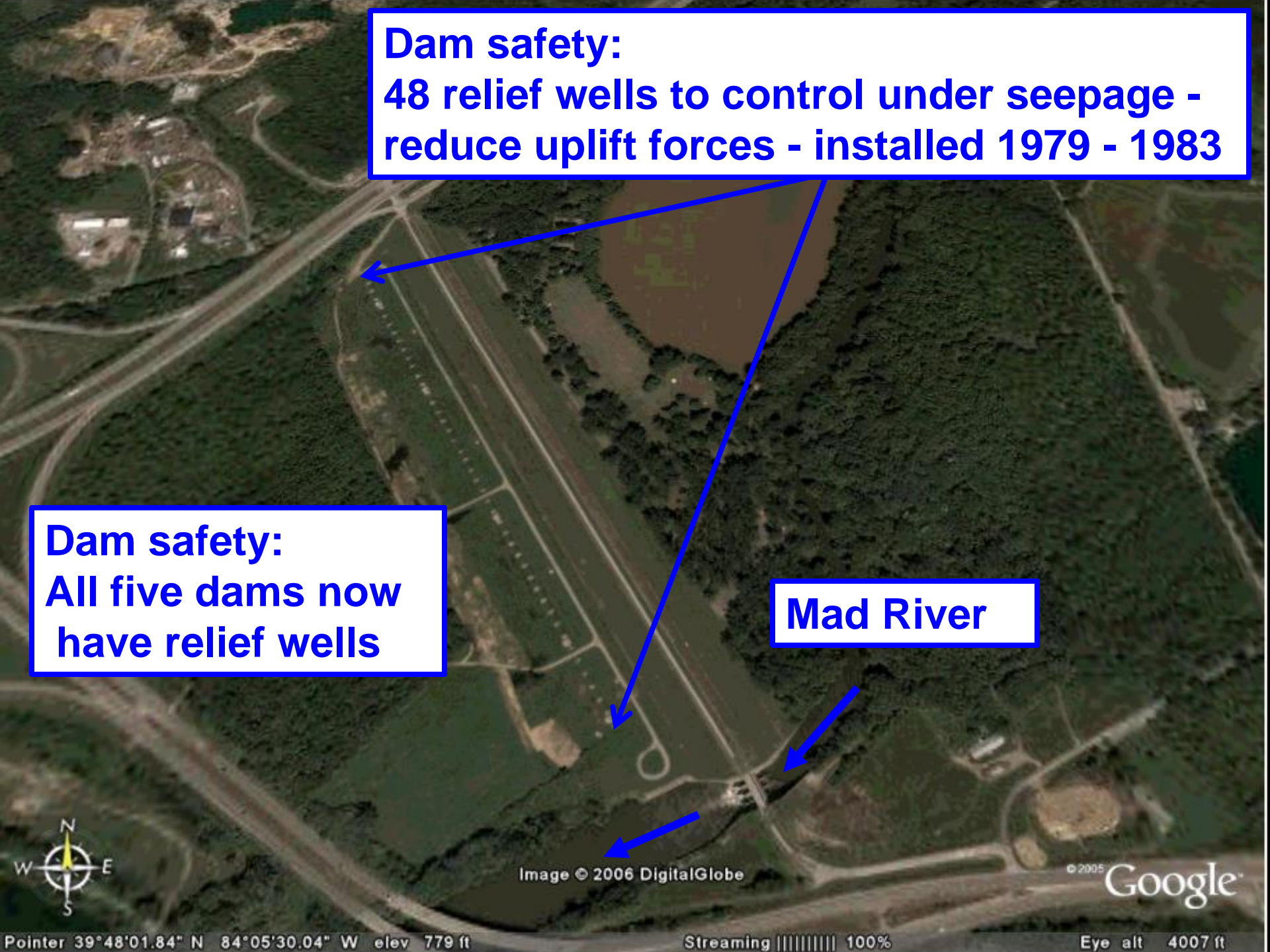


Image © 2006 DigitalGlobe

© 2005 Google

Pointer 39°48'01.84" N 84°05'30.04" W elev 779 ft

Streaming ||||| 100%

Eye alt 4007 ft



**Unconstrained Mad River flow – Huffman Dam Outlet works**

**May 1984**

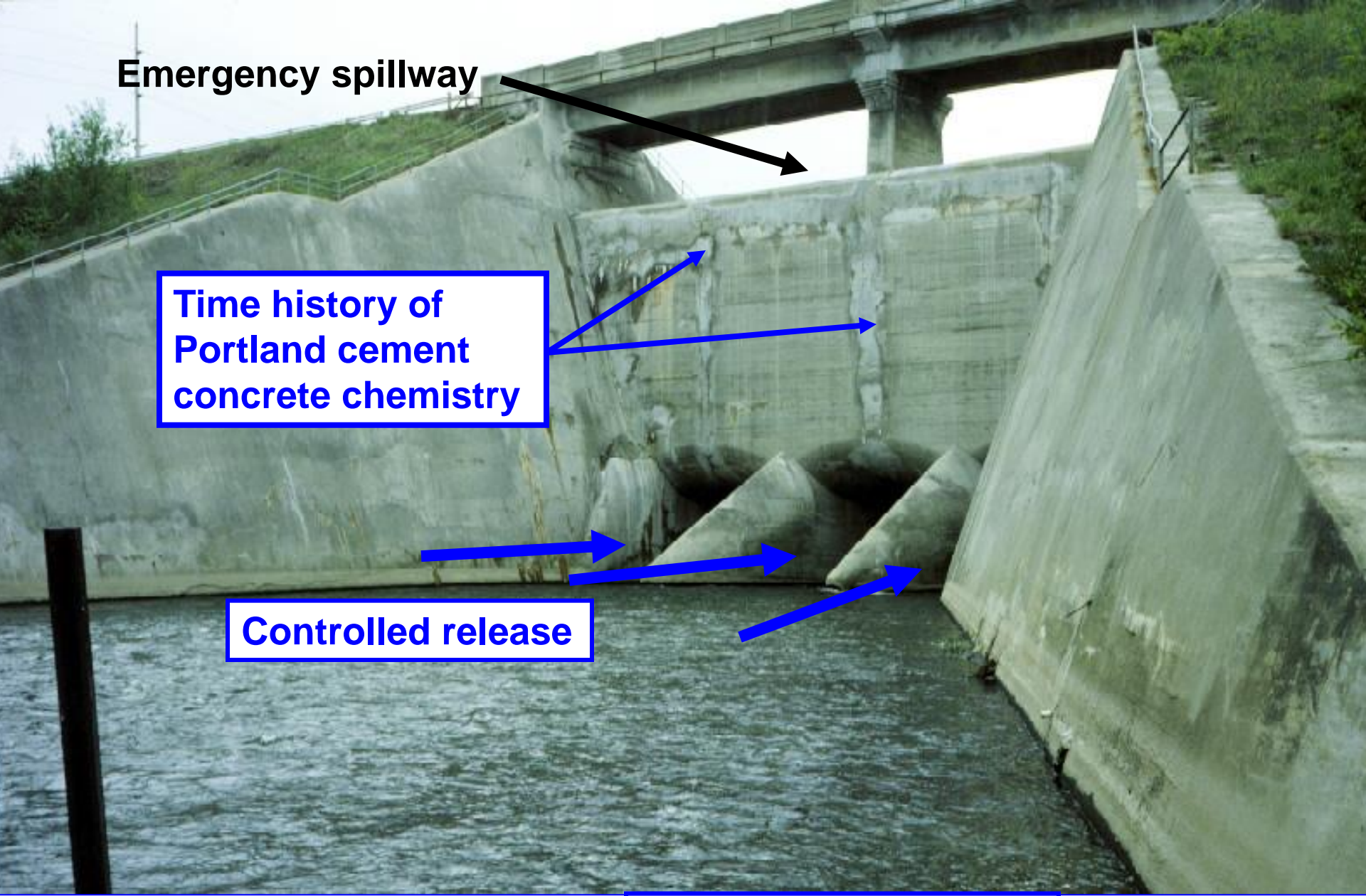
Emergency spillway

Time history of  
Portland cement  
concrete chemistry

Controlled release

Huffman Dam Outlet works – Hydrodynamic Design

May 1984





Hydraulically efficient **divided outlet flow**

May 1984

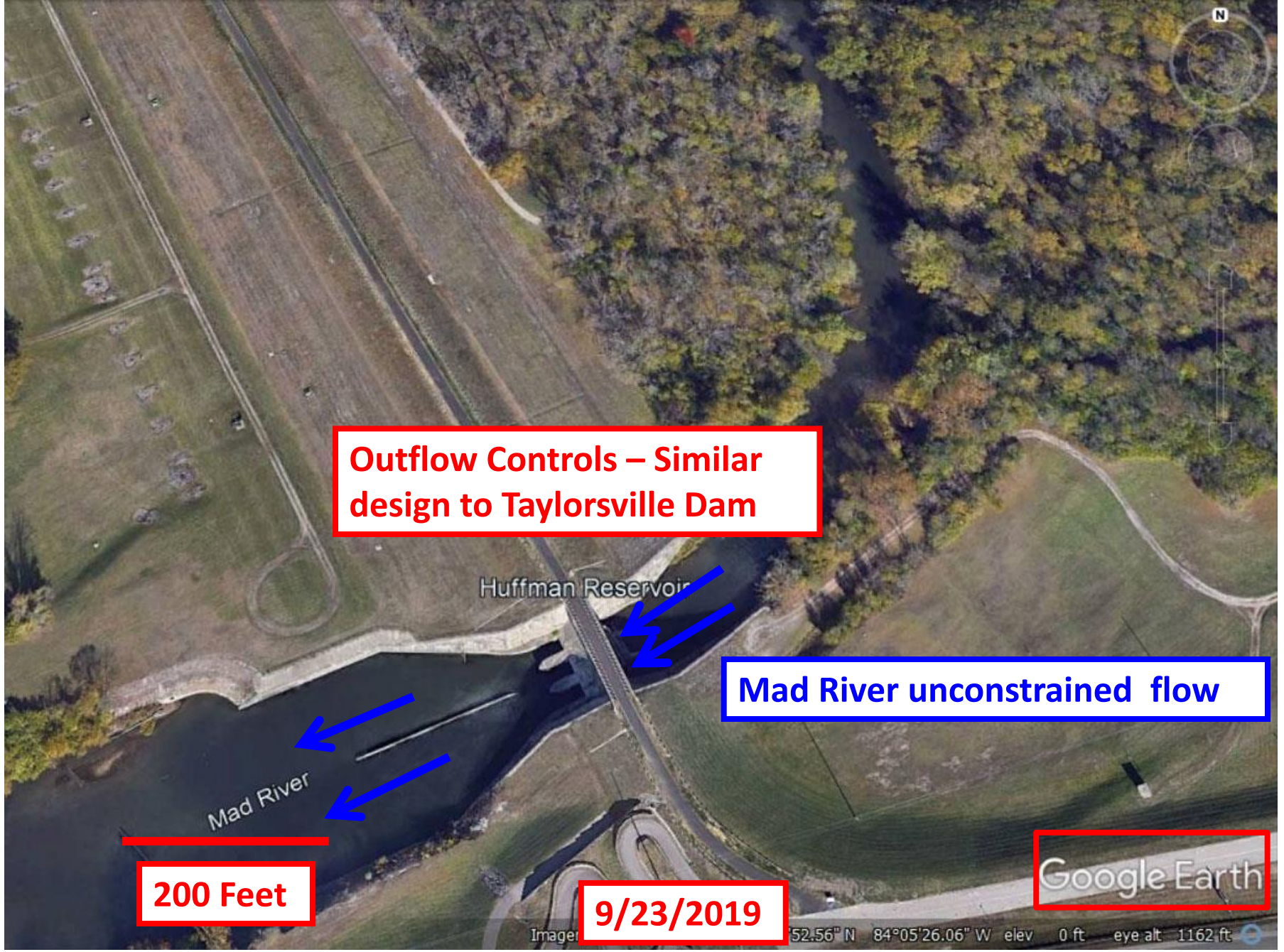
**Outflow Controls – Similar design to Taylorsville Dam**

**Mad River unconstrained flow**

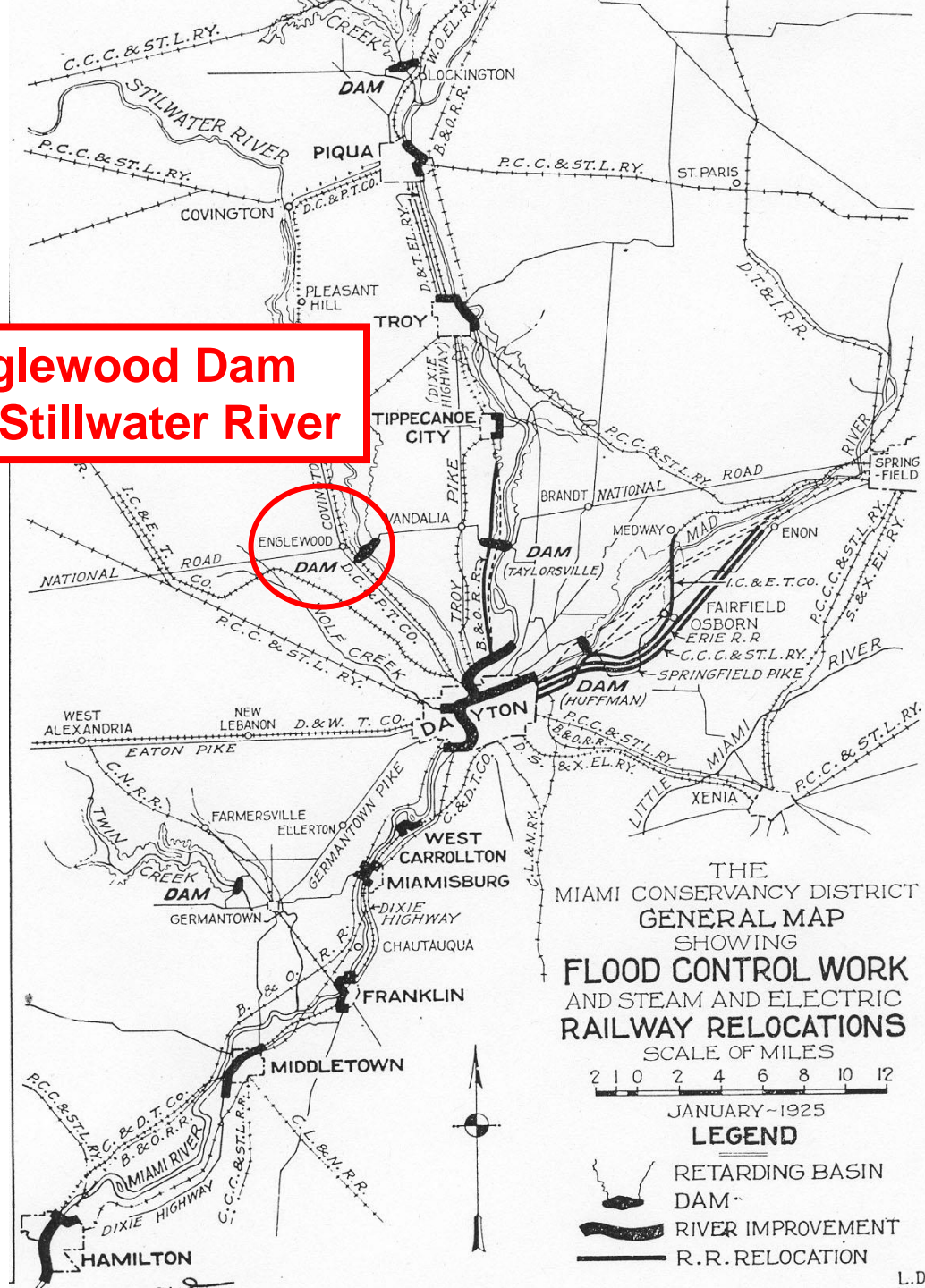
**200 Feet**

**9/23/2019**

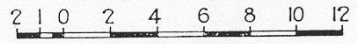
Google Earth



**Englewood Dam  
on Stillwater River**







THE  
MIAMI CONSERVANCY DISTRICT  
GENERAL MAP  
SHOWING  
**FLOOD CONTROL WORK**  
AND STEAM AND ELECTRIC  
**RAILWAY RELOCATIONS**  
SCALE OF MILES



