

# The Legal Implications of Prescribing & Dispensing Opiates for Non-cancer Pain

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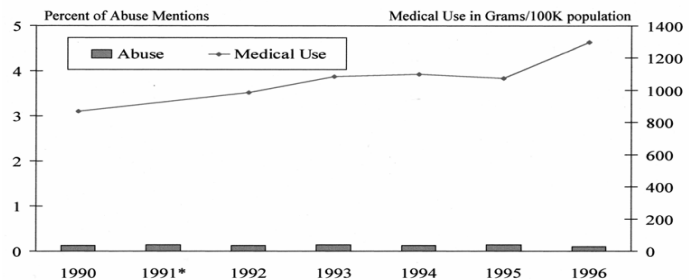
1

## Objectives

- To discuss the 4 “A’s” of pain management
- To advise on how to avoid regulatory problems
- To review pain management guidelines
- To describe common drug scams

2

### Medical Use and Abuse of Morphine in the US



3

- Source:
  - DAWN - overdose data
  - ARCOS - Purchase data per 100 K population
    - (interpolated for 1991)

4

## How to Avoid Trouble

- Know the federal and state drug laws & State pain guidelines

5

## Pain Management Guidelines

- Washington Dept. of Health
- American Geriatrics Society
- Joint Commission on Accreditation of Health Care Organizations (JCAHO)
- Federation of State Medical Boards

6

## Pain Management Guidelines - Washington

- Treatment of intractable pain OK 1993
- Pain guidelines adopted 1996
- Follow guidelines to protect license
- Don't turn away legitimate pain patients
- If MD, RPh, etc. decide not to treat a pain patient please don't blame the Boards, DEA, etc.!

7

## Pain Management Guidelines, Continued

- Intractable pain
- 69.50.308(g) RCW
  - “Medical treatment includes dispensing or administering a narcotic drug for pain, **including intractable pain.**”
  - (Adopted 1993)

8

## WA Department of Health Pain Management Guidelines

- “It is the position of DOH that opioids may be prescribed, dispensed, or administered when there is an indicated medical need without fear of injudicious discipline.”

9

## Pain Management Guidelines Continued

- Outline:
  - Background, introduction, purpose
  - Policy
  - Guidelines
  - Definitions
  - Assessment & documentation in non-cancer pain
  - Patient responsibilities

10

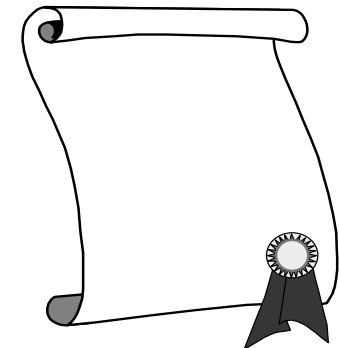
## Pain Management Guidelines, Continued

- Guidelines assessment & documentation
  - History & physical
  - Diagnosis & medical indication
  - Treatment plan with measurable objectives
  - Informed consent
  - Periodic reviews & modifications indicated
  - Consultation
  - Records, assessment & monitoring

11

## Reinforcement of Guidelines

- October 9, 1999  
Washington State Medical Quality Assurance Commission adopted pain guidelines into rule. This formalizes the status of the guidelines!



12

## MQAC Rules 10/99

- WAC 246-919-810 how will Commission evaluate prescribing for pain?
- Clinically sound
- In accordance with currently accepted medical practice
- NO disciplinary action will be taken RE
  - Quantity or frequency of Rx

13

## Joint Commission on Accreditation of Health Care Organizations

- JCAHO Pain Standards
- Effective 2000
- Measured 2001
- Apply to ALL accredited organizations (hosp., hospice, LTC, etc.)



