The Legend Drug Act
And
Electronic Prescriptions
Chapter 69.41 RCW
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Legend Drug Act Objectives
✦ The student shall be able to discuss the State Legend Drug Act that determines how prescription drugs may be prescribed, distributed, and dispensed in WA.
✦ The student shall be able to recognize who may legally prescribe and dispense drugs

Why have a State Legend Drug Act?
✦ Without a state law to determine which drugs require a prescription, we would have to rely on federal prosecutions for prescription drug violations that occurred within the state.
✦ It provides a convenient way for the law to cover all professions rather than having to change each profession’s practice act.

Legend Drug Act Objectives
✦ The student shall be able to determine the requirements for drug product substitution
✦ The student shall be able to understand the requirements of the preferred drug list for State sponsored Rx programs
✦ The student shall be able to understand the requirements for electronic prescriptions.
**69.41.010 Definitions**

+ Essentially the same as 18.64 RCW BUT NOTE:
  
  (11) Practitioner: this lists **most but not all** of the persons who may legally prescribe OR administer legend drugs.
  
  + Also includes which out of state persons may legally prescribe.
  
  + (See 69.50.101 RCW for controlled substance Rx authority.)

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**69.41.020 Prohibited Acts**

+ Legend drugs may only be purchased, dispensed, administered in accordance with this chapter!
+ Violations of Legend drug Act
  
  + Obtain, procure, etc by:
    
    + a. Fraud, deceit, misrepresentation
    
    + b. Forgery, alteration of Rx or written order
    
    + c. Concealment of material fact
    
    + d. False name or address

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**69.41.020 RCW cont.**

+ 2. False information to practitioner to obtain drug is not a “privileged communication”.
+ 3. No willful false statement in Rx, order, report, or record.
+ 4. A person may not falsely assume title of Mfr, Whl or Practitioner to get drugs
+ 5. Can’t make or utter false or forged Rx or other written order.

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**69.42.020 RCW cont.**

+ 6. No false or forged label on legend drug
+ 7. May not willfully fail to maintain records required by:
  
  + Sec 042 - Mfr, Whl, Phcy, Practitioner
  
  + Sec 270 - Duplicate requirement
69.41.030 RCW

- Unlawful to sell, deliver, possess legend drug EXCEPT on order or Rx of MD, DO, etc.
- Possession etc. OK for Mfr., Whl. or their employees or Practitioner in course of profession or common carrier in course of employment
- Family planning clinic may dispense commercially packaged OC’s prescribed by practitioner. (May not break open a package to dispense ECP.)

69.41.040 RCW

- Prescription Requirements:
  - Legitimate medical purpose incl. research
  - Authorized prescriber
  - NOT Rx if issued to Rx abuser or NOT in course of professional treatment
  - Violation if RPh fills & knows or should have known it was not valid Rx

69.41.040 RCW

- Violation if RPh fills & knows or should have known it was not valid Rx. Examples:
  - Rx with typist’s white out covering “Ampicillin” now says “Percodan”
  - Morphine Rx’s hidden in drawer not in Rx file
  - RPh who allowed forger to “practice writing Rx’s in the Pharmacy until they were good enough to pass.

69.41.042 RCW Records

- All licensees must maintain records to account for receipt and disposition of legend drugs.
- Records must be available for inspections by the board or representatives
- Records must be maintained for 2 years
- NOTE: 69.41.270 duplicates this section
**69.41.044 RCW Confidentiality**

- Certain records are exempt from public disclosure law (42.17 RCW)
- Mfr., rep of mfr, whl, phcy, practitioner
- This section does not restrict investigations or proceedings of board. But, board must comply with 42.17 RCW.

**Chapter 42.17 RCW public disclosure of records**

- Most public records possessed by the State are available upon request.
- However there are over 56 separate EXEMPTIONS (See 42.17.313(a) thru (ddd))

**Chapter 42.17.301 RCW Exemption from public disclosure of records**

- (d) Specific intelligence information of law enforcement & disciplinary boards
- (f) Test questions
- (l) Library records
- (w) SSN, residence, & residence phone of DOH licensees
- (x) Info. Obtained by BOP 69.45.090 drug samples info. From drug mfrs.