JANUARY 1925

**LEGEND**

-  RETARDING BASIN
-  DAM
-  RIVER IMPROVEMENT
-  R.R. RELOCATION

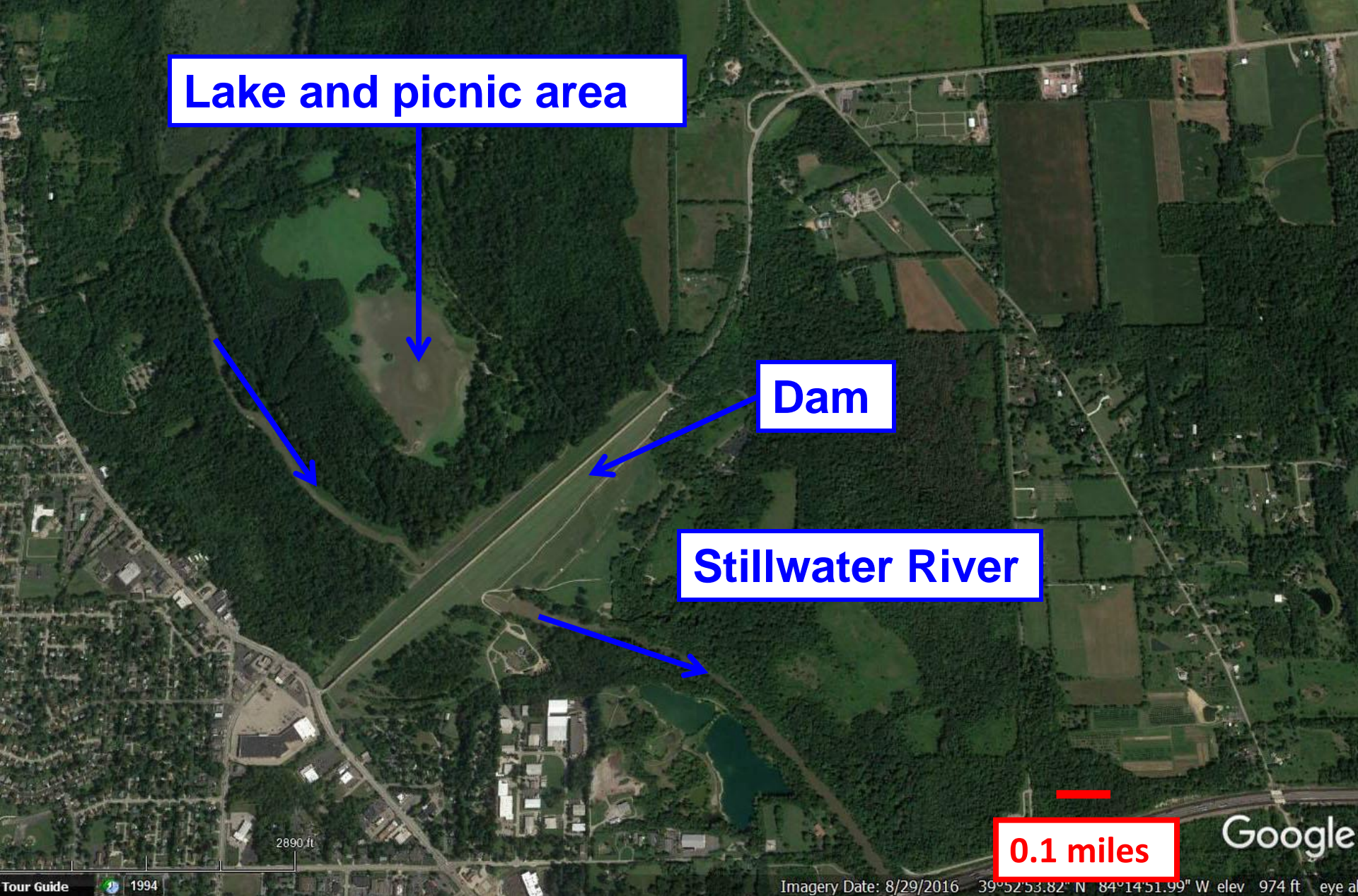
**Lake and picnic area**

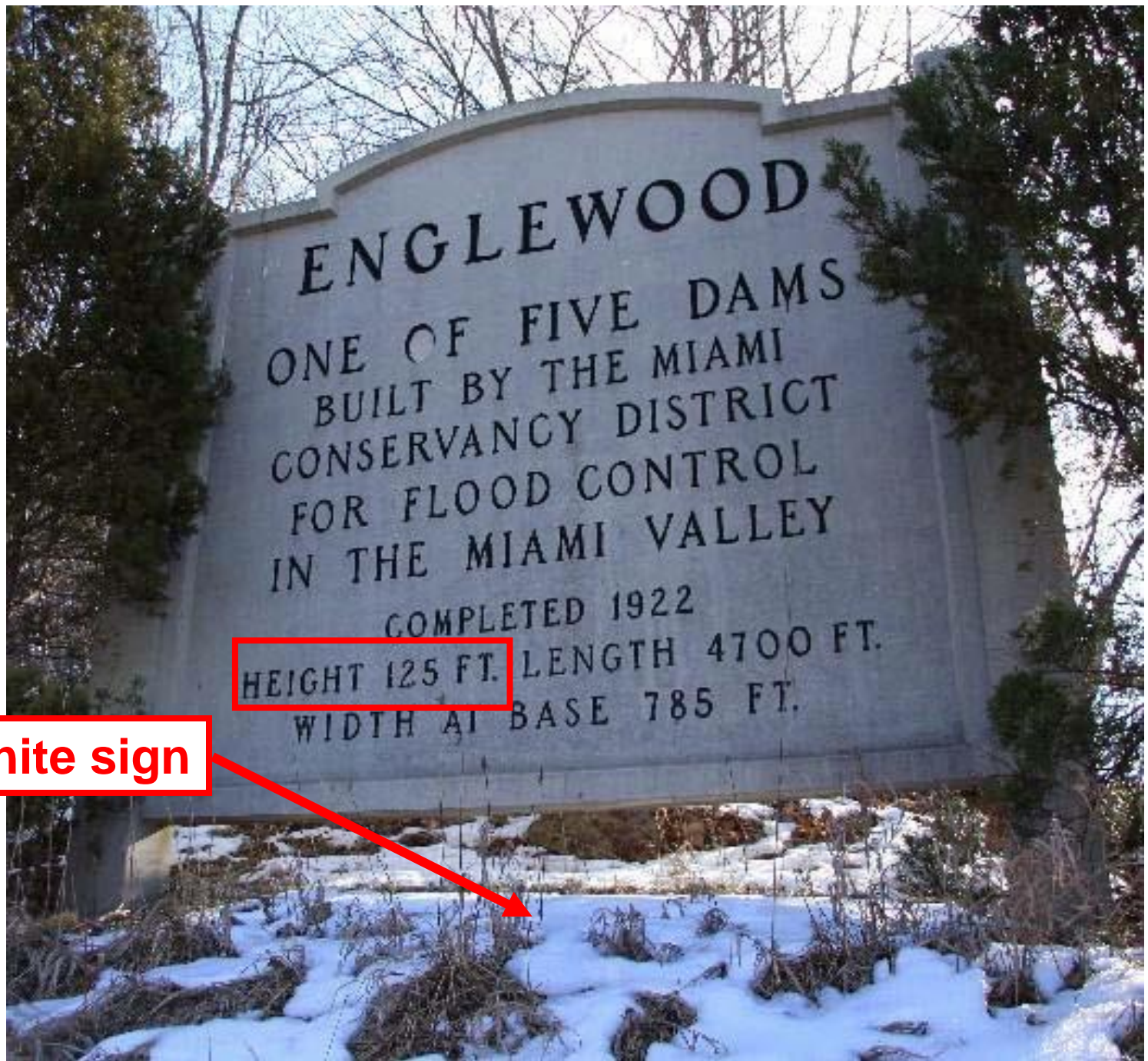
**Dam**

**Stillwater River**

**0.1 miles**

**Englewood Dam and region**





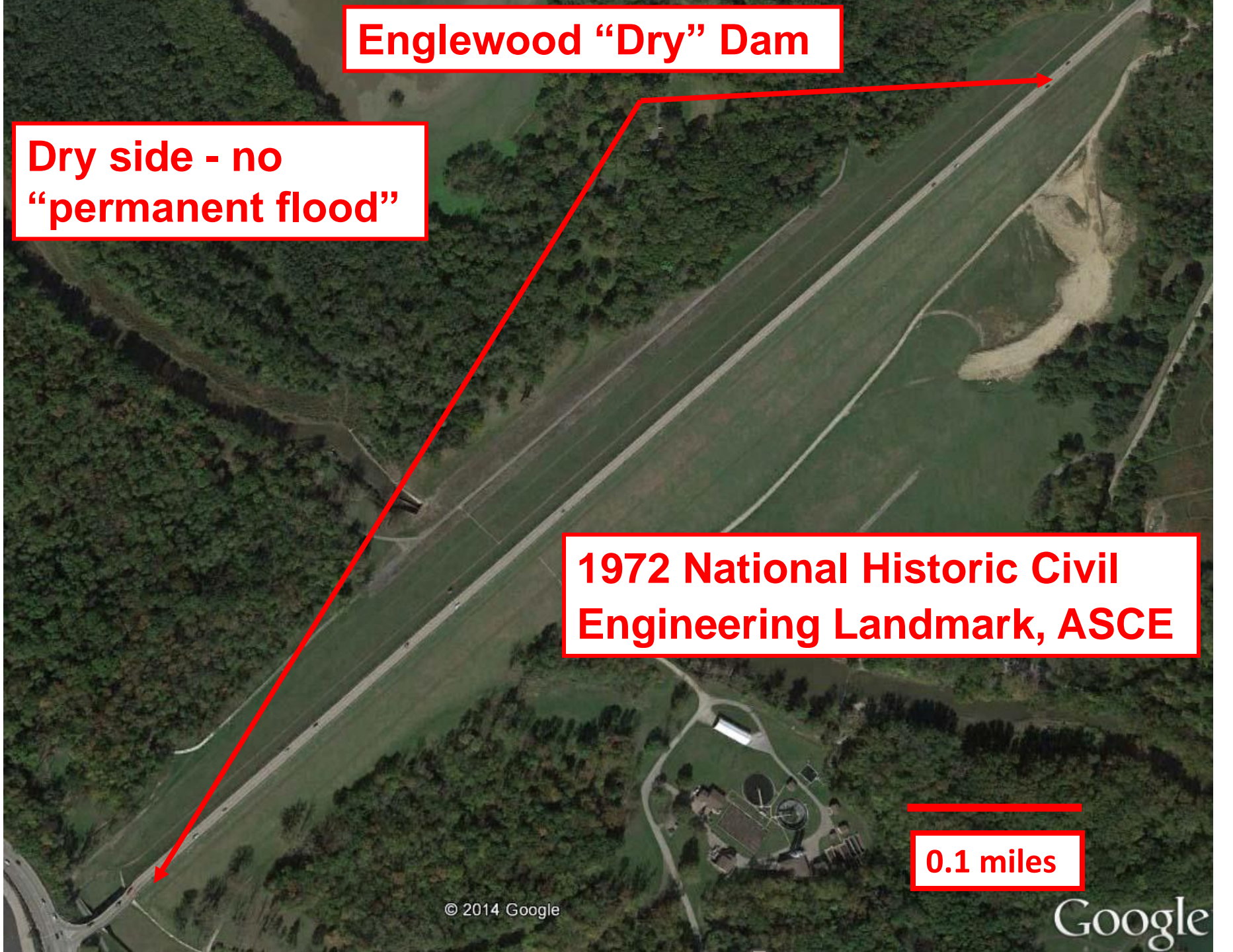
**Granite sign**

# Englewood "Dry" Dam

Dry side - no  
"permanent flood"

1972 National Historic Civil  
Engineering Landmark, ASCE

0.1 miles



**Outlet works**

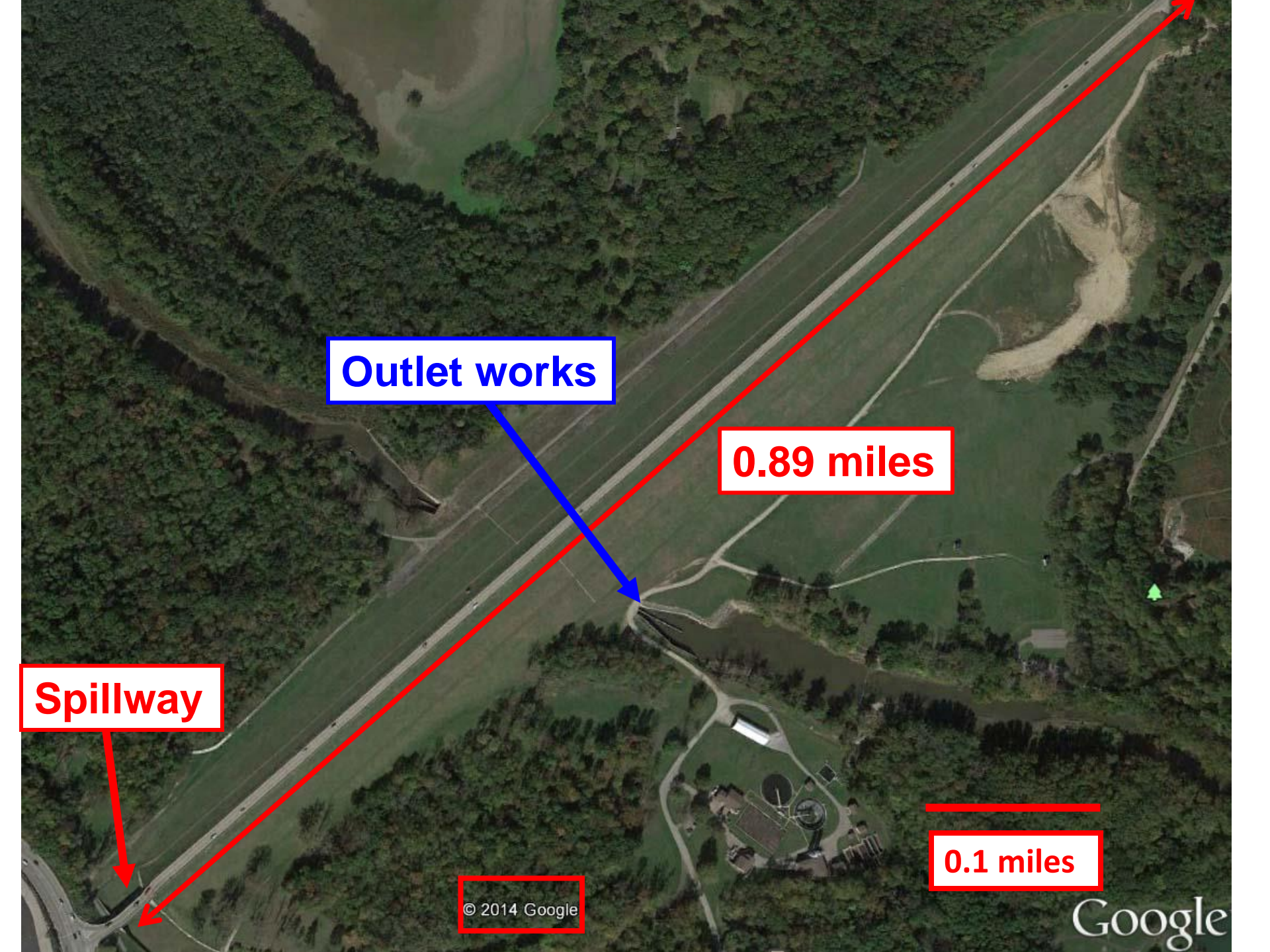
**0.89 miles**

**Spillway**

**0.1 miles**

© 2014 Google

Google



Relief wells to control under seepage - reduce uplift forces

Controlled seepage  
release structures

0.05 miles

6/29/2016

Google Earth

Imagery Date: 6/29/2016 39°32'14.78" N 94°16'56.40" W elev 806 ft eye alt 2024 ft