14

## Federation of State Medical Boards Guidelines

- Model guidelines
- Available for state use
- Quite similar to Washington's
  - Except no patient responsibilities

15

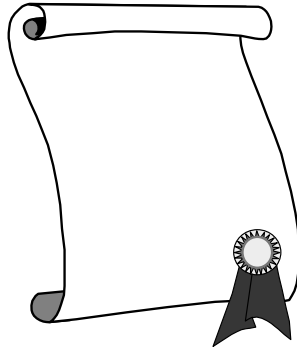
## Pharmacist Issues

- We know the drugs
- We know less about pain management
- We should know the laws & rules
- We play a pivotal role in ensuring patient access to pain medications.
- We need to err on the side of patient care not law enforcement
- See JAPhA Mar-Apr 2001, Joranson & Gilson

16

## ***How to Avoid Trouble, Continued***

- Prescribers should consider using patient pain contracts or agreements.



17

## ***Patient Contracts***

- Informed consent
- Use a single prescriber & pharmacy
- Follow directions for use
- No extra meds
- Authorize the release of their medical information (to MD,PD,BD of Phcy, etc.)
- UA's (Where are the drugs going?)

18

## **Reluctance to Adequately Treat Pain**

- Inadequate training in pain management
- Fear of regulators
- Patient concerns about the drugs
- Confusing Addiction, Physical Dependence, and Tolerance

19

## **Patient Concerns**

- **60% of patients reluctant to take opioids due to fear of addiction**
- **B. Cryer, MD, U of TX Southwest**



20

## Addiction

- Psychological problem
- Loss of control over use of drugs
- Take drugs to get high rather than for pain
- Continued taking of drugs in spite of adverse consequences

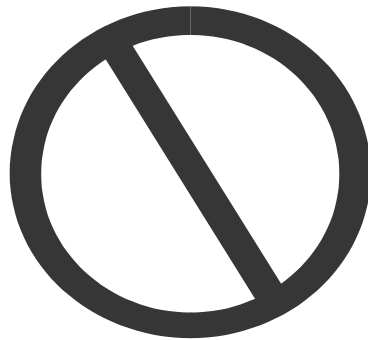
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## Physical Dependence

- Physical manifestation
- Opiates cause physical dependence
- Stopping opiate or administering an antagonist will cause withdrawal symptoms

22

- Physical dependence is NOT addiction



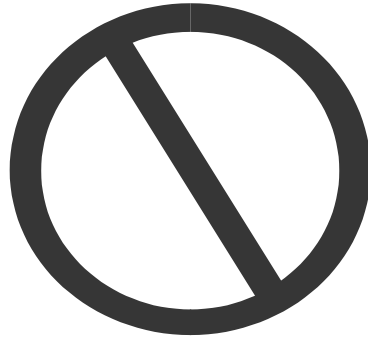
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## Tolerance

- Physical manifestation
- Over time increases in dosage may be needed to achieve same pain relief

24

- Tolerance is NOT addiction



25

## Try to differentiate

- Is it
- Drug Seeking?
- Or
- Pseudoaddiction?

26

## Deciding to prescribe chronic controlled drugs

- The 5 questions
- Per:
- Ted Parran, MD
- Case Western Reserve University School of Medicine
- Cleveland OH



27

## Deciding to prescribe, cont.

- Five Questions Prescribers should ask themselves
  - 1. Is there a clear diagnosis?
  - 2. Have you documented an adequate work-up? (e.g., old records, previous studies, consultations, H&P, assessment and plan)
  - 3. Is there impairment of function? (get corroboration from significant others.)
  - 4. As non-controlled Rx plan failed?
  - 5. Have contraindications to opioids been ruled out?
  - Answers to each question must be YES!

28

**Thank you to Steven D. Passik PhD for the following information on the Four “A’s” of treatment**

**Steven D. Passik, PhD**  
*Director, Symptom Management and Palliative Care, Markey Cancer Center*  
*Associate Professor of Medicine and Behavioral Sciences – University of Kentucky*  
*Lexington, KY*  
*Covington, KY, 03/25/03*

## The Four “A’s” of Pain Treatment Outcomes

- Analgesia (pain relief)
- Activities of Daily Living (psychosocial functioning)
- Adverse effects (side effects)
- Aberrant drug taking (addiction-related outcomes)

## The 4 A’s: Analgesia

### Selected Questions

Using a scale of 0 to 10, in which 0 means no pain and 10 means the worst pain imaginable, please rank the following:

What was your pain level on average during the past week?