**Chapter 42.17.301 RCW Exemption from public disclosure of records**

- (y) Records, reports, info obtained by BOP under:
  - 69.41.044 – Mfr, wholesaler, phcy, practitioner
  - 69.41.280 – refers to above records
  - 18.64.420 – records from nonresident pharmacies
Chapter 42.17.301 RCW Exemption from public disclosure of records

(be) Information & documents created by/for quality improvement committees of hospitals and Peer Review Committees under 4.24.250 RCW

69.41.050 RCW Labeling by a practitioner

+ Prescriber
+ Directions for use
+ Name of drug* (brand or generic)
+ Strength*
+ Name of Patient
+ Date
+ *May omit

69.41.060 RCW Search & Seizure

+ Sworn complaint
+ Judge issues warrant
+ Any peace officer
+ Serve warrant
+ Search premises
+ Seize drugs, equip, etc
+ Report back to judge

69.41.062 RCW Landlord

+ If violation at rental property, law enforcement
+ 1. Identify landlord
+ 2. Notify landlord
+ (keep in mind if you plan to be a slumlord later in life)
69.41.070 RCW Penalties

- Penalties range - misdemeanor to felony
- 1. Obtain by fraud etc. = felony
- 2. Sale, delivery, intent to deliver = felony
- 3. Possession only = misdemeanor
- 4. Filling false Rx = felony
- 5. Practitioner labeling = misdemeanor
- 6. Practitioner - Steroids = Disciplinary action

69.41.070 RCW Penalties cont.

- 8. Steroids
  - Possession < 200 tabs or 8 x 2 cc = misdemeanor
  - Possession > 200 tabs or 8 x 2cc = felony
- NOTE: Now steroids are controlled substances so this subsection should be repealed. Prosecutions will be under 69.50 RCW.

69.41.075 RCW Rules & List

- Board of pharmacy to make rules
- Board to identify legend drugs - consider:
  - Toxicity
  - Potential for harmful effects
  - Method of use
  - Collateral safeguards necessary for safe use
- MUST classify as legend IF need practitioner supervision for safe use
- May use commercial list (see 246-883-020)

69.41.080 RCW Animal Control

- Humane Societies & Animal Control Agencies may be permitted to use certain legend drugs to sedate animals prior to euthanasia or for chemical capture.
- See WAC 246-886 for rules & list of Rx BUT note that Ketamine is now a CS – will be deleted from the rules shortly
- See also WAC 246-887-050 for rules re: use of Pentobarbital for euthanasia.
**69.41.100 RCW Substitution**

- Legislative intent section
- Patients should receive safe, therapeutically effective drugs at most reasonable cost consistent with high quality drug standards.
- 1977 Legislative Session

**69.41.110 RCW Substitution**

- Definitions:
  - 1. Brand name = proprietary or trade name
  - 2. Generic name = official title in USP or a formulary (See USAN a USP-FDA function)

**69.41.110 RCW Substitution**

- Substitute to dispense drug with prescribers authorization
- Therapeutically equivalent drug to that Rx’d
  - MUST be identical base or salt
- BUT with prior consent of Rx’er need NOT be identical (Therapeutic Substitution)
- Therapeutically equivalent = same efficacy & toxicity when administered in same dosage regimen

**69.41.120 RCW Substitution**

- Instructions re: Substitution, Form of Rx
- All Rx’s must contain instructions re: sub.
- If written then two line Rx form
  - Dispense as Written on Right side
  - Substitution Permitted on Left side
- If out of state Rx follow Rx’er instructions
- If oral Rx prescriber must tell RPh sub or no sub
- If substitute RPh must ID drug disp, on Rx file copy
69.41.130 RCW Savings pass on

- Patient may request Brand name drug otherwise RPh MUST substitute if prescriber signs on substitution permitted line
- If doc signs DAW can’t honor patient request for generic

69.41.130 RCW Savings pass on, cont.

- If substitute must use product that has less wholesale cost than brand and pass on 60% of the savings to the purchaser.

69.41.140 RCW Min. Mfg. Standards.

- May NOT substitute a company’s drug unless manufacturer meets minimum standards
  - FDA Quality Control Standards
  - Comply with FDA rules
- In 1970’s some generics were problematic – no longer seen as a problem BUT if imports are allowed this could be an issue again!