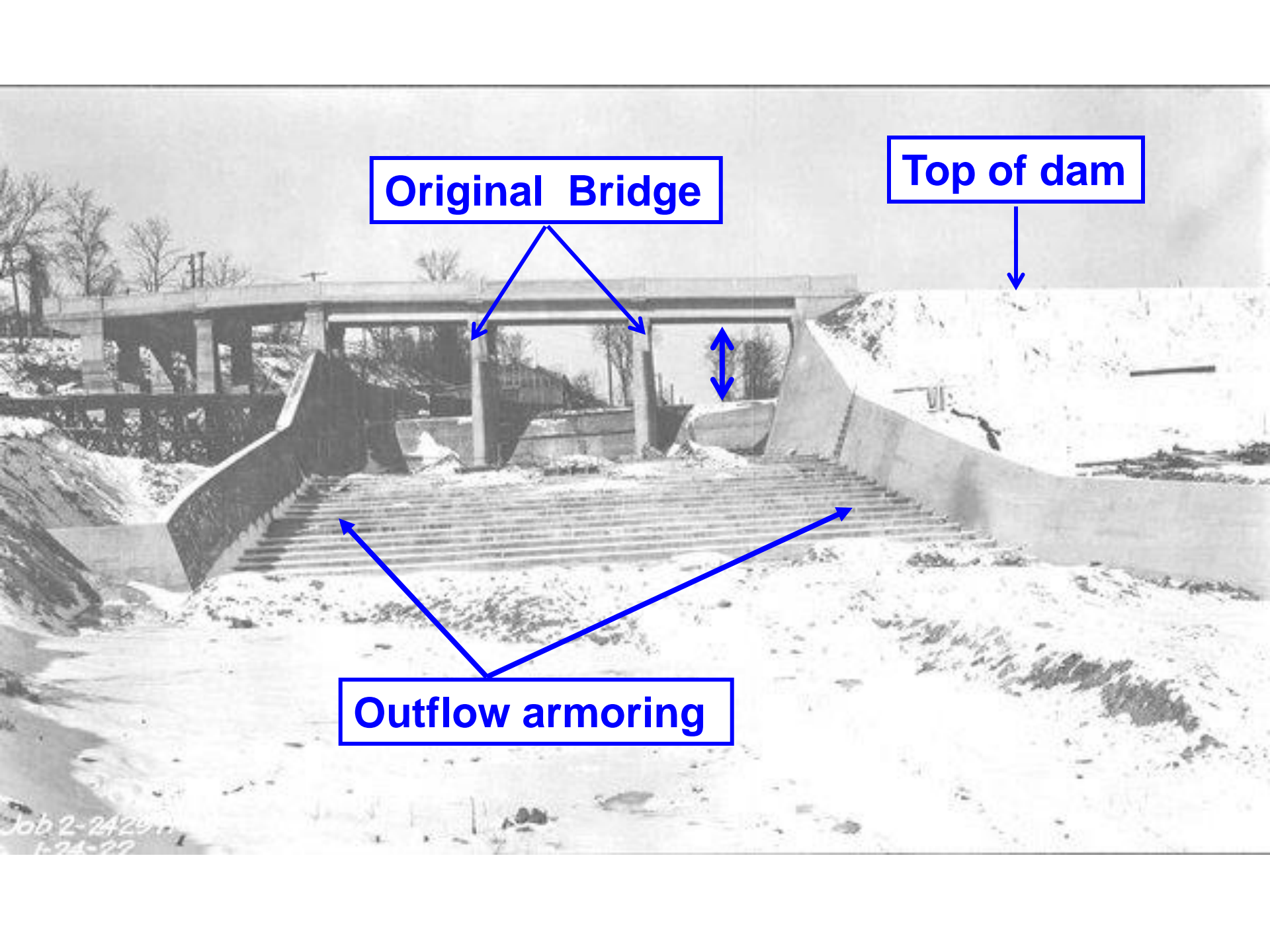
**Low Cost Emergency Spillway**

**Existing rock with shallow soil cover**



**Overflow path**





**Original Bridge**

**Top of dam**

**Outflow armoring**

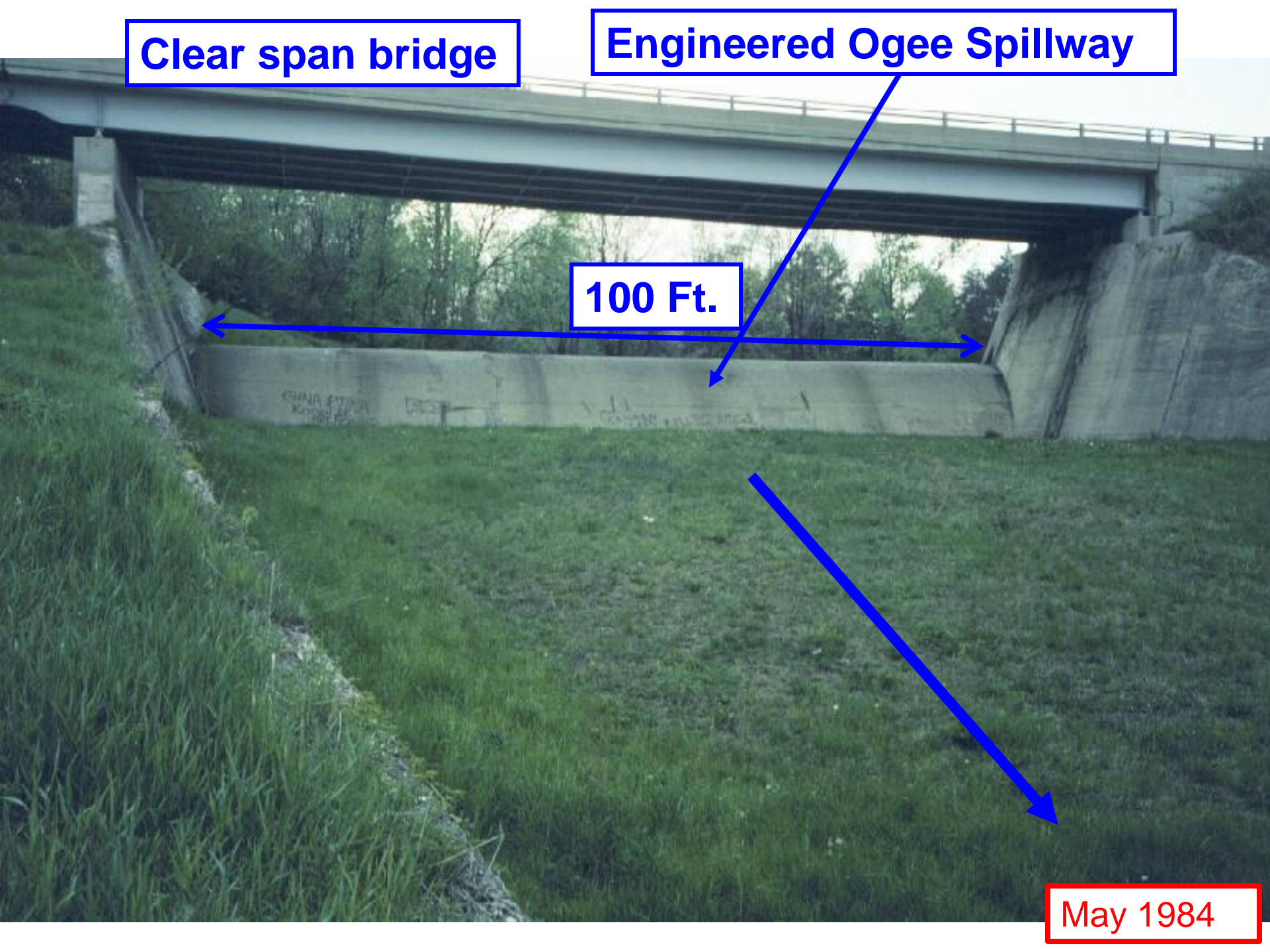
Job 2-2429  
1-24-27

**Clear span bridge**

**Engineered Ogee Spillway**

**100 Ft.**

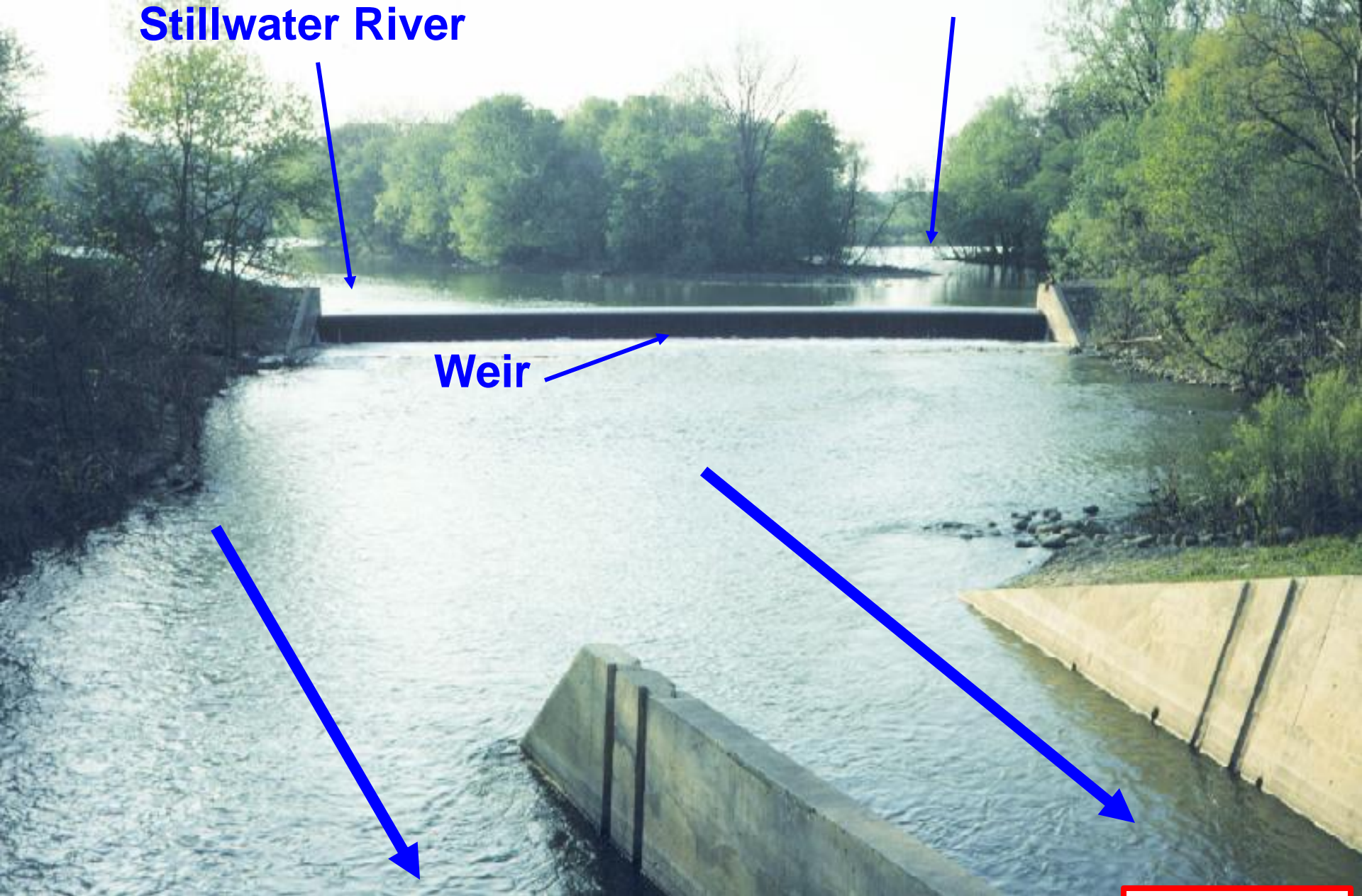
**May 1984**



**Recreational Lake**

**Stillwater River**

**Weir**



**May 1984**

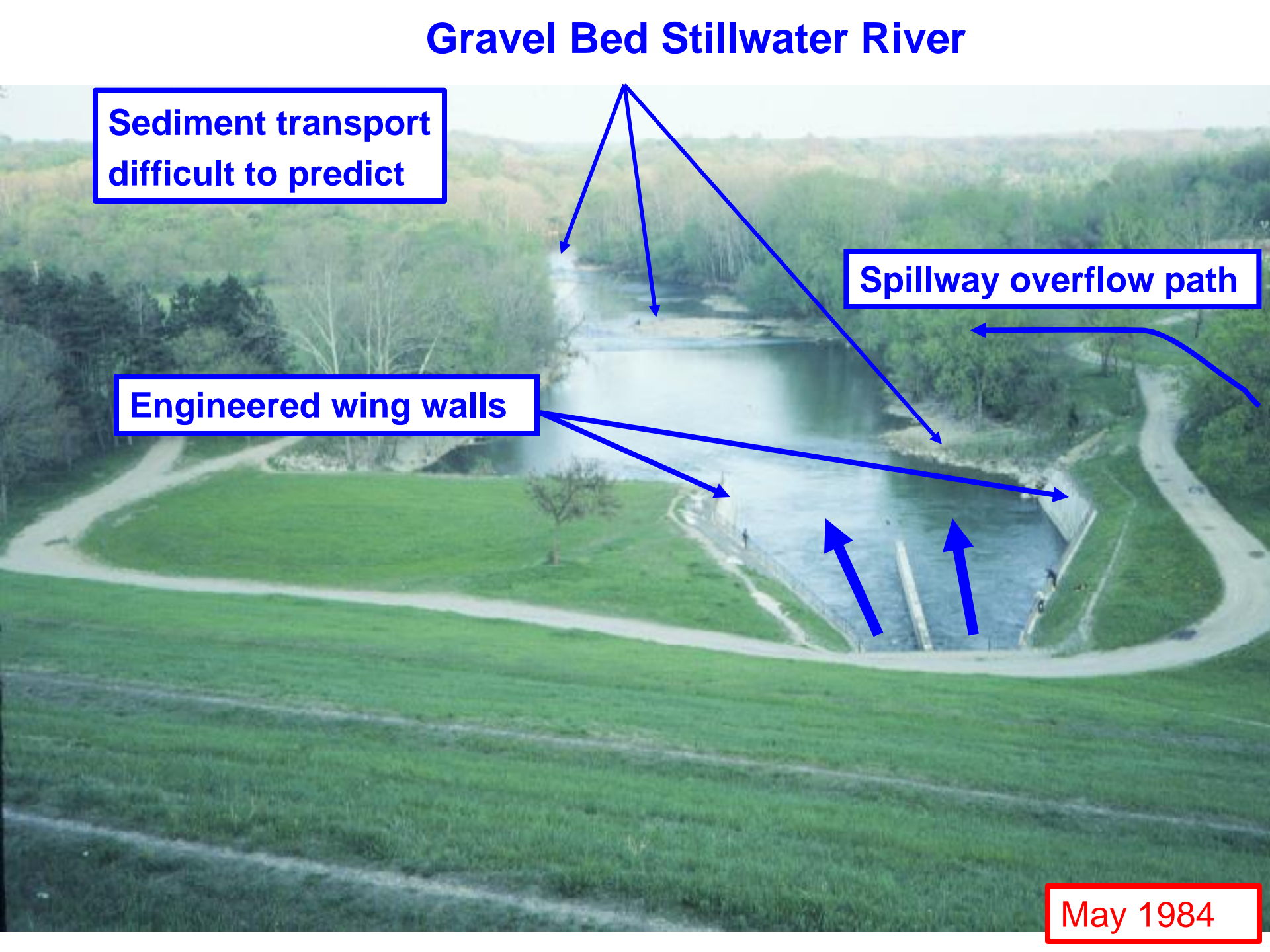
# Gravel Bed Stillwater River

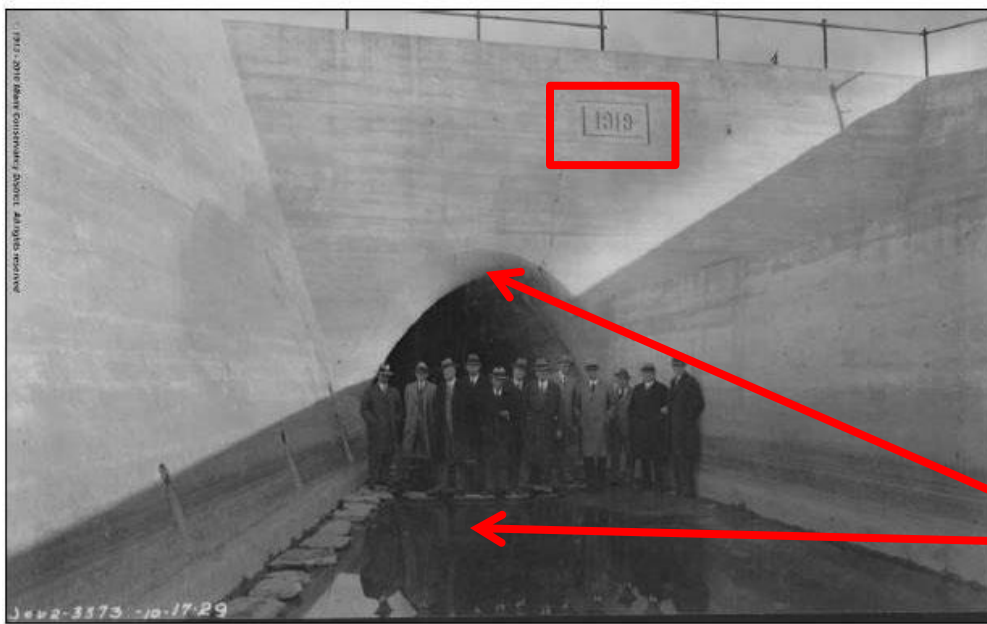
Sediment transport  
difficult to predict

Spillway overflow path