What was your pain level at its worst during the past week?



Compare your average pain during the past week with the average pain you had before you were treated with your current pain relievers. What percentage of your pain has been relieved?



## The 4 A’s: Analgesia

### Selected Questions

Is the amount of pain relief you are now obtaining from your current pain relievers enough to make a real difference in your life?

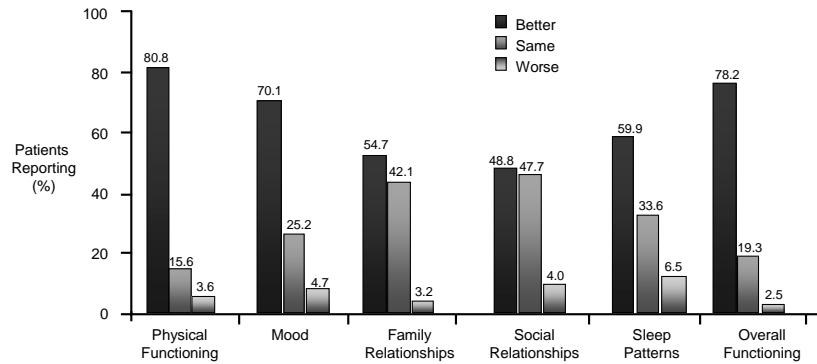


(To doctor) Is the pain relief clinically significant?





## The 4 A's: Activities of Daily Living



33

## The 4 A's: Adverse Side Effects

*Selected Questions*

Are you able to tolerate your current pain relievers?

Yes 98.8% (n = 250)  
No 1.2% (n = 3)

Are you experiencing any side effects from your current pain relievers?

Yes 63.0% (n = 172)  
No 35.9% (n = 32)

34

## The 4 A's: Adverse Side Effects

Severity of the constipation you are experiencing:

None 19.3% (n = 36)  
Mild 42.2% (n = 79)  
Moderate 28.9% (n = 54)  
Severe 8.6% (n = 18)

(To doctor) Are the side effects tolerable for the patient?

Yes 93.5% (n = 217)  
No 3.9% (n = 9)  
Unsure 2.6% (n = 6)

35

## Aberrant Drug-taking Behaviors: The Model

- Probably more predictive
  - Selling prescription drugs
  - Prescription forgery
  - Stealing or borrowing another patient's drugs
  - Injecting oral formulation
  - Obtaining prescription drugs from non-medical sources
  - Concurrent abuse of related illicit drugs
  - Multiple unsanctioned dose escalations
  - Recurrent prescription losses
- Probably less predictive
  - Aggressive complaining about need for higher doses
  - Drug hoarding during periods of reduced symptoms
  - Requesting specific drugs
  - Acquisition of similar drugs from other medical sources
  - Unsanctioned dose escalation 1 - 2 times
  - Unapproved use of the drug to treat another symptom
  - Reporting psychic effects not intended by the clinician

36

Passik and Portenoy, 1998

Analgesia	
If zero indicates "no pain" and ten indicates "pain as bad as it can be," on a scale of 0 to 10, what is your level of pain for the following questions?	
1. What was your pain level on average during the past week? (Please circle the appropriate number)	
No Pain	0 1 2 3 4 5 6 7 8 9 10 Pain as bad as it can be
2. What was your pain level at its worst during the past week?	
No Pain	0 1 2 3 4 5 6 7 8 9 10 Pain as bad as it can be
3. What percentage of your pain has been relieved during the past week? (Write in a percentage between 0% and 100%) _____	
4. Is the amount of pain relief you are now obtaining from your current pain relievers enough to make a real difference in your life? <input type="checkbox"/> Yes <input type="checkbox"/> No	
5. <b>Query to clinician:</b> Is the patient's pain relief clinically significant? <input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> Unsure	

37

Activities of Daily Living			
Please indicate whether the patient's functioning with the current pain reliever(s) is Better, the Same, or Worse since the patient's last assessment with the PADT.* (Please check the box for Better, Same, or Worse for each item below.)			
	Better	Same	Worse
1. Physical functioning	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2. Family relationships	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3. Social relationships	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4. Mood	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
5. Sleep patterns	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
6. Overall functioning	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
* If the patient is receiving his or her first PADT assessment, the clinician should compare the patient's functional status with other reports from the last office visit.			