69.41.150 RCW Liability Generic or PDL Prescribing or dispensing

- Prescriber NOT liable for side effects or adverse effects related to DPS
- Pharmacist assumes NO greater liability than for brand product
69.41.160 RCW Signs

- Pharmacy must post VISIBLE sign
- "Under WA law an equivalent but less expensive drug may in some cases be substituted for the drug prescribed by your doctor...
- only with consent of doctor
- consult your doctor or pharmacist for info.

69.41.170 RCW Coercion of RPh

- Unlawful for employer to coerce (see 9A36.070 RCW) a pharmacist to substitute or dispense a generic drug.
- Violation is misdemeanor
- BOP has never had such a case

69.41.180 RCW Rules

- Board of Pharmacy to adopt rules
- may include list of
  - Therapeutically equivalent or
  - Non-therapeutically equivalent drugs
- i.e., Positive or Negative Formulary
- NOTE: Neither has been adopted
- See also WAC 246-899

WAC 246-899 Drug Product Substitution

- Dispensing responsibilities
  - Oral Rx - note on Rx if substituted
  - ALL Rx’s note what product was dispensed
- Criteria for DPS
  - Federal Agencies, Compendia, Rx Mfrs.
  - Scientific resources, “Orange Book”
**Drug Product Substitution rules, cont.**

- Products must meet federal standards (Problem-substandard generics in 1970’s)
- Out of state prescriptions
  - Honor instructions of prescriber
  - If not clear - may only substitute if familiar with that state’s laws, or get information on state subs. laws, or call prescriber for permission to substitute

**69.41.190 RCW Preferred drug substitution**

- New law chapter 29 laws of 2003
- Establishes Preferred Drug List (PDL) for state sponsored Rx programs (Medicaid, L&I, Uniform Medical Plan (State employees health plan))
- Pharmacists are performing therapeutic interchange (substitution) for selected drugs on the PDL
- Program started on 3/01/2004

**69.41.190 RCW Preferred drug substitution**

- Any RPh filling a Rx under state program shall substitute a preferred drug for a non-preferred drug unless the *endorsing practitioner* has indicated DAW or if the Rx is for a refill of:
  - Antipsychotic, antidepressant, chemotherapy, antiretroviral, or immunosuppressive drug
- If so, RPh must dispense non-preferred
- If substitute from PDL, must notify prescriber

**69.41.190 RCW Preferred drug substitution**

- Whenever a prescriber indicates DAW for a non-preferred drug the following will happen:
  - Medicaid – Prior Authorization required
  - UMP – Higher co-pay required
  - L & I - Unknown
69.41.190 RCW Preferred drug substitution

- What is an endorsing practitioner?
- A prescriber who has endorsed the PDL
  - Has reviewed the PDL
  - Agrees that it is OK to substitute preferred Rx
  - Will indicate DAW when does NOT want to substitute therapeutically
- Prescribers will sign up with HCA on-line or in writing

69.41.190 RCW Preferred drug substitution

- Drugs Classes on 11/04 PDL
- ACE Inhibitors Calcium Channel Blockers Beta Blockers
- Oral Hypoglycemic Agents
- Proton Pump Inhibitors
- Estrogens (tabs & cream only)
- Long acting opioids
- Headache products (Triptans)
- Skeletal muscle relaxants
- Statins
- Urinary Incontinence
- NSAIDS/COX-II

Examples of PDL

- ACE Inhibitors
  - Captopril
  - Enalapril
  - Lisinopril
  - Ramipril
  - NOTE: No generics yet.
  - (when generics are available they will be preferred drugs)

More Information

- See Washington Health Care Authority Website
- www.rx.wa.gov
**69.41.190 RCW Preferred drug substitution**

- Interesting questions for pharmacists
- What do I dispense when there are several preferred drugs on the PDL?
- Will drug companies re-orient their marketing activities towards pharmacists?

**69.41.200 RCW Imprinting Rx**

- Discussed in previous lecture

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**Regulation of Electronic Prescriptions in Washington State**

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**Outline**

- Describe Washington Electronic Rx Law
- Approval of Systems
- Legibility of Prescriptions Law
  - Including recommendations
ESHB 1769 Electronic Communication of Prescription Information
(Chapter 222 Laws of 1998)
Amended 69.41 & 69.50 RCW

Why Did We Need a New Law?