Engineered wing walls

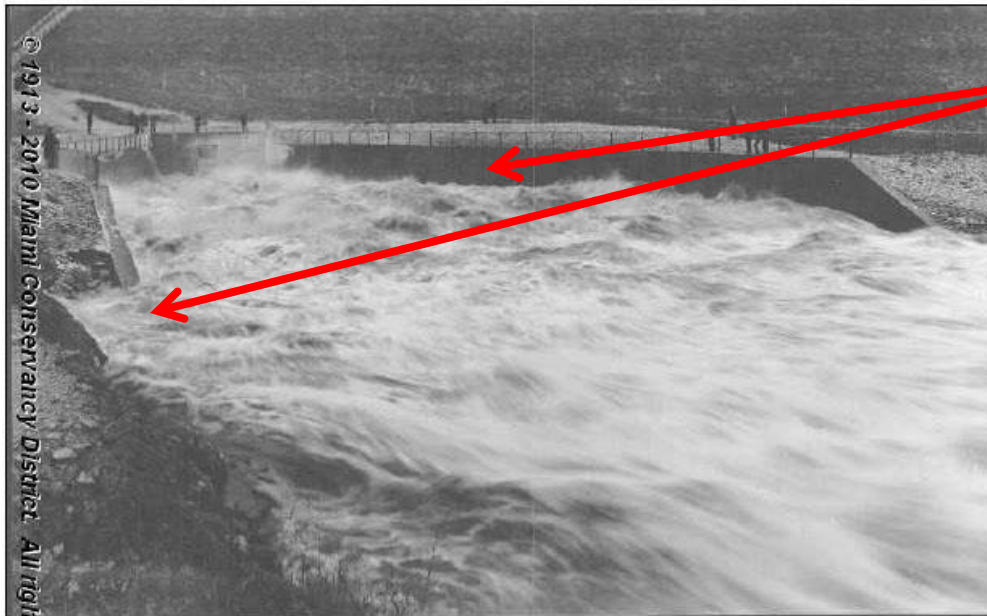
May 1984





# Englewood Dam Outlet

- The pass-through discharge outlet through Englewood Dam in 1929 (above) and during a flood event in January 1930 (lower)
- The critical elements of the five dams/detention basins were intended to function without human intervention

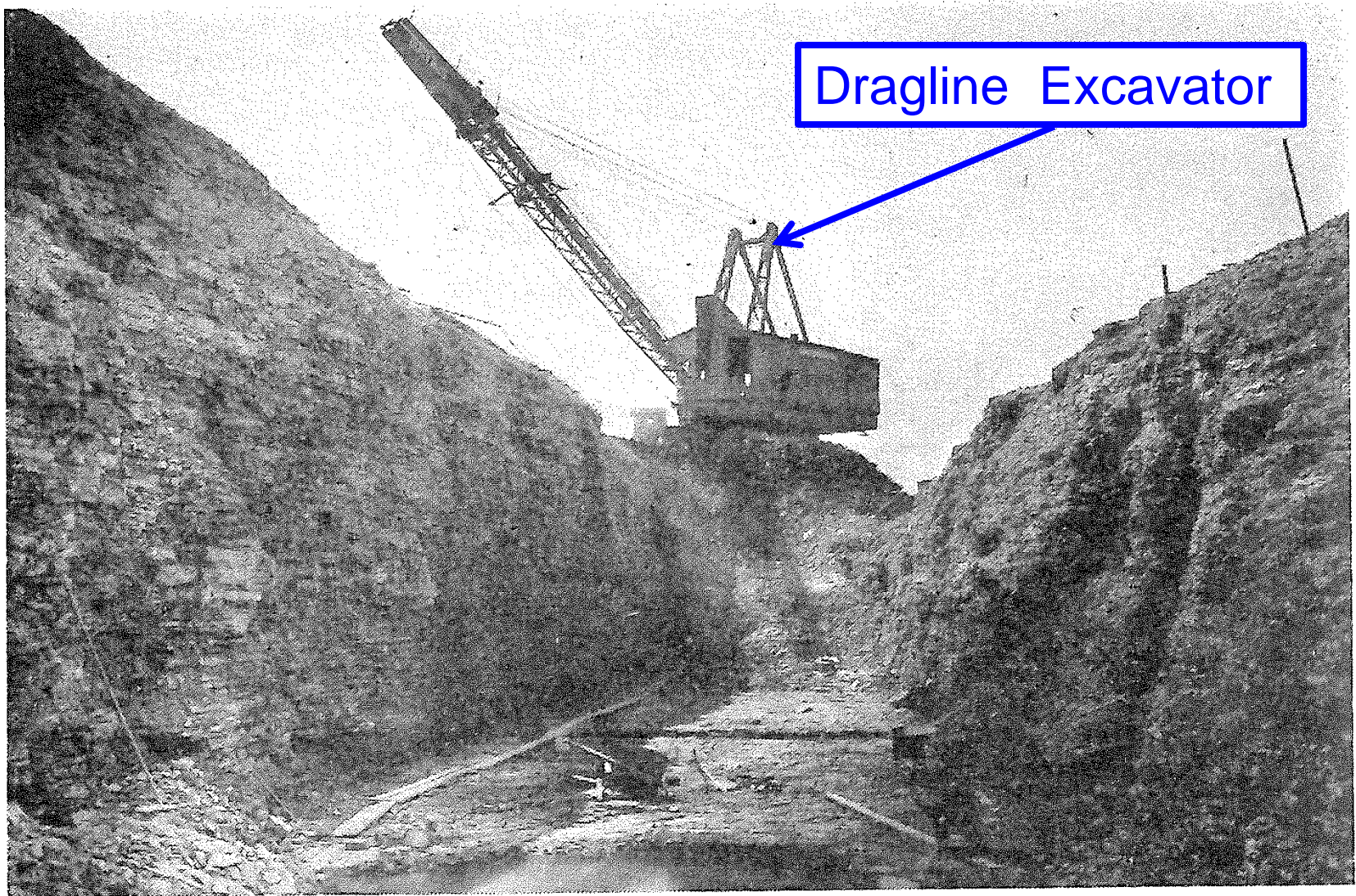




**Maximum outflow rate**

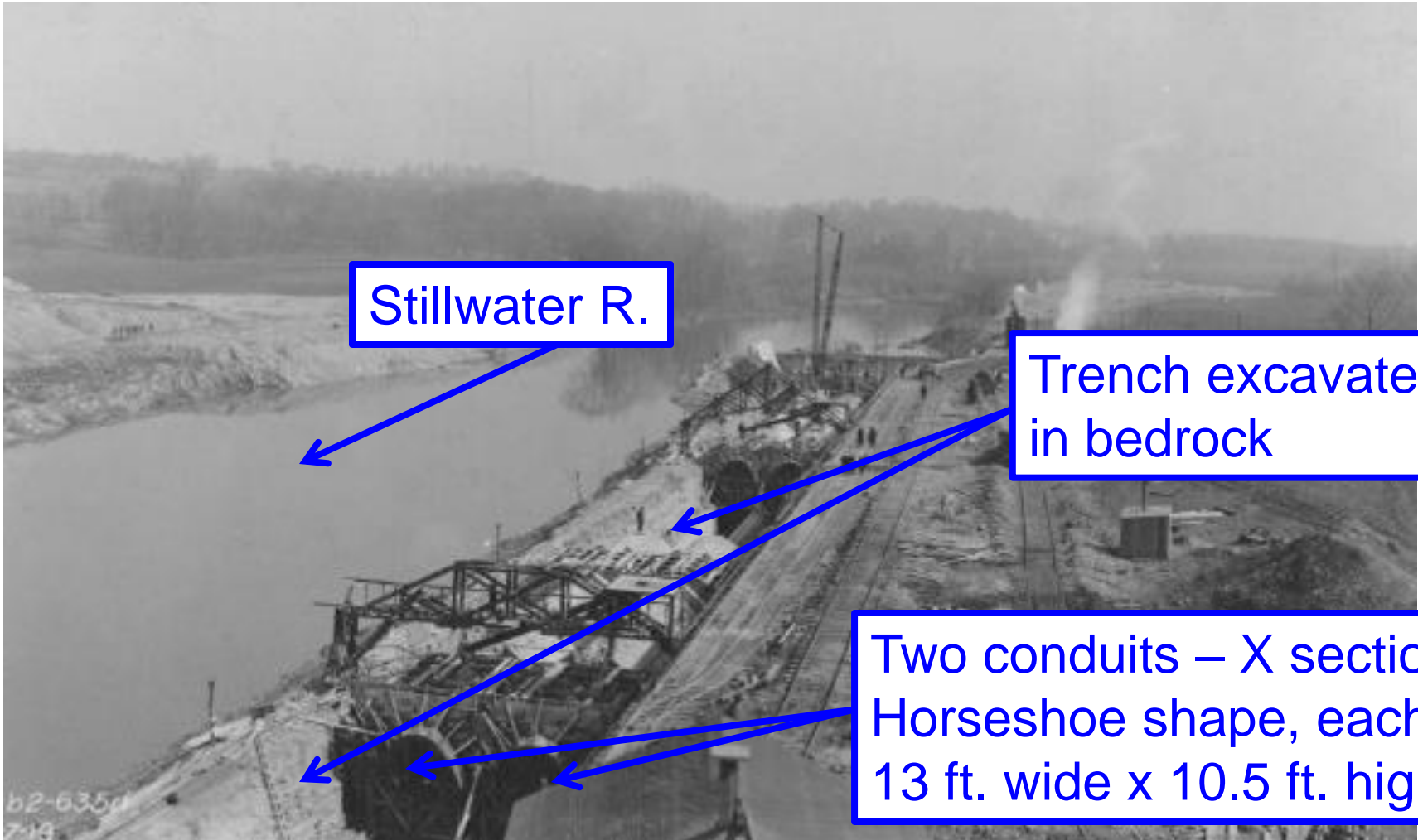
*Mary Lou Guizzo*

# Englewood Dam construction



Dragline Excavator

*Rock excavation for outlet conduits at Englewood Dam.*

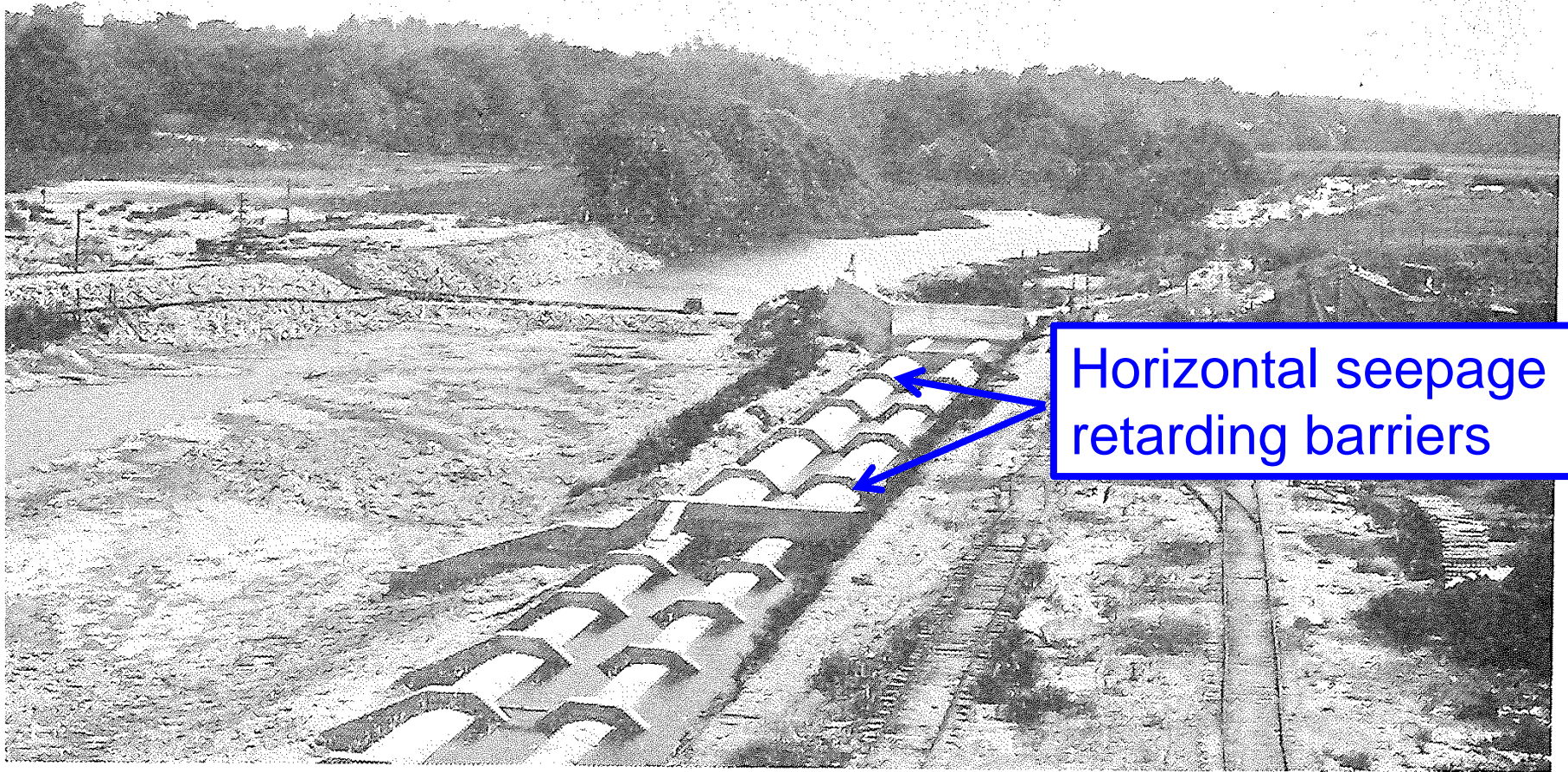


Stillwater R.