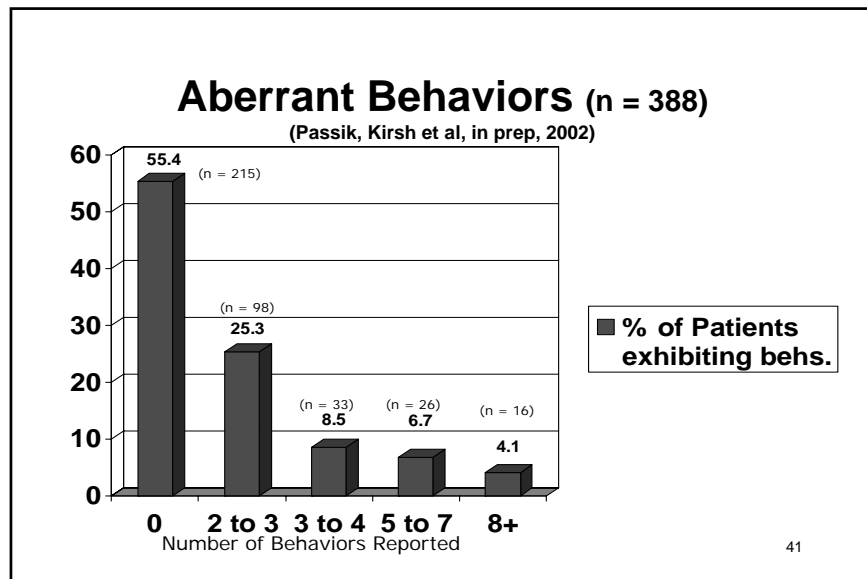
38

Adverse Events				
1. Is patient experiencing any side effects from current pain relievers? <input type="checkbox"/> Yes <input type="checkbox"/> No				
<b>Ask patient</b> about potential side effects:				
	None	Mild	Moderate	Severe
a. Nausea	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b. Vomiting	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c. Constipation	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
d. Itching	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
e. Mental cloudiness	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
f. Sweating	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
g. Fatigue	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
h. Drowsiness	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
i. Other _____	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
j. Other _____	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2. Patient's overall severity of side effects? <input type="checkbox"/> None <input type="checkbox"/> Mild <input type="checkbox"/> Moderate <input type="checkbox"/> Severe				

39

Potential Aberrant Drug-Related Behavior
Please <b>check</b> any of the following items that you discovered during your interactions with the patient. Please note that some of these are directly observable (eg, appears intoxicated), while others may require more active listening and/or probing. Use the "Assessment" section below to note additional details.
<input type="checkbox"/> Purposeful over-sedation
<input type="checkbox"/> Negative mood change
<input type="checkbox"/> Appears intoxicated
<input type="checkbox"/> Increasingly unkempt or impaired
<input type="checkbox"/> Involvement in car or other accident
<input type="checkbox"/> Requests frequent early renewals
<input type="checkbox"/> Increased dose without authorization
<input type="checkbox"/> Reports lost or stolen prescriptions
<input type="checkbox"/> Attempts to obtain prescriptions from other doctors
<input type="checkbox"/> Changes route of administration
<input type="checkbox"/> Uses pain medication in response to situational stressor
<input type="checkbox"/> Insists on certain medications by name
<input type="checkbox"/> Contact with street drug culture
<input type="checkbox"/> Abusing alcohol or illicit drugs
<input type="checkbox"/> Hoarding (ie, stockpiling) of medication
<input type="checkbox"/> Arrested by police
<input type="checkbox"/> Victim of abuse
Other: _____
_____
_____