- Electronic Rx’s were NOT authorized in current law
- Format of Rx (i.e., 2 lines) is specified in law
- Electronic Rx’s should be better
  - Bad handwriting, bad oral communication
  - Save time & $ 
  - System checks can be built in 
  - Can adjudicate Rx at prescriber level

Provisions of Washington Law

Defines “electronic communication of prescription information”
1. computer
2. exact image by fax
3. other electronic means
4. between practitioner & pharmacy
5. OR transfer from pharmacy to pharmacy

Provisions of Washington Law, cont.

- Amends the legend drug act (ch. 69.41 RCW)
  - Authorizes Elec. Communication of Rx info
    - New or refill
    - To pharmacy of patient’s choice
    - No intervening person may have access to the prescription order
Approval of Systems

- Electronic Systems must be approved by the Board of Pharmacy
- Board must maintain a list of approved systems

Provisions of Washington Law, cont.

- No intervening person may have access to the prescription order
- Concern - PBM’s payers, others might change order AFTER prescriber transmitted it
- MD, RPh, patient might not know about change

Provisions of Washington Law, cont.

- Example of acceptable system
  - MD accesses formulary up front
    - Will be advised if Rx is covered
    - May be advised of Rx interactions/duplications
    - But DUR still needed at pharmacy
      - Cash Rx’s, OTC’s, Herbs, Nutritional Supplements
    - When MD accepts drug & completes Rx it is transmitted to pharmacy

Provisions of Washington Law, cont.

- B. Prescription must comply with laws, rules as to content, form, records, etc
**Provisions of Washington Law, cont.**

- **F.** RPh exercise professional judgement re: electronic Rx’s (accuracy, validity & authenticity)
  - Same as with current Rx’s - don’t fill forgeries!
  - 2. Board may adopt rules to implement this law
- **The law makes the same changes to the Controlled Substances Act 69.50 RCW but defers to DEA law & rules**

**Provisions of Washington Law, cont.**

- **FAX’s still OK**
  - If exact copy of Rx
  - No changes made in current FAX rules

**Provisions of Washington Law, cont.**

- **C.** Therapeutic equivalent generic drug
  - Practitioner must have explicit opportunity to indicate preference
- **D.** Rx orders confidential
- **E.** Adequate security required
  - RPh establish policies & procedures
  - All pharmacy employees sign off on P&P
- **NOTE:** prescriber’s offices should do same but…

**Provisions of Washington Law, cont.**

- Approval System
- Does program meet the various legal requirements?
- Security, Access, Records, policies, etc.
Approved Systems Nov. 2004

- See Board Website
- www.doh.wa.gov/pharmacy/
- 31 systems (11/04)
- Drugstore.com
- Medco
- NCS
- Allscripts
- Iscribe, etc.

Transmission Systems - Computer to Computer

- See Board Website
- www.doh.wa.gov/pharmacy/
- Also
- 3 Switches approved
- 2 Pharmacy receiving systems approved:
  + Walgreens
  + Rite Aid

Physician’s use of Handhelds (PDA’s)

- Use increased:
  + 15% in 1999
  + 26% in 2001
  + Use in practice 10% 1999
  + Use in practice 18% 2001
  + Use greater in larger practices
  + Use greater in younger doctors (<45 yrs)
  + Source www.harrisinteractive.com

Issues

- Pharmacies highly computerized but most Rs computers currently can’t accept electronic Rx’s
- MD’s don’t use computers a lot
- MD’s may delegate data entry to others
- Foresee security problems at MD’s end
- Need to assure security while transmitting
- Patient confidentiality
What else is pushing this issue?

✦ PBM’s Joint Venture to develop system
✦ NACDS-NCPA “SureScript” program
✦ WA 2000 Legible Prescriptions Law
  ✦ All prescriptions must be legible
  ✦ BoP Report to the 2001 Legislature

Legible prescription

✦ "Legible prescription means a prescription or medication order issued by a practitioner that is capable of being read and understood by the pharmacist filling the prescription or the nurse or other practitioner implementing the medication order."

Legend Drug Act & Electronic Prescription Summary

✦ We have discussed the State Legend Drug Act that determines how prescription drugs may be prescribed, distributed, and dispensed in WA. Including who may prescribe prescription drugs in this state and specific requirements regarding drug product substitution. We also discussed the status of electronic prescriptions.