Trench excavated in bedrock

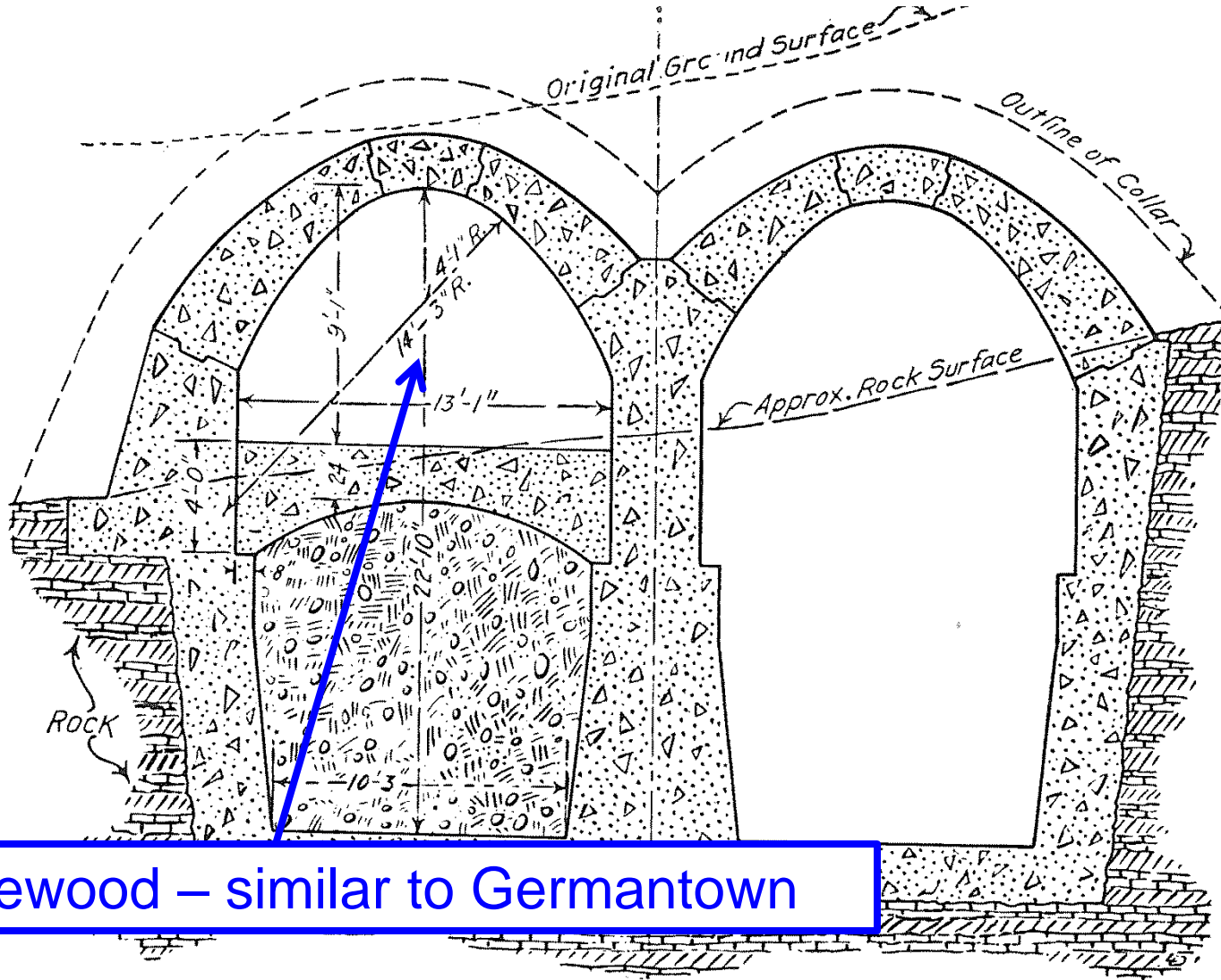
Two conduits – X section: Horseshoe shape, each 13 ft. wide x 10.5 ft. high

**Conduits at Englewood Dam under construction**



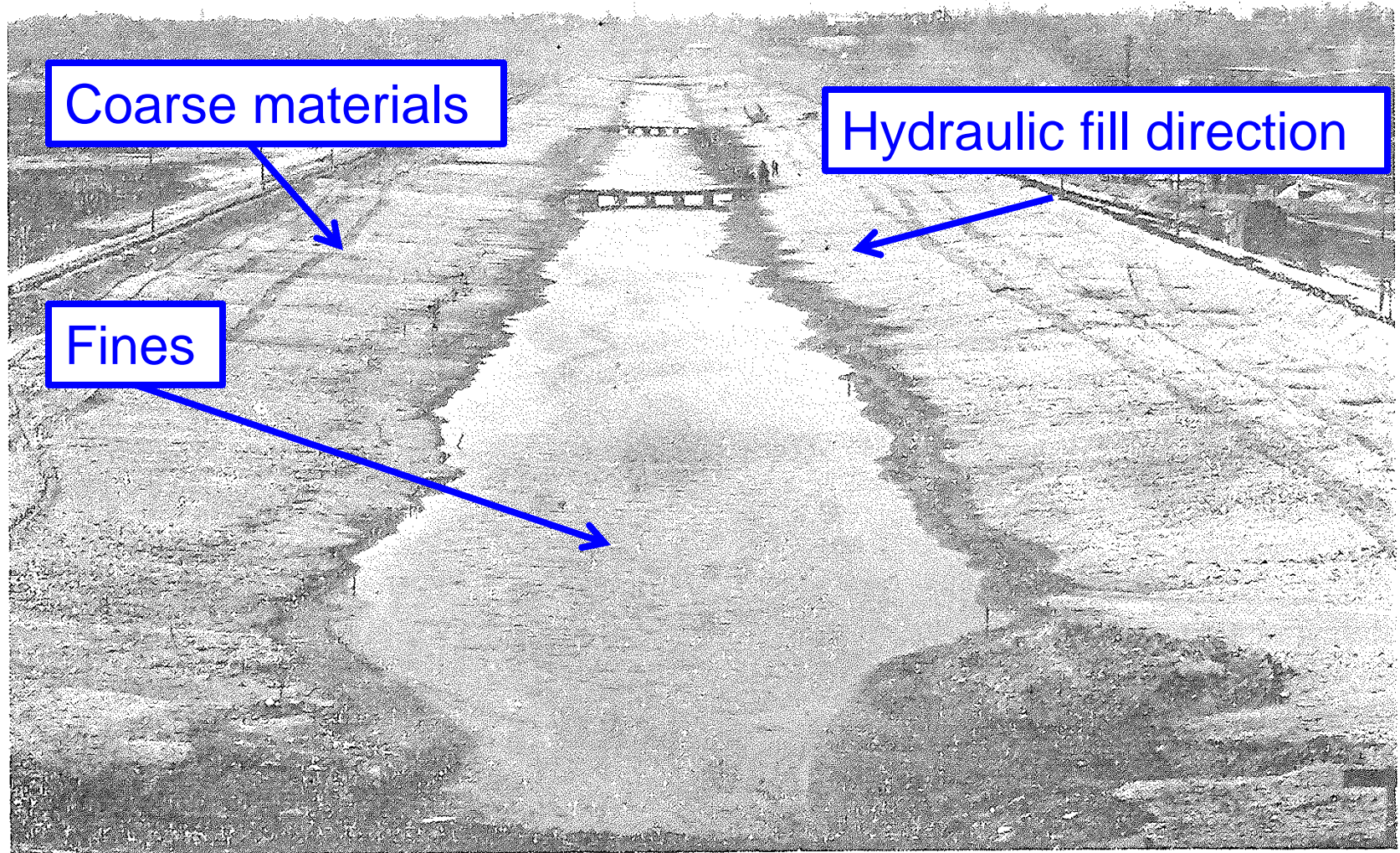
Horizontal seepage  
retarding barriers

*Conduits at Englewood Dam ready for dam to be built over them.*



**Englewood – similar to Germantown**

*Section through Germantown Dam outlet conduits. The conduit on the right shows the large-capacity opening built to safeguard the dam during the construction period. On the left is shown the final form, with restricted opening required for the proper operation of the basin.*