40



### 4th "A" - Aberrant Drug-related Behavior

#### Adverse consequences possibly resulting from drug use

Frequency of behavior=0

	n(%)
Purposeful over sedation	241 (89.6)
Negative mood Change	252 (92.6)
Decline in psychological function	255 (94.1)
Decline in social function	259 (94.9)
Appearing intoxicated	260 (95.6)
Decline in physical function	262 (96.0)
Increasingly unkempt or impaired	266 (97.8)
Worrisome drug effects ("Getting High")	267 (98.2)
Involvement in MVA	267 (98.5)
Engages in sale of sex to obtain drugs	229 (100*)

\* No answer: 53

42

### 4th "A" - Aberrant Drug-related Behavior

#### Possible loss of control or diversion of medications

Frequency of behavior=0

	n(%)
Requests frequent early renewals	220 (81.8)
Increases dose without authorization	235 (86.7)
Reports lost or stolen prescriptions	246 (90.8)
Requests higher doses in worrisome manner	248 (91.2)
Attempts to obtain prescriptions from other doctors	255 (94.4)
Uses medication for purpose other than described (to help sleep)	255 (95.2)
Engages in staff splitting	223 (97.8)
Changes route of administration	269 (98.5)

43

### 4th "A" - Aberrant Drug-related Behavior

#### Preoccupation with opioids or other drugs

Frequency of behavior=0

	n (%)
Asks for medication by name	238 (89.8)
Does not comply with other recommended treatments	253 (93.0)
Reports no effects of other medications	255 (94.4)
Misses appointments except for medication renewal	256 (94.5)
Contact with street culture	258 (97.0)
Abusing alcohol and street drugs	265 (98.1)
Hording of medication	267 (98.9)

44

## Differential Diagnosis of Aberrant Drug-Taking Attitudes and Behavior

- Addiction
- Pseudo-addiction (inadequate analgesia)
- Other psychiatric diagnosis
  - Encephalopathy
  - Borderline personality disorder
  - Depression
  - Anxiety
- Criminal Intent

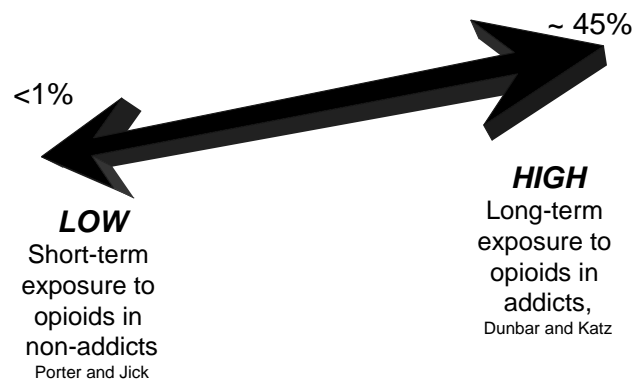
(Passik & Portenoy 1996) 45

## What is the Risk of Addiction and Aberrant Behavior?

- Boston Collaborative Drug Surveillance Project: Porter and Jick, 1980. *NEJM*.
  - 4 cases of addiction in 11,882 patients with no prior history of abuse who received opioids during inpatient hospitalization
  - NOTE: Many pain docs challenge this study dhw
- Dunbar and Katz, 1996. *JPSM*.
  - 20 patients with **both** chronic pain and substance abuse problems on chronic opioid therapy
  - Nine out of 20 abused medication
  - Of the 11 who did not abuse the medications, all were active in recovery programs with good family support

46

## Spectrum of Risk of Addiction or Aberrant Behavior



*Where is your patient?*

47

- Addiction or aberrant behavior results from a combination of

- Chemical
  - Psychiatric
  - Social/Familial
  - Genetic
  - Spiritual
- } Influences

48

## Tailoring The Approach

- The uncomplicated patient: The Nice Little Old Lady
- The patient with co-morbid psychiatric and coping difficulties: “Chemical Copers”
- Addicted patients:
  - The actively abusing
  - The patient in drug free recovery
  - The patient on methadone maintenance

49

## The Nice Little Old Lady

- Minimal structure required due to lack of co-morbid psychiatric or substance abuse problems, and lack of contact with addiction subculture
- Managed via optimization of opioids and side effect management – ie, routine medical management
- 30 day supplies of meds with liberal rescues, monthly follow-up