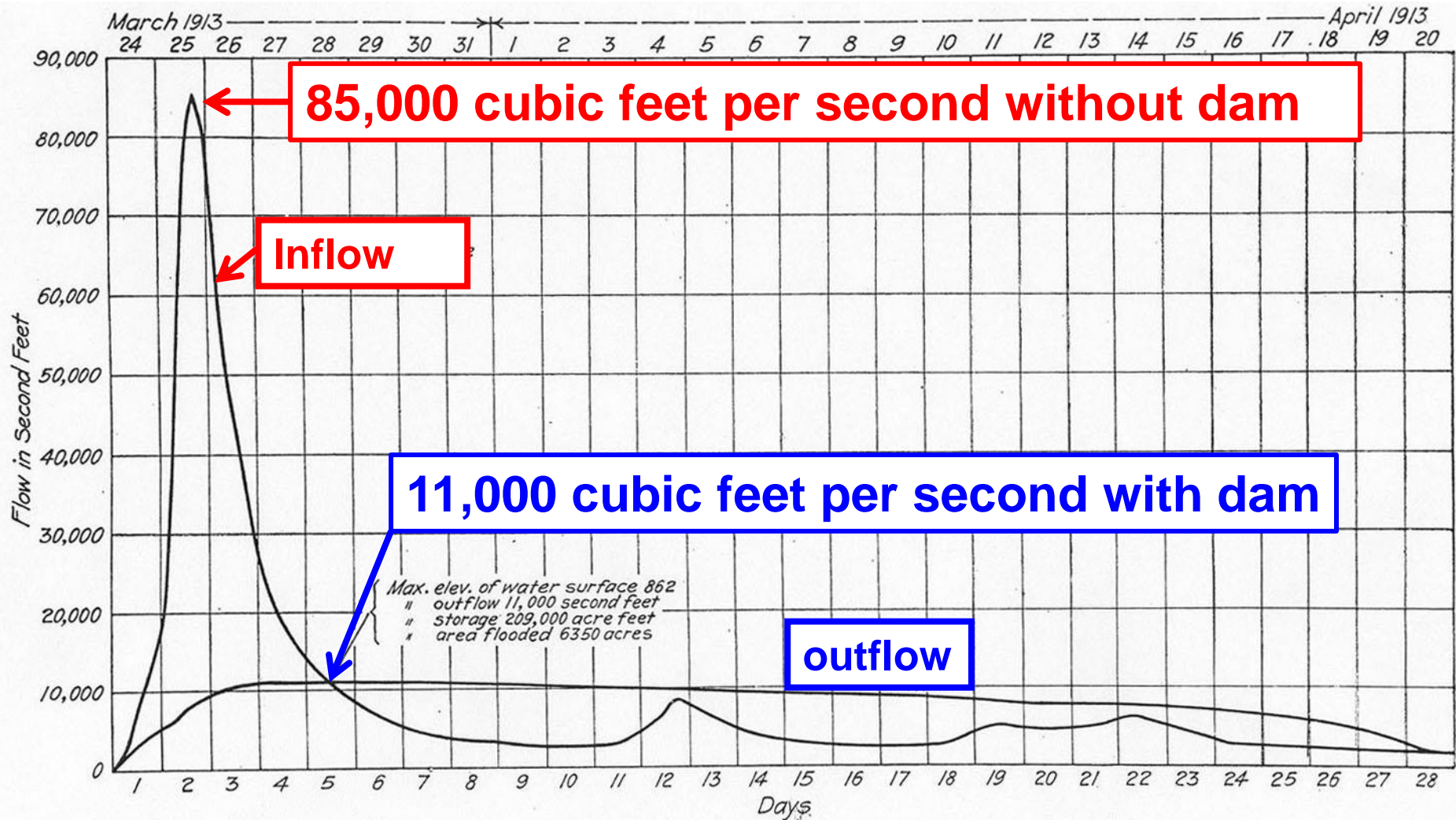
Coarse materials

Hydraulic fill direction

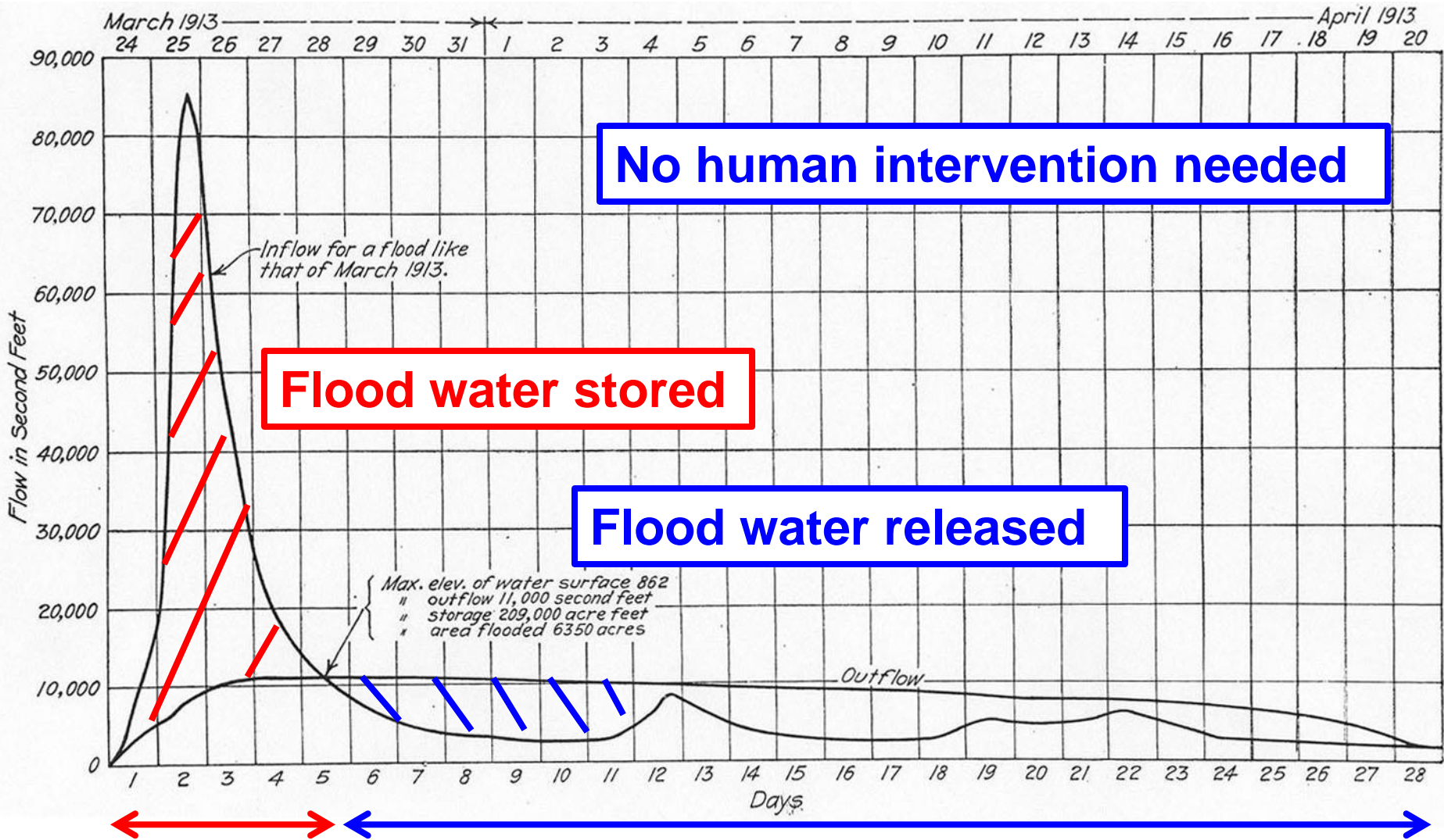
Fines

*The pool of the hydraulic fill at Englewood Dam.*

**How does a “dry dam” work?**



**Design flood peak flow reduction – Englewood Dam**



No human intervention needed

Flood water stored

Flood water released



Filling

Emptying

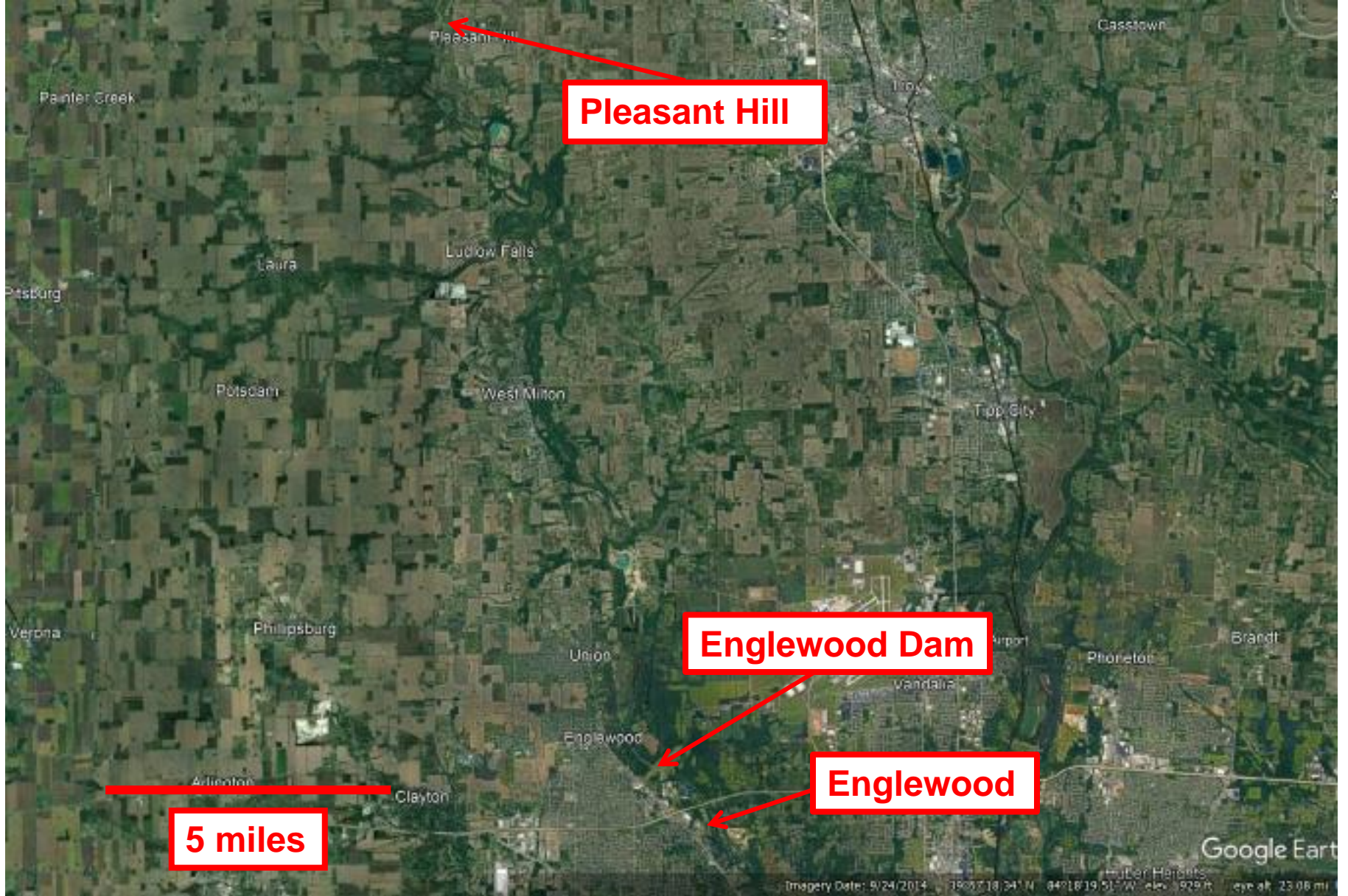
Design flood peak flow reduction – Englewood Dam

**Flood peak flow reduction – Englewood Dam**  
**January 1937**

**Inflow and outflow Stillwater River**

**Inflow measured at Pleasant Hill, Ohio**

**Outflow measured at Englewood, Ohio**



**Flood peak flow reduction – Englewood Dam**

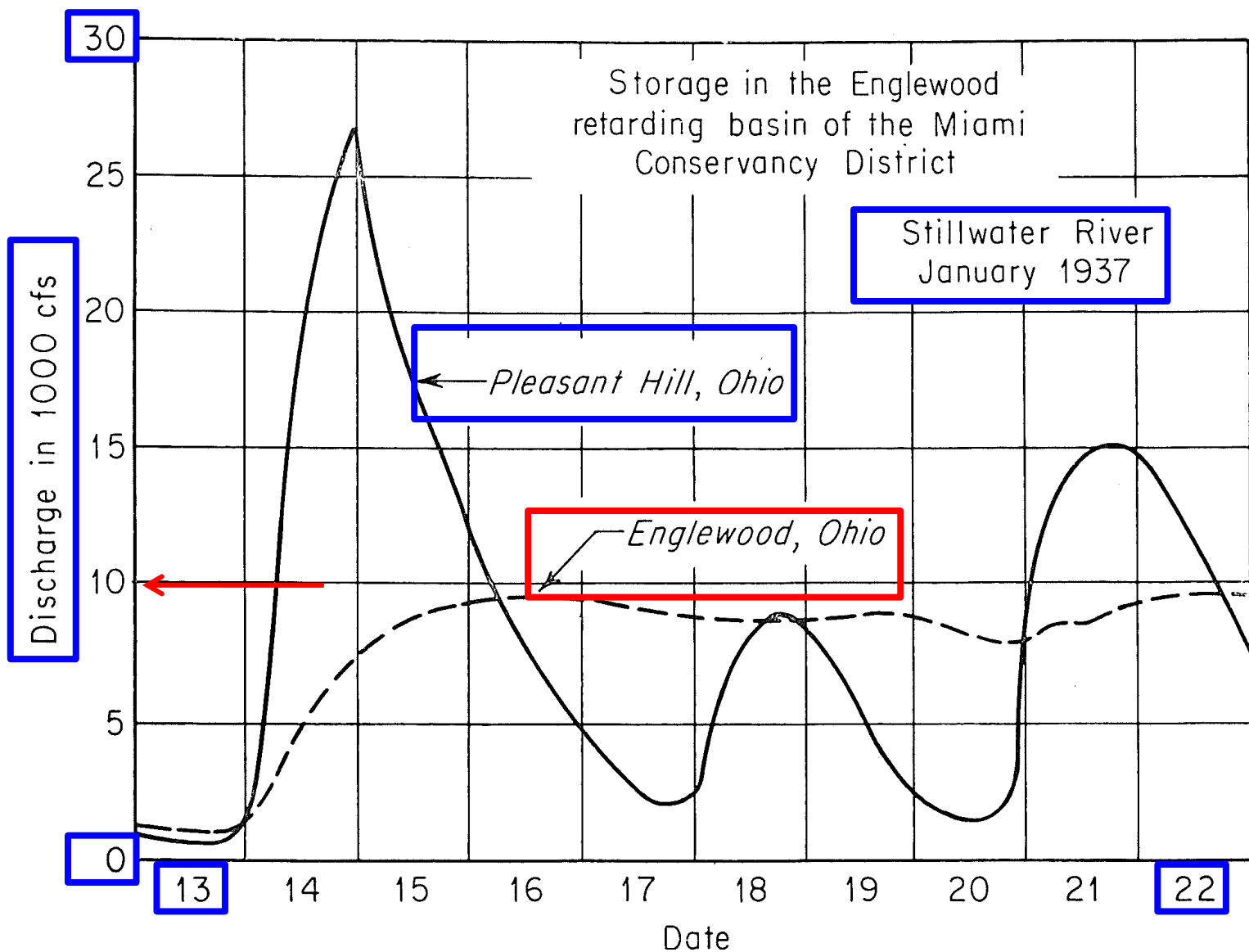


FIG. 10-5. Reduction of discharge through reservoir action, Stillwater River, Ohio.

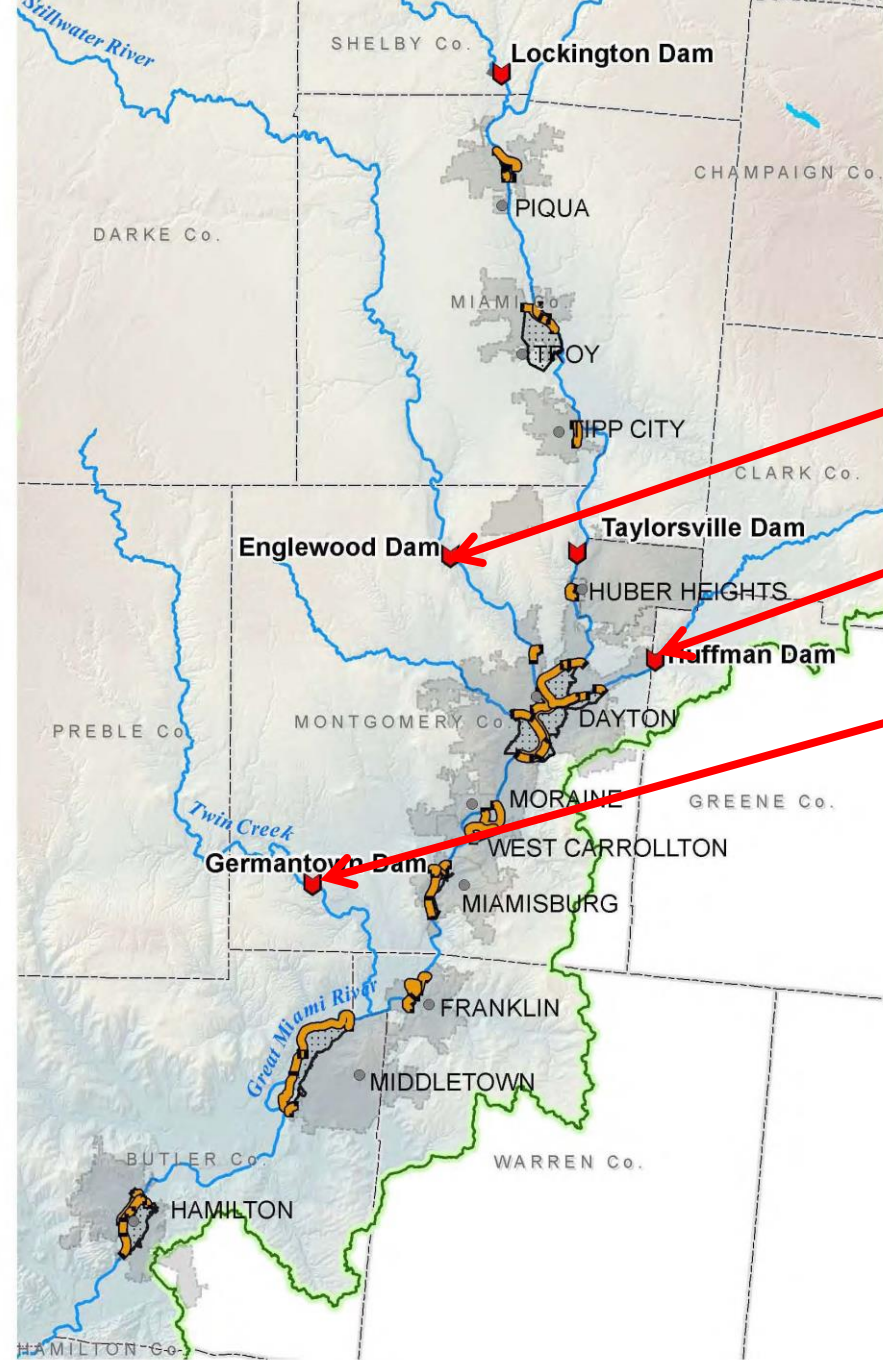
Source: Linsley, Kohler, and Paulhus, "Hydrology for Engineers, 1958

Emptying times for dams from peak design flood stage

Englewood – 28 days

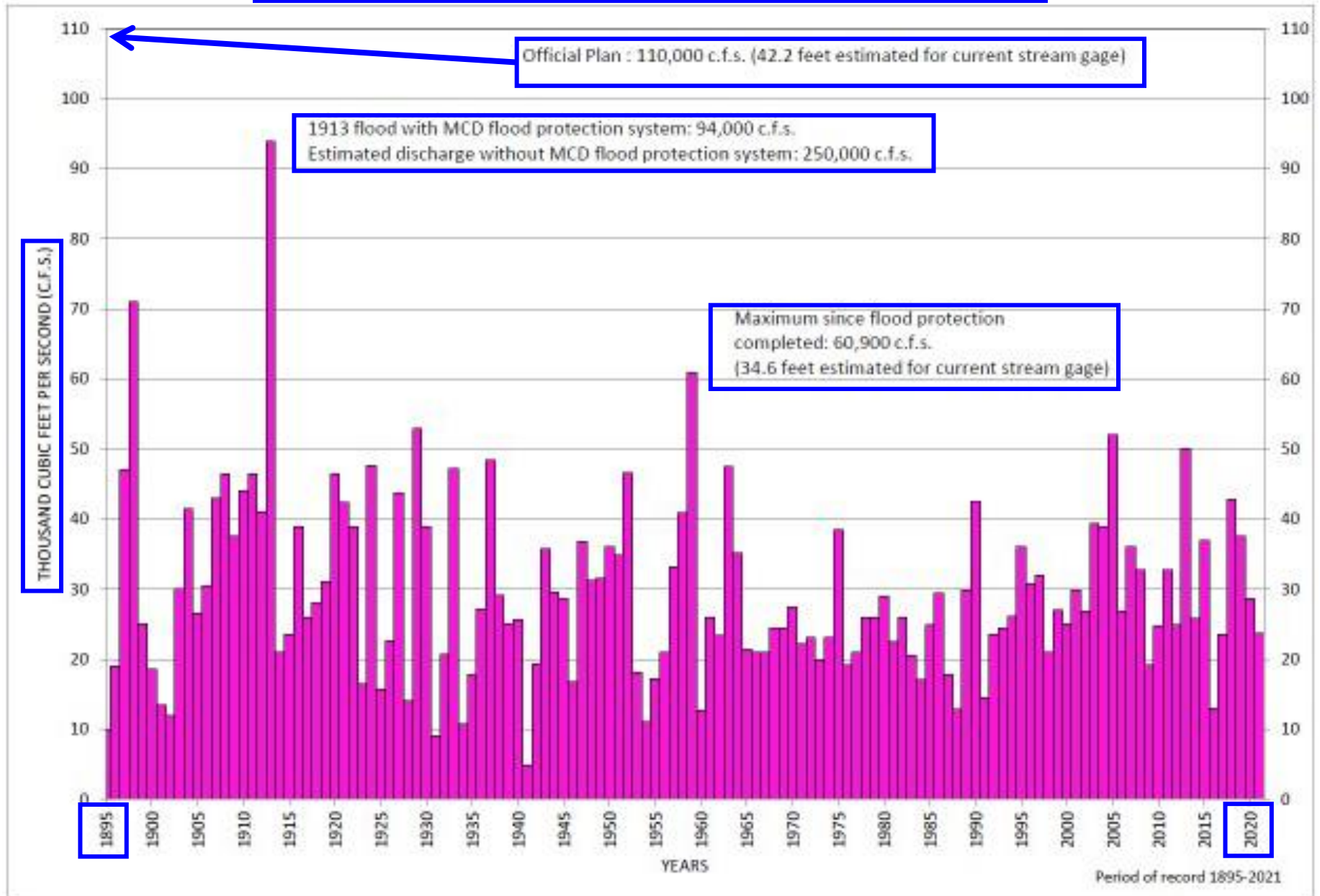
Huffman – 5 days

Germantown – 8 days



# Annual flood peak flow rate at Dayton - 1895 - 2021

Figure 12—Annual Peak Discharges of the Great Miami River at Dayton, Ohio



**The 1913 flood was the “flood of record”.**

**The facilities (levees, dams, and hydraulically efficient channels) were designed for the 1913 flood peak plus 40% additional runoff.**

**There has not been a flooding problem since implementation.**

**There is ongoing updating for dam and levee safety and repair and replacement of aged concrete.**



**Example - [Lockington Dam](#) Concrete replacement 2020 - Sunesis Construction**

# 2021 Annual Report

PROTECTING. PRESERVING. PROMOTING.



**Latest details of life-cycle system updates in annual reports**



# **2021 ANNUAL REPORT**

AND

# **REPORT OF THE CHIEF ENGINEER**

## **THE MIAMI CONSERVANCY DISTRICT**

THE AQUIFER PRESERVATION SUBDISTRICT

THE RIVER CORRIDOR IMPROVEMENT SUBDISTRICT

THE WATER CONSERVATION SUBDISTRICT

December 31, 2021

**Why is this work exceptional and inspiring?**

**First U.S. **integrated river basin** solution**

**Total community involvement**

**First U.S. **dams and levees** engineering solution**

**Much modern engineering was done here first**

The work was done under the exceptional leadership of **Arthur E. Morgan** without Federal funding.

It was path setting, innovative, and inspires.

It includes **fail-safe** and **safe-fail** features worthy of study.

The 1917 Federal Flood Act required “**Levees only**” solutions to flooding.

The **1928** Flood Act included **Dams and Spillways**.

**Project time-line:**

**Flooding and deaths – March 1913**

**Designs – 1915**

**Completion – 1922**

**Typical modern project 30 to 40 years**

**MCD detailed reports**

<https://www.mcdwater.org/resources/mcd-publications/>

<https://www.mcdwater.org/MCD-Flip/MCD-A-Flood-of-Memories-Book/>

<https://www.mcdwater.org/water-stewardship/state-of-the-water/all-about-the-great-miami-river-watershed/>

# **MCD – Additional Observations**

**Miami Valley aquifers and aquifer recharge**

**Family connection - W Burges Report 1960**

# **MCD – Additional Observations**

**Miami Valley aquifers and aquifer recharge**

**Family connection - W Burges Report 1960**

**Other notable features MCD and Dayton region:**

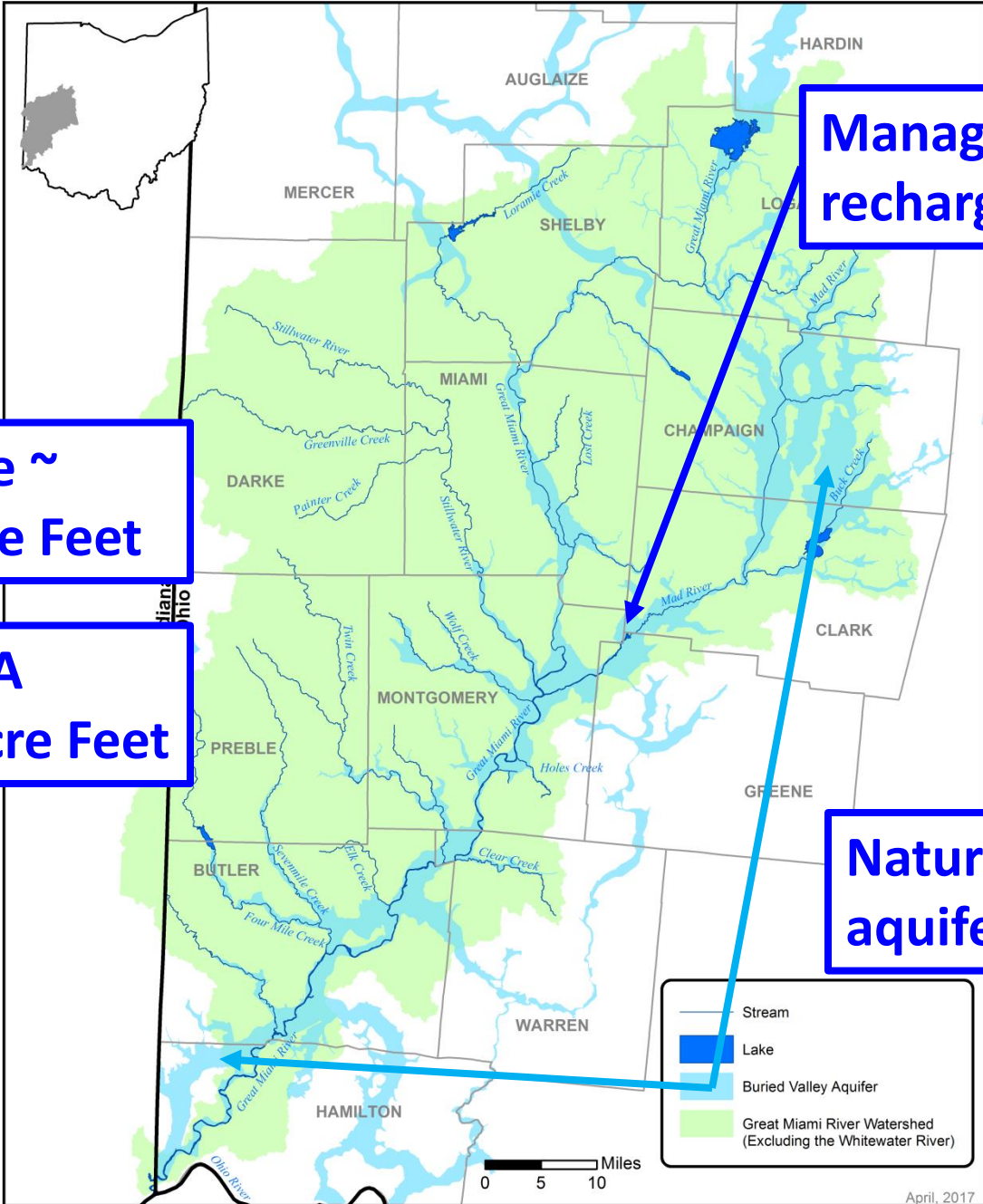
**Major aquifer system**

**Sole source supply for approx. 2.3 Million people**

**Natural recharge - stream - aquifer connections**

**Artificial recharge in Mad River basin since 1930s**

# Buried Valley Aquifer



**Managed aquifer recharge since 1930s**

**Aquifer storage ~ 4.6 Million Acre Feet**

**Shasta Dam, CA 4.55 Million Acre Feet**

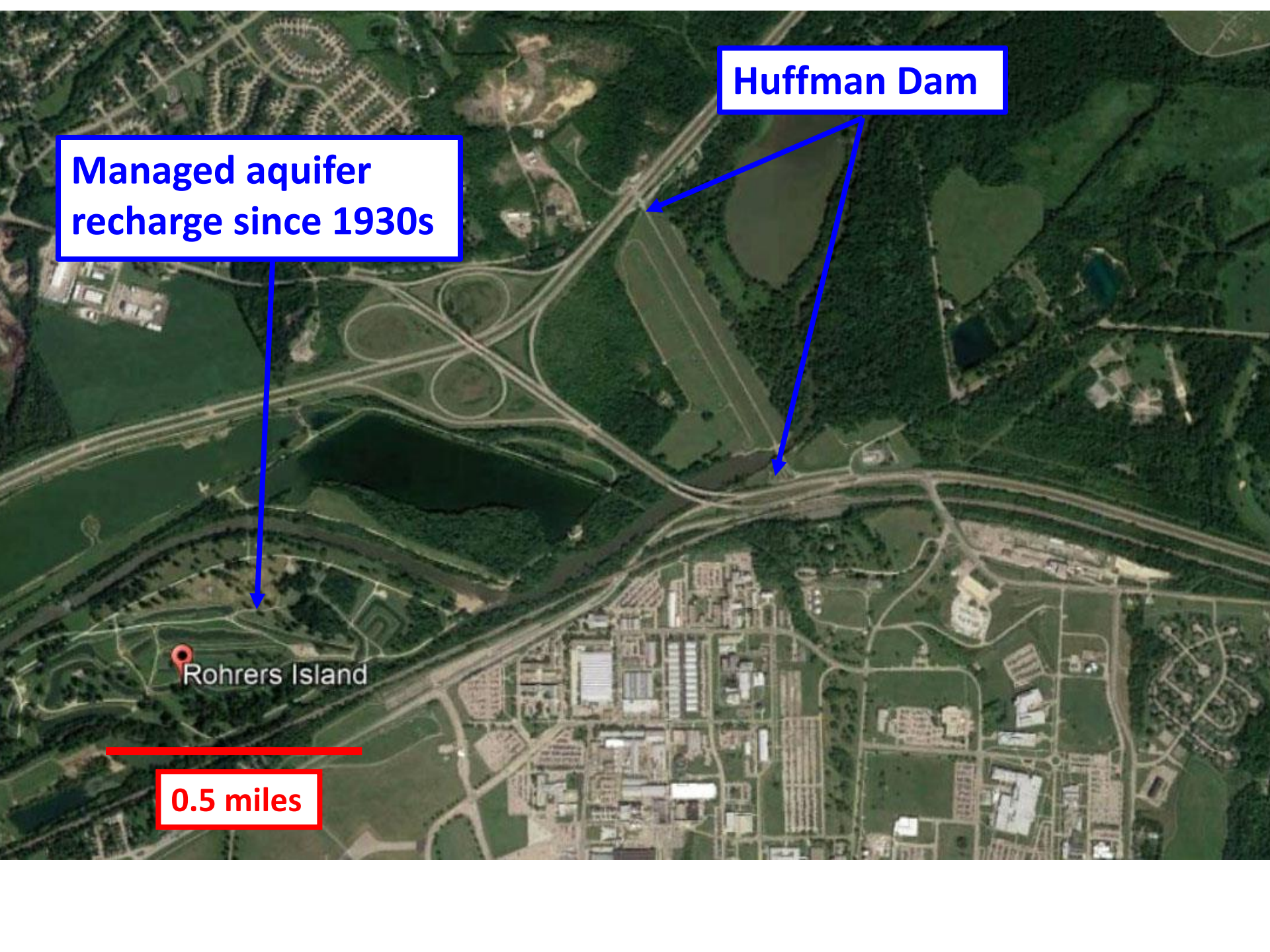
**Natural River to aquifer recharge**

**Huffman Dam**

**Managed aquifer  
recharge since 1930s**

Rohrers Island

**0.5 miles**





GATEWAY

Huffman MetroPark

Mad River

Wright Brothers Memorial

Mad River

Wright Patterson Air Force Base Area B

Google Earth

0.2 miles

Imagery Date: 9/23/2019 39°47'54.43" N 84°06'11.10" W elev 0 ft eye alt 14882 ft

# **MCD – Additional Observations**

Miami Valley aquifers and aquifer recharge

**Family connection - W Burges Report 1960**

SOME ASPECTS OF

# CITY GOVERNMENT

AND OTHER

## PRACTICES OVERSEAS

Report by

W. BURGESS, A.A.S.A., A.L.C.A., L.G.A.

Town Clerk.

CITY OF NEWCASTLE, N.S.W.

1960

AUCHMUTY  
YELLOW STACK

**My Dad:**

**Findings from  
a 6-month  
world study  
tour in 1960.**

**I was 16, Dad  
was 44**

**I read the  
report in **April**  
**2018****



**W. C. (Bill) Burges (1916 – 2002), circa 1960**

**I did not know why Dad included Dayton in his study tour.**

**It became clear after I read his report.**

**Dayton ... . In 1913 it became the first city in the United States with a population over 8,000 to adopt the Council-Manager form of government.**

**The City of Dayton is located on a flood plain and it was the result of severe flooding and subsequent devastation in 1913 which led to the then new form of Council-Manager city government being adopted to expeditiously and systematically restore and manage the city.**

**At that time also, the “Miami Conservancy District” was formed, about which I will report separately, and as a result of the work of the Conservancy District, Dayton is now safe from future flood-rains.**

From page 110: “Some Aspects of City Government and Other Practices Overseas”, Report by, W. Burges, Town Clerk, City of Newcastle, N.S.W., 1960, p221.