50

## The “Chemical Coper”

- Bears resemblance to addiction with regard to the “centrality” of the drug and drug procurement to the patient
  - Overly drug focused
  - Always on the fringes of appropriate drug taking
  - Not progressing towards goals
- CCs need structure, psych input, and drug treatments that **decentralize** the pain medicine to their coping
- Decentralize pain medication: reduce its meaning, undo conditioning, undo socialization – accomplished through pain-related psychotherapy and prudent drug selection

51

## Outpatient Management of the Chemically Dependent Pain Patient

- Maximally structured approach includes:
  - Frequent visits
  - Limited supply of meds
  - Managed primarily with long-acting opioids with low street value – judicious use of rescues
  - Urine Toxicology
  - Recovery program/psychotherapy

52

## Chemically Dependent Patient

- “You can’t just vote them off the island!”  
– Greg Holmquist, PharmD, Palliative Care Pharmacist

53

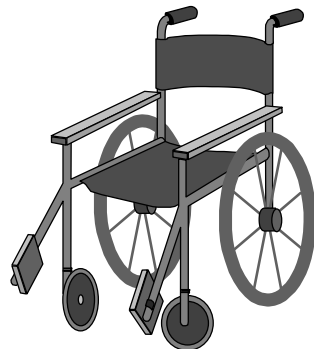
## Summary of 4 A’s

- There is a difference between addiction and the complex issues of noncompliance and aberrant behavior during pain management that has been poorly articulated
- The pain population is diverse – the application of opioid therapy to this diverse population requires careful assessment and tailored approaches that recognizes this diversity

54

## Patient Scams

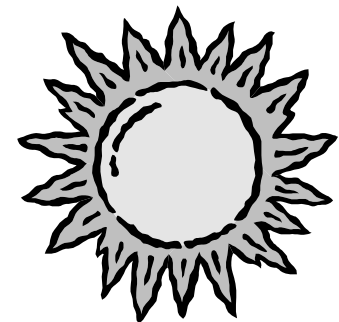
- Gertrude
- BK right leg amputation
- Just travelling thru
- Needs Dilaudid
- Has her records
- Motel theft scam



55

## Patient Scams Continued

- “Boy, this burn really smarts!”
- Instant burn maker
  - Dilute liquefied phenol
  - Oven-off!



56

## The Drywall Hanger

- Gee Doc that Tussionex seems to work great!



57

## Patient Scams

- I lost my prescription form
- I lost my pills

58

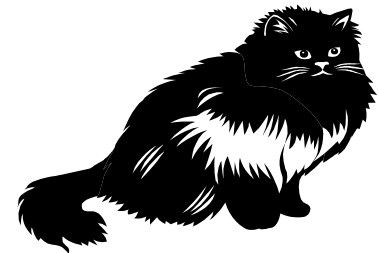
## Patient Scams, Continued

- The dog ate my pills



59

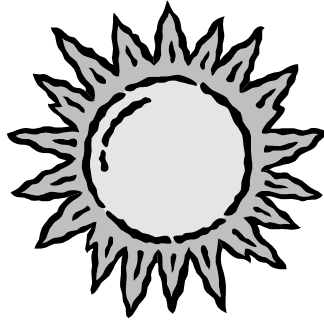
- My cat ate my pills!!!



60

## Patient Scams Continued

- “Boy, this burn really hurts!”
- Instant burn maker
  - Dilute liquefied phenol
  - Oven-off!



61

## Summary

- Discussed concerns of health patients and professionals and system problems
- Discussed the 4 “A’s” of pain management
- Discussed various pain mgt. Guidelines
- Discussed how physicians & pharmacists can avoid problems in prescribing & dispensing
- Discussed “patient” drug scams

62

**What is the question most frequently asked of pharmacists?**



63

## Summary, cont.

- Watch for scams
- Document, document, document
- Keep track of trends in pain management- follow guidelines
- Know the laws & rules
- Don't be afraid to treat the patients who need treatment

64



**The End**

65