**Sadly, I have not found Dad’s report on the MCD.**

# **Summary observations from personal experience and studying excellent water resources engineering works**

**Make sure that there is a “captain of the ship”. The captain has full knowledge of the operation and delegates.**

**Arthur Morgan was an exceptional “captain of the ship”. He had detailed understanding of every aspect of the flood protection scheme.**

**He and colleagues hired the best engineers they could find to do this innovative work.**

The establishment with the full engagement of the community of the “Miami Conservancy District” and its **governing structure** guaranteed there would be no loss of “**institutional memory**” and ensured “**life cycle**” engineering and societal engagement.

The "District" is overseen by its **chief engineer, board of directors** and **board of (world class) consultants** who meet in Dayton for "five-year" inspection tours.

**How do we replicate the spirit of Morgan and his approach?**

**In addition to a “ship’s captain”**

- **Seek out several wise colleagues 30+ years older including retired professionals to serve as mentors; engineering mistakes are repeated about every 30 years.**
- **Invite colleagues to help you think of all ways that your design or system could possibly fail and the societal consequences.**
- **“Hope” is not a strategy!**

**Epilogue:**

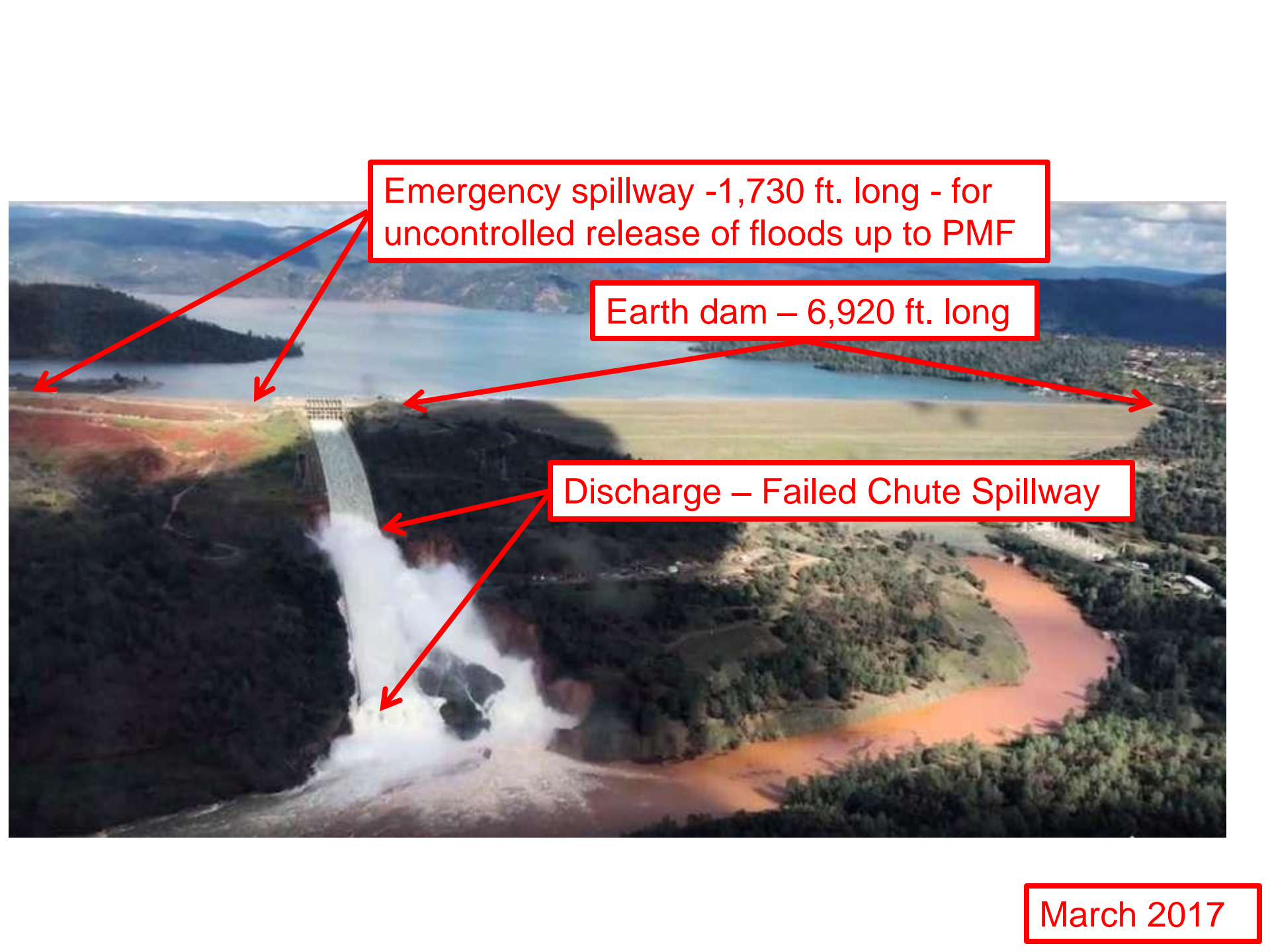
**Oroville Dam chute spillway failure, February 2017**

**An example of the importance of loss of “institutional memory”**

**Failure of the spillway and severe damage from flow over the emergency spillway at Oroville Dam, California, the most important reservoir in the California State Water Project, in February 2017**

**The January 2018 Independent Team Forensic Report highlights the failure to consider full “life-cycle” design and maintenance.**

**There was no oversight of the system of comparable robustness to that for the MCD**



Emergency spillway -1,730 ft. long - for uncontrolled release of floods up to PMF

Earth dam – 6,920 ft. long

Discharge – Failed Chute Spillway

March 2017



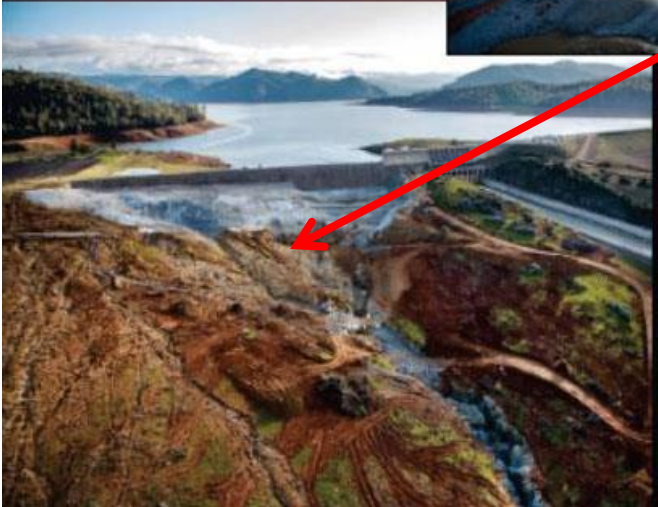
**Damage from use of emergency spillway**

**March 2017**

**INDEPENDENT FORENSIC TEAM REPORT  
OROVILLE DAM SPILLWAY INCIDENT**



Cost of replacement of spillway 2017-2018 and stabilization below emergency spillway – 2018, \$1.2B (DWR Feb. 2021)



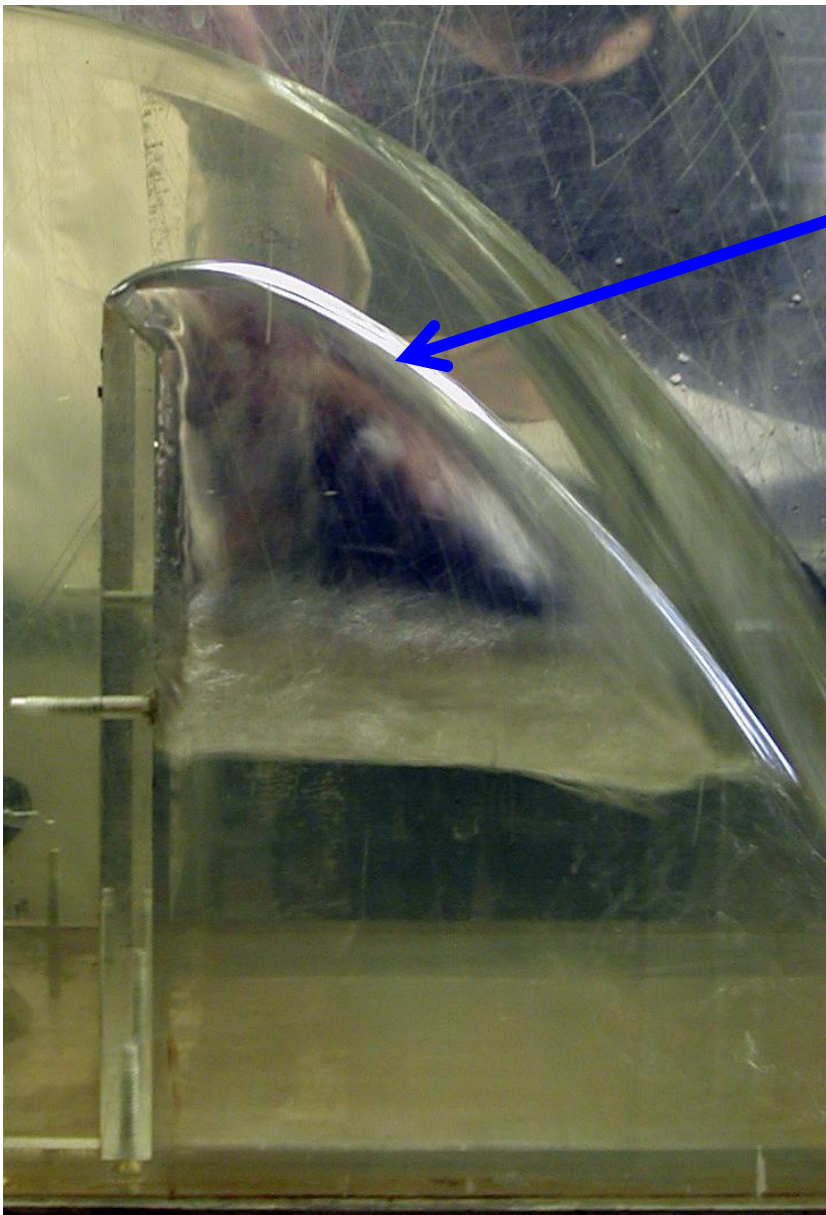
**JANUARY 5, 2018**

**Questions?**



Major thanks to [Sylvia](#) who insists I refresh my field hydrologic observation skills.

High point above Iceline Trail, Yoho National Park, [9-17-2022](#). [Takkakaw Falls](#) is behind and to the right (not shown).



**Sharp crested weir -  
free “Nappe”**

**Pressure is atmospheric**

**Ogee design emulates  
the free nappe to avoid  
negative pressures at  
water - weir interface**

**See pages 365-376 - U.S. Bureau of Reclamation, Design of Small Dams, Third Edition, Denver,  
Colorado, 1987, for details of discharge over an uncontrolled Ogee Crest**

## **Two Oroville Spillway webinars:**

### **Physical Aspects of the Oroville Dam Incident**

**<https://www.youtube.com/watch?v=3JygTm8iiWQ>**

**March 5, 2018, 2:00 PM EST**

**John W. France, PE, D.GE, D.WRE; Vice President, AECOM, Independent Forensic Team Leader**

### **Lessons for Dam Safety from the Oroville Dam Incident**

**<https://www.youtube.com/watch?v=YjgugklfwWQ>**

**March 14, 2018, 2:00 PM EST**

**Stephen J. Rigbey, Director Dam Safety at BC Hydro, Independent Forensic Team member**

**Independent Forensic Team Report Final 01-05-18.pdf 584 p**

**<https://damsafety.org/sites/default/files/files/Independent%20Forensic%20Team%20Report%20Final%2001-05-18.pdf>**

# **Access to the Technical Reports of the MCD**

Arthur Morgan and colleagues published **Ten** comprehensive **“Technical Reports”** between **1917** and **1922**.

The reports describe some of the best **scientific hydrology** and **hydrologic engineering** work that has been done.

## **Technical reports of The Miami Conservancy District**

**Available at:**

**<https://depts.washington.edu/sjbx/>**

**Download file "MCD Reports.zip"**

There are ten reports starting in 1917 and ending in 1922. There is an updated version of Report V (Rainfall) published in 1936. I did not know about this report until I requested all the reports from our UW Library. I scanned in its entirety the 1936 report (it is the largest file). The other ten reports were all scanned initially by Google. I found numerous badly copied, unreadable, and missing pages (particularly fold out figures). I copied and replaced such pages in all the reports. I was restricted to copying from bound copies of the reports hence a few pages are a bit out of alignment. The pages I scanned are all at 300 dpi. I found this necessary to ensure that dimensions on figures etc., were readable.

I have also included scans of two figures and a location map. I do not know from which report they were extracted; my source was pages at the end of a single bound copy of reports 1-V.

I have also included a copy of a 1928 paper by Arthur Morgan. That paper provides essential background about how he located his top engineers and their experience coming to the Miami Valley flood problem.

## **Reading Guide - Extreme Flood Issues and System Design:**

- 1. Burges-Water Systems Planning-ASCE-WRPM-1979 pages 98-100 for a brief coverage of The Miami Conservancy District flood mitigation work.**
- 2. “Storm Rainfall of Eastern United States - The Engineering Staff - Miami Conservancy District Technical Reports Part V, 1917” for investigations to determine major flood producing rain.**

**Recommended initial reading: Chapter XI (page 241) and then Chapter XII (page 268).**

**There was a follow up to Report V published in 1936 (“Storm Rainfall of Eastern United States - The Engineering Staff - Miami Conservancy District Technical Reports Part V, Rev 1936-sjb”) that included 20 more years of data. See: Chapter 1 pages 1 - 5.**

- 3. “Hydraulics of the Miami Flood Control Project - Sherman M. Woodward - Miami Conservancy District - Technical Reports Part VII, 1920” for details of the actual design. Most notable are Chapters XII and XIII. This was exceptional water resources engineering.**

Report	Pages
The Miami Valley and the 1913 Flood - Arthur E. Morgan - Miami Conservancy District - Technical Reports Part I, 1917	123
History of the Miami Flood Control Project - C. A. Bock - Miami Conservancy District - Technical Reports Part II, 1918	193
Hydraulic Jump and Backwater Curves - Sherman M. Woodward - Miami Conservancy District - Technical Reports Part III, 1917	123
Calculation of Flow in Open Channels - Ivan E. Houk - Miami Conservancy District - Technical Reports Part IV, 1918	303
Storm Rainfall of Eastern United States - The Engineering Staff - Miami Conservancy District - Technical Reports Part V, 1917	311
Contract Forms and Specifications - The Engineering Staff - Miami Conservancy District - Technical Reports Part VI, 1918	188
Hydraulics of the Miami Flood Control Project - Sherman M. Woodward - Miami Conservancy District - Technical Reports Part VII, 1920	351
Rainfall and Runoff in the Miami Valley - Ivan E. Houk - Miami Conservancy District - Technical Reports Part VIII, 1921	241
Accounting and Cost Keeping - F. L. Cavis - Miami Conservancy District - Technical Reports Part IX, 1922	109
Construction Plant, Methods and Costs - Chas. H. Paul - Miami Conservancy District - Technical Reports Part X, 1925	433
Storm Rainfall of Eastern United States - The Engineering Staff - Miami Conservancy District - Technical Reports Part V, Rev 1936	362

**Arthur Morgan had an extensive knowledge of flood hydrology - see, e.g.**

**Discussion by Arthur Morgan (pages 618 - 621) of paper by W. B. Fuller, Flood Flows, ASCE Transaction Paper 1293, 1914**

